







LOS ANGELES COUNTY EMPLOYEES RETIREMENT ASSOCIATION

LACERA.COM

## 2024 ANNUAL COMPREHENSIVE FINANCIAL REPORT

PULLING TOGETHER











Annual Comprehensive Financial Report for the Fiscal Years Ended June 30, 2024 and 2023

Pension and OPEB Trust Funds, and OPEB Custodial Fund of the County of Los Angeles, California

Prepared by LACERA's Financial and Accounting Services Division; LACERA is a Component Unit of Los Angeles County.

### Mission

To produce, protect, and provide the promised benefits to our members

### Vision

Empowering our members to enjoy a healthy and secure retirement

### Values

Accountability
Collaboration
Inclusivity
Innovation
Integrity
Transparency

### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Fiscal Years Ended June 30, 2024 and 2023

Pension and OPEB Trust Funds, and OPEB Custodial Fund of the County of Los Angeles, California Prepared by LACERA's Financial and Accounting Services Division; LACERA is a Component Unit of Los Angeles County.



LACERA has been proudly fulfilling our mission to produce, protect, and provide the promised benefits to our members since 1938. We achieve this by pulling together—collectively visualizing success, working collaboratively while applying our unique strengths, and expertly executing our game plan.



### Santos H. Kreimann

Chief Executive Officer

### Luis A. Lugo

Deputy Chief Executive Officer

### Laura Guglielmo

Assistant Executive Officer

### JJ Popowich

Assistant Executive Officer

### Jonathan Grabel

Chief Investment Officer

### Jude Perez

Deputy Chief Investment
Officer

### Steven P. Rice

Chief Counsel

Produced by LACERA Communications Division. Contributors: LACERA Administrative Services, Benefits, Internal Audit, Investments, Legal, Retiree Healthcare, and Systems divisions.

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"Achieving our goals relies on a winning combination of diverse perspectives, unique talents, and united efforts. For the fiscal year, we continued to see solid returns as a result of our diversified investment portfolio and long-term focus, with a net return of 9.1 percent for the pension plan this fiscal year, and net returns of 8.2 and 7.4 percent for the plan's five-year and 10-year net returns, respectively."

- Santos H. Kreimann, Chief Executive Officer

### L//,CERA

Los Angeles County Employees Retirement Association

300 N. Lake Ave., Pasadena, CA 91101 | PO Box 7060, Pasadena, CA 91109-7060 | www.lacera.com | 626-564-6000 • 800-786-6464

December 2, 2024

To the Members, Plan Sponsors, and Trustees, of the Los Angeles County Employees Retirement Association:

I am pleased to present the Los Angeles County Employees Retirement Association (LACERA) Annual Comprehensive Financial Report (ACFR) for the fiscal years ended June 30, 2023 and 2024. This report is intended to provide a detailed review of the association's financial, actuarial, and investment status. LACERA has the duty and authority to administer defined retirement plan benefits for the employees of Los Angeles County and outside districts. It is our mission to produce, protect, and provide the promised benefits to our members and their beneficiaries. In the course of fulfilling that mission, we provide comprehensive customer service to over 194,000 members, which includes over 74,000 benefit recipients.



### **Pulling Together**

This year's annual report theme is inspired by athletic team excellence and celebrates how we can achieve great things when we collectively visualize success, apply our unique strengths, and work together to execute our game plan.

In 2024, as LACERA continued to enact its 2023–2028 strategic plan, we placed special emphasis on defining and demonstrating our shared organizational values of accountability, collaboration,

integrity, innovation, inclusivity, and transparency. Acting on those shared values every day is the key to successfully fulfilling our mission, with accountability, integrity, and transparency always integral to our financial reporting and investing activities in our role as a public agency. Like any great team, LACERA constantly evolves and sets the bar higher, knowing that achieving our goals relies on a winning combination of diverse perspectives, unique talents, and united efforts.

### LACERA and Its Services

On January 1, 1938, LACERA was established to provide retirement allowances and other benefits to the general and safety members employed by Los Angeles County, which expanded to include the Los Angeles County Superior Court and LACERA employees. Subsequently, LACERA expanded its membership program to include four other outside districts:

- Little Lake Cemetery District
- Local Agency Formation Commission for the County of Los Angeles
- Los Angeles County Office of Education
- South Coast Air Quality Management District

Since its inception, LACERA has been governed by the California Constitution, the County Employees Retirement Law of 1937 (CERL), and the regulations, procedures, and policies adopted by LACERA's Boards of Retirement and Investments. The Los Angeles County Board of Supervisors may also adopt resolutions, as permitted by the CERL, which may affect benefits of LACERA members. On September 12, 2012, California Governor Jerry Brown signed the Public Employees' Pension Reform Act of 2013

Introductory Section Letter of Transmittal continued

(PEPRA) into law. As of January 1, 2013, LACERA is governed by CERL and PEPRA. Both laws are contained in the California Government Code.

The Board of Retirement is responsible for the general management of LACERA. The Board of Investments is responsible for determining LACERA's investment objectives, strategies, and policies. Both Boards appoint a Chief Executive Officer, to whom is delegated the responsibility of overseeing the day-to-day management of LACERA and developing its annual administrative budget. Adoption of the budget is subject to approval by both Boards.

### Financial Information Internal Control

The financial attest audit performed by Plante Moran Certified Public Accountants (CPAs) states that LACERA's financial statements, which are prepared by management, are presented in conformity with Generally Accepted Accounting Principles and are free of material misstatement. Management acknowledges it is responsible for the entire contents of this ACFR. In the course of sustaining a rigorous and comprehensive control environment throughout its operations, LACERA practices stringent risk management activities and annually performs a detailed, organization-wide risk assessment in which control objectives and their related processes are reviewed.

Maintaining appropriate internal controls is the responsibility of management; however, management recognizes no control or combination of controls can entirely free an organization from all error or misstatement. At their best, controls provide reasonable assurance such failings do not occur. The concept of reasonable assurance recognizes that the cost of a control should not exceed benefits likely derived; the valuation of costs and benefits requires estimates and judgments by management.

LACERA management is provided such assurance through the ongoing efforts of its Internal Audit and Quality Assurance Divisions and its Boards. The Executive Office is confident that LACERA's established controls and the interactions of those controls detect all significant occurrences and prevent noteworthy inaccuracies.

### **Analysis**

An overview of LACERA's fiscal operations is presented in the Management's Discussion and Analysis (MD&A) preceding the financial statements. This transmittal letter, when taken into consideration with the MD&A, provides an enhanced picture of the organization's operational activities. LACERA's management is responsible for the accuracy, completeness, fair presentation of information, and all disclosures within this report.

### **Investment Activities**

The Board of Investments adopted an Investment Policy Statement that provides a framework for the management of LACERA's investment portfolio. This statement establishes LACERA's investment policies and objectives and defines the principal duties of the Board of Investments, investment staff, investment managers, master custodian, and consultants.



A pension fund's strategic asset allocation policy, implemented in a consistent and disciplined manner, is generally recognized to have the most impact on a fund's investment performance. The asset allocation process determines a fund's optimal long-term asset class mix (target allocation), which is expected to achieve a specific set of investment objectives. LACERA's strategic asset allocation targets are long-term by design because of the Pension Plan's long-term investment horizon and the illiquidity of certain asset types.

The total Pension Plan returned 9.1 percent (net of fees), which was 210 basis points below its policy benchmark, which returned 11.2 percent. Over the five-year period ended June 30, 2024, the total Pension Plan's annualized return was 8.2 percent (net of fees).



### **Actuarial Funding Status**

Pursuant to provisions in the CERL, LACERA engages an independent actuarial firm to perform annual actuarial valuations. A system investigation of experience (also referred to as the experience study) is performed every three years. The economic and demographic actuarial assumptions are updated at the time each experience study is performed. These triennial experience studies serve as the basis for changes in member contribution rates necessary to properly fund the system. LACERA





also hires an independent actuarial firm to audit the results of each experience study. The latest experience study was conducted as of June 30, 2022.

LACERA is funded by member and employer contributions and investment earnings on those contributions. Normal member contributions are those required to fund a specific annuity at a specified age. Member contribution rates for members who entered LACERA membership prior to January 1, 2013, vary according to the member's plan and age at first membership. The CERL also requires members to pay half the contributions required to fund the cost-of-living benefit, which is affected by changes in both economic and demographic assumptions.

Liabilities not funded through member contributions are the responsibility of the employer. Changes in any of the economic and demographic assumptions impact employer contribution rates. The employer is responsible for contributing to cover the cost of benefits expected to be accrued in the future and half of the cost-of-living benefit. These are called normal cost contributions. The employer is responsible also for making additional contributions to eliminate any shortfalls in funding covering liabilities that have accrued in the past, which is known as the Unfunded Actuarial Accrued Liability (UAAL).

Provisions of the Public Employees' Pension Reform Act of 2013 (PEPRA) require equal sharing of normal costs between employers and employees. In January 2013, LACERA established two new retirement plans—General Plan G and Safety Plan C—for members with membership dates on or after January 1, 2013. Contributions for these plans are based on a single flat-rate percentage and are structured in accordance with the required 50/50 cost-sharing. A member's age at first membership is not considered.

In December 2022, the Board of Investments kept the investment return assumption at 7.0 percent; kept the wage growth assumption and CPI assumption at 3.25 percent and 2.75 percent, respectively; and adopted an increase in life expectancies. All assumption changes were adopted effective June 30, 2022 and resulted in higher overall employer contribution rates. These assumptions will be subject to change when the next experience study is conducted in 2025.

The June 30, 2023 valuation determined the funded ratio to be 79.9 percent and recognized an Unfunded Actuarial Accrued Liability (UAAL) of \$18.2 billion. The Los Angeles County contribution rate was therefore set equal to 14.9 percent of payroll for the amortization of the UAAL, plus the normal cost rate of 11.0 percent, for a calculated contribution rate of 25.9 percent of payroll.

### Summary of Accomplishments for Fiscal Year 2023–24

Following are LACERA's divisional achievements and statistics for the 2023–24 fiscal year.

**Administrative Services** processed 321,474 pieces of mail and scanned and indexed 704,894 member documents.

Member Services answered 118,277 phone inquiries and, with the addition of new staff members, LACERA was able to offer more appointments for one-on-one retirement counseling sessions and conduct additional outreach to L.A. County departments. For FY 2023–24, retirement benefits specialists provided 9,307 in-person, telephonic, and virtual appointments (up more than 21 percent from 2023); conducted 237 workshops and benefit fairs totaling 12,800 attendees (up 25 percent from 2023); and hosted 39 Retiree Healthcare webinars with 1,785 attendees. It also implemented improved statistics tracking and boasted a member satisfaction rate of 95.19 percent.

**Retiree Healthcare Division (RHC)** specialists answered 56,141 calls, mailed 58,120 annual healthcare packets, and processed 7,712 enrollment forms.

**Benefits Division** added 3,439 new retirees for the fiscal year. They also ensured that 75,226 retirement allowances were paid on time each month. The **Benefit Protection Unit** investigated 2,995 high-risk cases, which included instances of fraud, lost contact, and elder abuse.



Communications Division continued supporting strategic planrelated campaigns and implementation throughout FY 2023-24, creating print collateral and digital communications for the mission, vision, and values and other initiatives. Other accomplishments included creating a new retiree healthcare and Medicare enrollment video and redesigning the active and retired member newsletters, among other major projects. At the same time, the division continued producing its usual high volume of monthly, quarterly, and annual digital and print communications, as well as special projects for internal clients and stakeholders.

Introductory Section Letter of Transmittal continued

Disability Retirement Services (DRS) Division processed and submitted 655 disability retirement applications to the Board of Retirement for adjudication. The division also added confidentiality



enhancements to the My LACERA online disability application and successfully deployed its functional portion of the first phase of LACERA's case management solution. DRS also delivered a comprehensive presentation on mental health and disability retirement specific to safety professions at the State Association of County Retirement Systems conference and continued to conduct outreach and training about the disability retirement process and compliance to County departments and staff.

Financial and Accounting Services Division (FASD) processed 7,504 staff, trustee, and vendor payables transactions; 2,006 corporate credit card transactions totaling \$1.2 million; 1,128 stop payment requests; 177 check inquiries; 229 ACH reversals; 708 cancellations; 626 investment account reconciliations; and wire transfers totaling \$11.0 billion.

Human Resources Division established 25 eligible lists; hired 41 new staff members and return retirees, decreasing the vacancy rate from 20 percent to 19 percent; and made 35 promotions. HR also registered staff for 255 requested trainings and processed a total of 173 leaves.

Quality Assurance and Metrics Division (QA) completed Specialist Basic Training plus supplementary training for 16 new hires in the Member Operations Group. Auditors provided percentage accuracy scores for 19 pre-completion processes, with an increase in audit samples over the prior year from 6,601 to 6,846; four post-completion processes, with an increase in audit samples from 1,305 to 1,641; and 10 specialist basic training processes, with an increase in audit samples from 1,316 to 1,883. Other accomplishments include completing over 20 special projects for other divisions and reviewing and placing 91 pay codes on the Board of Retirement agenda for the fiscal year.

In addition to audits, training, and special projects, QA also facilitated and collected organizational data for the annual CEM Benchmarking Report for Pension Administration.

Systems Division continued modernizing LACERA's technology infrastructure and implementing automated business solutions for greater efficiency, including completing implementation of

the following in FY 2023-24: automated accounts payable, automated budget, and HR case management solutions; phase 1 of the organization-wide case management solution; cloudbased communications and call center; cloud migration; and data lake process for creating analytics dashboards, among other achievements. The division also supported infrastructure updates and hardware installations, including converting conference rooms to hybrid meeting/Teams-enabled rooms.

For the fiscal year, My LACERA registrations numbered 130,052, with a total of 582,214 visits and 259,135 retirement benefit estimates created.



### **Awards and Recognition**

For the 34th consecutive year, the Government Finance Officers Association of the United States and Canada (GFOA) awarded LACERA its Certificate of Achievement for Excellence in Financial Reporting. This award is in recognition of our Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2023.

By extension, the GFOA awarded LACERA's Financial Accounting and Services Division an Award of Financial Reporting Achievement as the department primarily responsible for attaining the Certificate of Achievement.

In addition, LACERA's 2023 ACFR won two prestigious publishing awards: the Gold Stevie Award in the government publications category from the Annual American Business Awards and an Award of Excellence in the printed annual reports (over 32 pages) category from the Apex Awards. Available on lacera.com, our "Designed to Last" themed report commemorated the 85th anniversary of our founding while interweaving decades of design and cultural history with the LACERA story.

LACERA was also a recipient of the GFOA Award for Outstanding



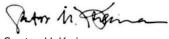
Achievement in Popular Annual Financial Report for the 26th year in a row. We received this honor for our Popular Annual Financial Report (PAFR) for the fiscal year ended June 30, 2023.

Finally, the Public Pension Coordinating Council (PPCC) presented its Public Pension Standards Award to LACERA in recognition of compliance with professional standards for plan design and administration for the fiscal year ended June 30, 2024. LACERA is a 22-time recipient of this honor, which is judged on a retirement system's comprehensive benefits program, funding adequacy, actuarial valuation, independent audits, investments, and communications.

### Acknowledgments

The preparation of this ACFR in a timely manner is made possible by the dedicated teamwork of LACERA staff under the leadership, dedication, and support of the LACERA Boards. I am sincerely grateful to the LACERA Boards and staff, as well as all our professional service providers, who perform so diligently to ensure the successful operation and financial soundness of LACERA.

Respectfully submitted,



Santos H. Kreimann

Chief Executive Officer



### Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to LACERA for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2023. This was the 34th consecutive year that the LACERA has received this prestigious award. In order to be awarded a Certificate of Achievement, a government agency must publish an easily readable and efficiently organized ACFR, and it must satisfy both generally accepted accounting principles and appplicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.



### **PPCC** Award

LACERA received the Public Pension Coordinating Council's (PPCC)\* Public Pension Standards 2024 Award, in recognition of meeting professional standards for plan design and administration as set forth in the Public Pension Standards. The Public Pension Standards are intended to reflect minimum expectations for public retirement systems management and administration, and serve as a benchmark by which all defined benefit public plans should be measured. LACERA is a 22-time recipient of this important award.

\*A confederation of NASRA, NCPERS, and NCTR





### **Publishing Awards**

In 2024, LACERA's 2023 ACFR won the Annual American Business Awards' top prize, the Gold Stevie Award, in the government publications category. In addition, the Apex Awards honored the 2023 ACFR with an Award of Excellence in the printed annual reports (over 32 pages) category.

Both awards were based on quality of design and editorial content for our "Designed to Last" themed report, which integrated the commemoration of LACERA's 85th anniversary with the principles of timeless design and fund sustainability.

### **Board of Retirement**

Established: 1938

The Board of Retirement (BOR) is responsible for the administration of the retirement system, the retiree healthcare program, and the review and processing of disability retirement applications. The Board is composed of 11 trustees. Six trustees are elected: two by active general members; two by retired members (one trustee and one alternate trustee); and two by safety members (one trustee and one alternate trustee). Four trustees are appointed by the Los Angeles County Board of Supervisors, and the law requires the County Treasurer and Tax Collector to serve as an ex-officio trustee.

### **Board of Investments**

Established: 1971

The Board of Investments is responsible for establishing LACERA's investment policy and objectives, as well as exercising authority and control over the investment management of the Fund. The Board is composed of nine trustees. Four trustees are elected: two by active general members; one by retired members; and one by safety members. Four trustees are appointed by the Los Angeles County Board of Supervisors, and the law requires the County Treasurer and Tax Collector to serve as an ex-officio trustee.

### **Board Responsibilities**

Appointment of CEO

Compensation of Personnel

Adoption of LACERA's Annual Budget

Adoption of Travel Policy

### **Board of Retirement**

Manage LACERA

Administer retiree healthcare program

Ensure prompt delivery of benefits

Review disability retirement applications

### **Board of Investments**

Diversify investments

Establish investment policy

Set employer and employee contribution rates

Investigate merits of investments



**NANCY M. DURAZO Board of Retirement** Term Expires 2026 Elected by General Members



TREVOR G. FAY **Board of Investments** Term Expires 2024 Appointed by Board of Supervisors



**MIKE GATTO Board of Investments** Term Expires 2026 Appointed by Board of Supervisors



**ELIZABETH B. GINSBERG Board of Retirement Board of Investments** County Treasurer and Tax Collector Ex-Officio Trustee



**VIVIAN H. GRAY Board of Retirement** Term Expires 2024 Elected by General Members



**JASON E. GREEN Board of Retirement** Secretary Board of Investments Terms Expire 2025 Elected by Safety Members



**JAMES P. HARRIS Board of Retirement** Alternate Trustee Term Expires 2026 Elected by Retired Members



**PATRICK L. JONES** Chair Board of Investments Term Expires 2026 Appointed by Board of Supervisors



**SHAWN R. KEHOE** Chair **Board of Retirement** Alternate Trustee Term Expires 2025 Elected by Safety Members



**DEBBIE MARTIN Board of Investments** Term Expires 2026 Elected by Retired Members



**NICOLE MI** Board of Investments Term Expires 2026 Elected by General Members



**WAYNE MOORE Board of Retirement** Term Expires 2026 Appointed by Board of Supervisors



**RONALD OKUM** Secretary **Board of Retirement** Term Expires 2025 Appointed by Board of Supervisors



**LES ROBBINS Vice Chair Board of Retirement** Term Expires 2026 Elected by Retired Members



**DAVID E. RYU Board of Retirement** Vice Chair Board of Investments Terms Expire 2026 (BOR) and 2025 (BOI) Appointed by Board of Supervisors

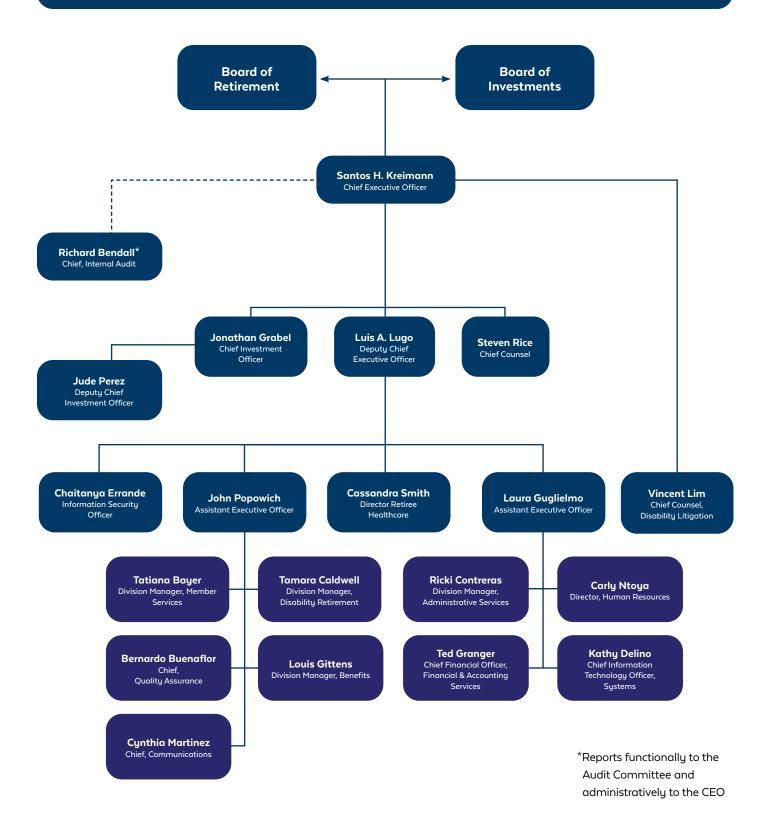


**ANTONIO SANCHEZ Board of Retirement** Term Expires 2024 Appointed by Board of Supervisors



Vacant Trustee Seat 3 on the Board of Investments was filled by Aleen Langton through the end of 2024 after certification of the August 2024 election results.

### LACERA ORGANIZATIONAL CHART



### **Consulting Actuary**

Milliman

### **Reviewing Actuary**

Cavanaugh Macdonald

### **Financial Auditor**

Plante Moran

### Commercial Banking and Custodian

State Street Bank and Trust Company

### **Active Member Payroll Data Processing**

Los Angeles County Internal Services Department

### **Governance Consultants**

Glass, Lewis & Company, LLC

Institutional Shareholder Services, Inc.

Mosaic Governance Advisors, LLC

### **Investment Consultants**

Albourne America, LLC

Campbell Lutyens & Co., Inc

Evercore Group, LLC

Jefferies, LLC

Meketa Investment Group

Stepstone Group, LP

### Alternative Investment Fees Validation Service Provider

Mercer Investments, LLC

### **Mortgage Loan Custodians**

Deutsche Bank National Trust Company

### Retiree Healthcare Consultant and Claims **Auditor**

Segal Consulting

### **Legal Consultants**

Berman Tabacco

Bernstein Litowitz Berger & Grossman, LLP

Buchalter, A Professional Corporation

Cohen Milstein Sellers & Toll PLLC

Cox, Castle & Nicholson, LLP

**DLA Piper** 

Foster Garvey, PC

Glaser Weil Fink Jacobs Howard Avchen & Shapiro, LLP

Goldstein & Russell, PC

Gordon Rees Scully Mansukhani, LLP

Gutierrez Preciado & House, LLP

Hitchcock Law Firm, PLLC

Kessler Topaz Meltzer & Check, LLP

Klausner Kaufman Jensen & Levinson

Labaton Sucharow

Latham & Watkins, LLP

Lewis Brisbois Bisgaard & Smith, LLP

Liebert Cassidy Whitmore

Lieff Cabraser Heimann & Bernstein, LLP

Nossaman, LLP

Olson Remcho, LLP

Pillsbury Winthrop Shaw Pittman, LLP

Quinn Emanuel Urquhart & Sullivan, LLP

Robbins Geller Rudman & Dowd, LLP

Safarian Choi & Bolstad, LLP

Seyfarth Shaw, LLP

Sheppard Mullin Richter & Hampton, LLP

Spector Roseman & Kodroff, PC

Vivian W. Shultz

Wellington Gregory, LLP

Winet Patrick Gayer Creighton & Hanes

### Legislative Advocates

**Doucet Consulting Solutions** 

McHugh Koepke Padron

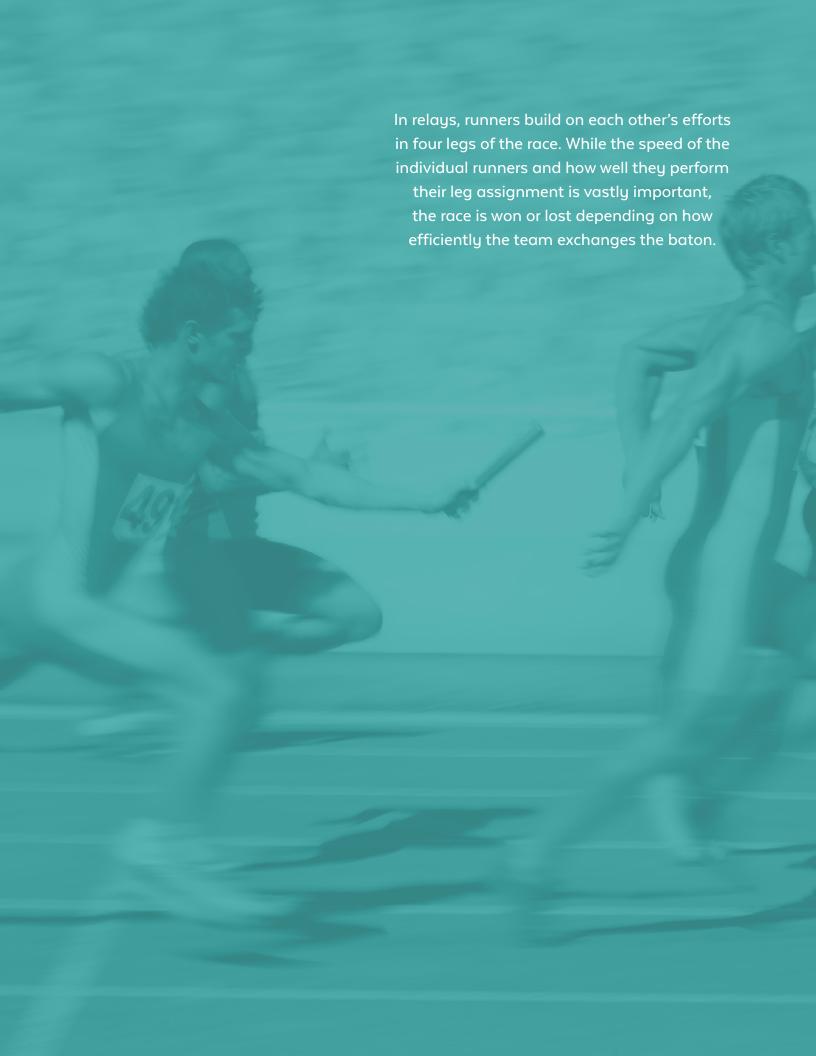
Williams & Jensen, PLLC

### Media and Public Relations Consultant

Englander, Knabe & Allen

Please refer to pages 113-115 in the Investment Section for the Schedule of Investment Management Fees and list of investment managers.

# **Financial Section**





Plante & Moran, PLLC

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### **Independent Auditor's Report**

To the Board of Retirement and Board of Investments Los Angeles County Employees Retirement Association

### Report on the Audits of the Financial Statements

### Opinion

We have audited the financial statements of Los Angeles County Employees Retirement Association (LACERA) as of and for the years ended June 30, 2024 and 2023 and the related notes to the financial statements, which collectively comprise LACERA's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of LACERA as of June 30, 2024 and 2023 and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audits of the Financial Statements section of our report. We are required to be independent of LACERA and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Emphasis of Matter**

As explained in Note P, the financial statements include investments valued at \$25,879,000,000 (31 percent of net position) at June 30, 2024 and \$26,849,000,000 (35 percent of net position) at June 30, 2023, whose fair values have been estimated by management in the absence of readily determinable market values. Given that publicly listed prices are not available, management's estimates are based on alternative sources of information, including audited financial statements, unaudited interim reports, independent appraisals, and other similar sources of information to determine the fair value of investments. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about LACERA's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



To the Board of Retirement and Board of Investments Los Angeles County Employees Retirement Association

### Auditor's Responsibilities for the Audits of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that audits conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing audits in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audits.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audits in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of LACERA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about LACERA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audits, significant audit findings, and certain internal control-related matters that we identified during the audits.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Board of Retirement and Board of Investments Los Angeles County Employees Retirement Association

### Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise LACERA's basic financial statements. The supplementary information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory, investment, actuarial, and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or whether the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 15, 2024 on our consideration of LACERA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of LACERA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering LACERA's internal control over financial reporting and compliance.

Plante & Moran, PLLC

October 15, 2024, except for the introductory section, as identified in the table of contents of our report, as to which the date is December 2, 2024.



### INTRODUCTION

Management is pleased to present the Management's Discussion and Analysis (MD&A) of the Los Angeles County Employees Retirement Association's (LACERA's) financial activities for the fiscal years ended June 30, 2024 and June 30, 2023. Readers are encouraged to consider the information presented here in conjunction with the information included in the Letter of Transmittal found in the Introductory Section of the Annual Comprehensive Financial Report (ACFR).

### FINANCIAL HIGHLIGHTS

### **Pension Plan**

Statement of Fiduciary Net Position

· As of June 30, 2024, LACERA's Fiduciary Net Position was \$79.2 billion, which is an increase of \$5.4 billion or 7.2 percent from June 30, 2023, resulting from investment portfolio performance.

### Statement of Changes in Fiduciary Net Position

- · Total additions to fiduciary net position were \$10.0 billion, an increase of \$2.0 billion, which is 25.5 percent more than the amounts realized in 2023, primarily due to higher investment activity income.
- Total deductions to fiduciary net position totaled \$4.6 billion, an increase of \$243 million or 5.5 percent from the prior year, primarily attributable to an increase in pension benefits paid to retired members.

### **Funding Valuation**

· Milliman, LACERA's independent consulting actuary, completed the latest actuarial valuation as of June 30, 2023, and determined the funded status of the Pension Plan (the ratio of actuarial value of assets to actuarial accrued liabilities) to be 79.9 percent versus 79.6 percent as of June 30, 2022. The 0.3 percentage point increase in funded ratio was primarily due to employer contributions to amortize the Unfunded Actuarial Accrued Liability (UAAL). The annual 2024 Pension Plan valuation report is not yet available at this time.

### Governmental Accounting Standards Board Statement Number 67 (GASB 67)

- · The Net Pension Liability, provided in accordance with GASB 67, was \$13.5 billion for the fiscal year ended June 30, 2024. This represents a decrease of \$1.1 billion from June 30, 2023, when the liability was \$14.6 billion. The decrease was primarily due to an increase in investment activity income.
- · As of June 30, 2024, the most recent measurement date, the Pension Plan's Fiduciary Net Position was 85.4 percent of the Total Pension Liability, an increase from 83.5 percent as measured for the previous fiscal year ended 2023. The ratio increased due to the growth in the Pension Plan's Fiduciary Net Position outpacing the growth in the Total Pension Liability.

### Other Post-Employment Benefits (OPEB) Program

### **OPEB Trust**

 The OPEB Trust receives and invests prefunding contributions from participating employers to satisfy liabilities of the Retiree Healthcare Benefits Program (also referred to as the OPEB Program). The Fiduciary Net Position increased by \$886.0 million, primarily due to employer contributions and investment gains for the fiscal year. The balance available to fund future OPEB liabilities as of June 30, 2024 increased by 28.7 percent, totaling \$4.0 billion as compared to \$3.1 billion for the prior fiscal year ended June 30, 2023.

### **OPEB Custodial Fund**

· The OPEB Custodial Fund captures the operating activity of the Retiree Healthcare Benefits Program. The balance as of June 30, 2024 increased to \$215.3 million from the prior fiscal year ended 2023, when the balance was \$206.2 million. The increase of \$9.1 million or 4.4 percent, held on behalf of plan sponsors after funding pay-as-you-go benefit costs, was primarily due to plan sponsor contributions and investment gains.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A introduces the LACERA Basic Financial Statements, which include the following primary components: the Statement of Fiduciary Net Position; Statement of Changes in Fiduciary Net Position; and Notes to the Basic Financial Statements. These statements are prepared in accordance with the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board (GASB), using the accrual basis of accounting as prescribed by Generally Accepted Accounting Principles of the United States (U.S. GAAP). Separate statements are provided for the Pension Plan, OPEB Trust, and OPEB Custodial Fund, each of which reports annual financial activity results.

### Statement of Fiduciary Net Position

This statement provides a snapshot of account balances at fiscal year-end and reflects assets available for upcoming payments to retirees and their beneficiaries, minus any current liabilities as of the report date. The Fiduciary Net Position Restricted for Benefits (Fiduciary Net Position) amount, which equals total assets minus total liabilities, represents the funds available for future benefits payments.

### Statement of Changes in Fiduciary Net Position

All the financial transactions that occurred during the fiscal year and the impact of those additions and deductions on the Fiduciary Net Position are included in this statement. The additions versus deductions trend indicates the financial condition over time for the Pension Plan, OPEB Trust, and OPEB Custodial Fund, separately.

### Notes to the Basic Financial Statements (Notes)

The Notes are an integral part of the financial statements and provide detailed discussions of key policies, programs, and fiscal activity that occurred during the year.

Other information to enhance LACERA's Basic Financial Statements is provided as follows:

- · Required Supplementary Information (RSI): presents historical trend data to satisfy GASB 67 reporting requirements and discloses historical information to support the Net Pension Liability. Additionally, it includes OPEB Trust investment returns to ensure compliance with GASB Statement Number 74 requirements under an agent plan structure.
- Supplementary Information (SI): includes the schedules of Administrative Expenses, Investment Expenses, and Payments to Consultants, and is presented immediately after the RSI section.

### **Pension Plan**

Under the California Constitution, the County Employees Retirement Law of 1937 (CERL), the California Public Employees' Pension Reform Act of 2013 (PEPRA), and other applicable law, LACERA administers a cost-sharing multiple employer defined benefit retirement plan (Pension Plan) for eligible employees of the County of Los Angeles (County), Los Angeles Superior Court (Superior Court), LACERA, and four outside districts (i.e., Little Lake Cemetery District, Local Agency Formation Commission for the County of Los Angeles, Los Angeles County Office of Education, and South Coast Air Quality Management District). The Pension Plan is presented separately in the Statement of Fiduciary Net Position as an irrevocable trust fund. LACERA collects contributions from employers and active members, and earns income on invested assets so the Pension Plan balances accumulate over the long term, such that promised benefits can be paid to retirees now and in future years.

### Other Post-Employment Benefits Program

In April 1982, the County adopted an ordinance pursuant to the County Employees Retirement Law of 1937 (CERL) that provided for a retiree healthcare benefits program, also referred to as the Other Post-Employment Benefits Program (OPEB Program). This program offers a variety of medical and dental/vision healthcare plans for retired members and their eligible dependents, as well as death/burial benefits for retired members only. In that same year, the County and LACERA entered into an Agreement whereby LACERA would administer the OPEB Program subject to the terms and conditions of the Agreement. In 1994, the County amended the Agreement to ensure continuation of the OPEB Program, even if there are changes to or termination of the active employee health insurance programs.

### **Program Tiers**

In June 2014, the LACERA Board of Retirement approved the County's request to modify the Agreement, creating a new retiree healthcare benefits tier for certain new employees and excluded the subsidy for their dependents to lower costs. Structurally, the County segregated all the then-current retirees and employees into the LACERA-administered OPEB Program (Tier 1) and placed all employees hired after June 30, 2014, into the newly established Los Angeles County OPEB Program (Tier 2).

### **Benefits**

Employees are eligible for the OPEB Program if they are members of LACERA and retire from the County, Superior Court, LACERA, or a participating outside district. The OPEB Program offers members a choice of medical plans as well as two dental/vision plans. The medical plans are either HMOs or indemnity plans, and some are designed to work with Medicare benefits. Program benefits are provided through third-party insurance carriers with the participant's cost for medical and dental/vision insurance varying according to an employer subsidy for certain participants based on their years of retirement service credit with LACERA, selected plan, and number of persons covered. Dependent eligibility differs between Tier 1 or Tier 2 enrollment.

### **Employer Subsidy**

Depending on the member's years of service credit, retirees may qualify for employer-paid medical/dental insurance subsidies ranging from 40 percent up to 100 percent of the selected plan or benchmark plan premium. LACERA bills the participating employers and members for healthcare premiums and receives reimbursement on a monthly basis. The subsidies cover dependents in Tier 1; dependents in Tier 2 are not covered. Program members are required to pay their unsubsidized portion of the premium cost.

### **OPEB Custodial Fund**

The OPEB Custodial Fund reflects the annual financial activity of the OPEB Program for all participating employers. Plan sponsors and members provide monthly funding through the OPEB Custodial Funds using a pay-as-you-go methodology, which finances healthcare insurance premiums, including administrative fees, and other healthcare benefits provided by the OPEB Program.

LACERA maintains two investment accounts that hold excess balances from Retiree Healthcare operations, including administrative fees and insurance premium reserves. LACERA acts as a custodian for these funds on behalf of the plan sponsors and participants. The OPEB Custodial Fund is presented separately in the Statement of Fiduciary Net Position.

### **OPEB Trust**

Pursuant to the California Government Code, the County and the Superior Court established an irrevocable, tax-exempt OPEB Trust for the purpose of holding and investing assets for prefunding a portion of the cost of the LACERA-administered OPEB Program (or Retiree Healthcare Benefits Program).

### Los Angeles County

In May 2012, the County negotiated a trust and investment services agreement with the LACERA Board of Investments to manage and invest the OPEB Trust assets. The two participating employers, the County and LACERA, provide quarterly contributions, while administrative costs are deducted from the OPEB Trust.

### Los Angeles County Superior Court

The Superior Court began prefunding its OPEB obligations through a Superior Court OPEB Trust, which became effective and initially funded as of June 30, 2016. LACERA and the Superior Court negotiated a trust and investment services agreement setting forth the terms under which the LACERA Board of Investments serves as Trustee of the Superior Court OPEB Trust. The Superior Court makes contributions on a discretionary basis at fiscal year-end, while administrative costs are deducted from the OPEB Trust.

### **OPEB Master Trust**

An OPEB Master Trust was created to facilitate combined assets and investment strategies for the County, LACERA, and the Superior Court, excluding the four outside districts. LACERA administers the OPEB Master Trust as one investment pool.

The OPEB Trust is legally distinct from the Pension Plan, so its assets are held and reported independently from that of the Pension Plan. Pension Plan assets are used to finance benefits under the OPEB Program in a limited instance when LACERA pays for post-employment costs, as an employer, for its retired employees and their eligible dependents. LACERA's Board of Investments manages the OPEB Trust through an investment policy statement that defines goals and objectives. The OPEB Trust's Fiduciary Net Position at year-end measures the effort in prefunding future costs primarily associated with retiree healthcare benefits provided through the OPEB Program. The OPEB Trust income and expenses are also presented separately in the OPEB Trust's Statement of Changes in Fiduciary Net Position.

### FINANCIAL ANALYSIS — PENSION PLAN

### Fiduciaru Net Position

The Pension Plan's Fiduciary Net Position represents funds available for retirement benefits. This includes the balances of assets held by LACERA—such as investments, cash, and receivables—and liabilities, including amounts payable and due to others.

As of June 30, 2024, LACERA had Total Assets of \$82.2 billion, which exceeded Total Liabilities of \$3.0 billion, resulting in a Fiduciary Net Position of \$79.2 billion. This amount reflects an increase of \$5.4 billion or 7.2 percent from the prior year, primarily due to the appreciation of equity investment holdings and the increase in interest income from fixed income securities. As of the prior year June 30, 2023, LACERA had \$76.1 billion of Total Assets, which was greater than \$2.3 billion in Total Liabilities, resulting in a Fiduciary Net Position of \$73.8 billion. This amount reflects an increase of \$3.6 billion or 5.1 percent from the prior year 2022, primarily due to an increase in investment earnings.

### Fiduciary Net Position — Pension Plan

As of June 30, 2024, 2023, and 2022 (Dollars in Millions)

	2024	2023	2022	2024-2023 % Change	2023-2022 % Change
Investments	\$75,016	\$71,461	\$67,467	5.0%	5.9%
Other Assets	7,155	4,678	5,172	52.9%	(9.6)%
Total Assets	\$82,171	\$76,139	\$72,639	7.9%	4.8%
Total Liabilities	(2,969)	(2,287)	(2,349)	29.8%	(2.6)%
Fiduciary Net Position	\$79,202	\$73,852	\$70,290	7.2%	5.1%

### Additions and Deductions to Fiduciary Net Position

### Additions

The primary sources that finance the promised pension benefits LACERA provides are investment earnings and the collection of employer and member retirement contributions. For fiscal years ended 2024 and 2023, Total Additions from these two sources amounted to \$10.0 billion and \$8.0 billion, respectively. Total Additions increased in 2024 primarily due to the appreciation of equity investment holdings and the increase in interest income from fixed income securities. For the fiscal year ended 2022, Total Additions amounted to \$1.4 billion. The differences between fiscal years 2023 and 2022 were primarily due to an increase in investment earnings.

The net investment gain for fiscal year 2024 was approximately \$6.6 billion, an increase of \$1.7 billion from the 2023 fiscal year, when the net investment gain was \$4.9 billion. This fiscal year's time-weighted investment return of 9.1 percent (net of fees) was higher than the actuarial assumed investment earnings rate of 7.0 percent, primarily due to robust performance in the global equity markets. In fiscal year 2023, the net investment gain was \$4.9 billion, \$6.4 billion greater than the net investment loss in 2022. The fiscal year 2023 time-weighted investment return of 6.4 percent (net of fees) was lower than the actuarial assumed investment earnings rate of 7.0 percent, primarily due to a strong recovery in the equity market while other asset classes such as fixed income and real estate still faced economic headwinds.

### Contributions

To finance employer contributions that are due to LACERA, the County and the outside districts made monthly cash payments or semimonthly contributions to coincide with the employee payroll cycle. For the fiscal years ended June 30, 2024, and 2023, the required employer contributions due to LACERA were paid in full.

### **Deductions**

The primary uses of LACERA's assets include the payment of promised benefits to members and their beneficiaries, refunds of contributions to terminated employees, and costs of administering the Pension Plan. These deductions totaled \$4.6 billion for fiscal year 2024, an increase of \$243 million or 5.5 percent from the prior year. The increase in deductions is partly attributable to an increase in the number of LACERA retirees and related increase in retirement benefit payments, including cost-of-living

adjustments, for the fiscal year ended June 30, 2024. These deductions totaled \$4.4 billion for fiscal year 2023, an increase of \$249 million or 6.0 percent from the prior year, 2022. The increase in deductions is partly attributable to an increase in the number of LACERA retirees and related increase in retirement benefit payments, including cost-of-living adjustments, for the fiscal year ended June 30, 2023.

### Administrative Expenses

Administrative and miscellaneous expenses increased 5.3 percent from the fiscal years ended June 30, 2023 to June 30, 2024 due to salary and employee benefit growth, occupancy of previously vacant positions, higher staff development costs such as educational and travel expenses, and higher insurance and postage fees. Administrative and miscellaneous expenses increased 13.0 percent from the fiscal years ended June 30, 2022 to June 30, 2023, primarily due to scheduled salary and employee benefit increases, occupancy of previously vacant positions, an increase in computer software, equipment and facilities costs, and higher professional services fees including legal, consulting, and disability medical services.

### Fiduciary Net Position

For the fiscal years ended June 30, 2024 and 2023, the Fiduciary Net Position had a net increase of \$5.4 billion for 2024 and a \$3.6 billion net increase for 2023. These amounts represent the annual change fund balance made available for additional investments, retirement benefit payments, and LACERA's cost of operations. The increase in Fiduciary Net Position in fiscal year 2024 was due to the positive performance of LACERA's investment portfolio. The net increase to the Fiduciary Net Position from fiscal years ended June 30, 2022 to June 30, 2023 was \$3.6 billion, which resulted primarily from positive performance of LACERA's investment portfolio.

### Additions and Deductions in Fiduciary Net Position — Pension Plan

For the Fiscal Years Ended June 30, 2024, 2023, and 2022 (Dollars in Millions)

		Ī		2024-2023		2023-2022		
	2024	2023	2022	\$ Change	% Change	\$ Change	% Change	
Contributions	\$3,370	\$3,095	\$2,959	\$275	8.9%	\$136	4.6%	
Net Investment Income/(Loss)	6,617	4,861	(1,536)	1,756	36.1%	6,397	416.5%	
Total Additions	\$9,987	\$7,956	\$1,423	\$2,031	25.5%	\$6,533	459.1%	
Benefits and Refunds	(\$4,518)	(\$4,281)	(\$4,045)	(\$237)	5.5%	(\$236)	5.8%	
Administrative Expenses and Miscellaneous	(119)	(113)	(100)	(6)	5.3%	(13)	13.0%	
Total Deductions	(\$4,637)	(\$4,394)	(\$4,145)	(\$243)	5.5%	(\$249)	6.0%	
Net Increase/(Decrease)	\$5,350	\$3,562	(\$2,722)	\$1,788	50.2%	\$6,284	230.9%	
Fiduciary Net Position Beginning of Year	73,852	70,290	73,012	3,562	5.1%	(2,722)	(3.7)%	
Fiduciary Net Position at								
End of Year	\$79,202	\$73,852	\$70,290	\$5,350	7.2%	\$3,562	5.1%	

### Pension Plan Investment Structure

Meketa Investment Group (Meketa), LACERA's general investment consultant, along with Investment Office staff, reviews the existing asset allocation structure every three to five years to recommend an appropriate allocation consistent with the economic environment, considering financial model assumptions and constraints.

### **Functional Categories**

In March 2018, the LACERA Board of Investments approved a functional asset category structure creating new asset allocation models that had more attractive return/risk quotients than the current portfolio structure at that time, and reflected greater diversification, potentially resulting in higher market performance throughout a full market cycle. The functional framework

provides for a broader group of Pension Plan investments. The traditional asset classes were reassigned and expanded in these new functional asset categories, labeled as Growth, Credit, Real Assets and Inflation Hedges, and Risk Reduction and Mitigation.

### Cash Overlay

In fiscal year 2020, LACERA implemented a cash overlay program for the Pension Plan designed to further rebalance the portfolio toward its functional category strategic weights using the portfolio's excess cash. LACERA maintains a strategic allocation to cash that would allow it to fund member benefit payments for three months in the event of a disaster.

### Strategic Asset Allocation

During fiscal year 2024, the Board approved a new strategic asset allocation (SAA), and correspondingly, an updated investment policy statement and performance benchmarks for the Pension Plan. The newly adopted SAA allows the Pension Plan to maintain a well-diversified portfolio consistent with LACERA's Investment Beliefs and with a mix of assets that the LACERA team will implement in the next 12 to 24 months; provides a greater probability of achieving LACERA's current 7.0 percent actuarial assumed rate of return; delivers a higher modeled Sharpe ratio net-of-fees than the Policu Allocation; and maintains a sufficient degree of liquidity to accommodate expenses and benefit payments.

### **Pension Plan Liabilities**

As GASB Statement Number 67 (GASB 67) requires, LACERA reports the Total Pension Liability and the Net Pension Liability as calculated by LACERA's actuary. The Total Pension Liability is the portion of actuarial present value of projected benefit payments that is attributable to past periods of member service using the individual entry age actuarial cost method. The Net Pension Liability is the Total Pension Liability minus the plan's fiduciary net position. These liabilities, which are the employers' responsibility, are calculated under the guidance of GASB 67 for financial statement reporting purposes.

### Net Pension Liability

The actuarial valuation of retirement benefits report (funding valuation) provides information about the employers' funding of such liabilities, including the Pension Plan's required contributions and funded status. In addition, the funding valuation serves as a basis for providing the information required for accounting and reporting disclosures (under GASB standards). The Total Pension Liability as of June 30, 2024 was \$92.7 billion, or an increase of 4.8 percent from the Total Pension Liability of \$88.5 billion as of June 30, 2023. The Net Pension Liability as of June 30, 2024 was \$13.5 billion, representing a decrease of 7.6 percent from the Net Pension Liability of \$14.6 billion as of June 30, 2023. The Net Pension Liability decreased by \$1.1 billion because LACERA experienced a \$5.4 billion increase in the Fiduciary Net Position, while the Total Pension Liability increased at a slower rate of \$4.2 billion.

GASB 67 requires the presentation of the Fiduciary Net Position as a percentage of the Total Pension Liability. For the fiscal years ended June 30, 2024 and 2023, the Fiduciary Net Position as a percentage of the Total Pension Liability is reported as 85.4 percent and 83.5 percent, respectively. The decrease for the fiscal year ended June 30, 2024 is due to the growth in the Total Pension Liability of \$4.2 billion with a higher increase in LACERA's Fiduciary Net Position of \$5.4 billion, compared to the liability. The Total Pension Liability increased as generally expected from year to year and is consistent with prior experience over time. Contributing factors include the cost of benefits earned over the period, interest on the Total Pension Liability, investment activity, and benefit payments.

### **Net Pension Liability**

As of June 30, 2024, 2023, and 2022 (Dollars in Millions)

		•		2024-2023		2023	-2022
	2024	2023	2022	\$ Change	% Change	\$ Change	% Change
Total Pension Liability	\$92,714	\$88,469	\$83,931	\$4,245	4.8%	\$4,538	5.4%
Less: Fiduciary Net Position	(79,202)	(73,852)	(70,290)	(5,350)	7.2%	(3,562)	5.1%
Net Pension Liability	\$13,512	\$14,617	\$13,641	(\$1,105)	(7.6)%	\$976	7.2%
Fiduciary Net Position as a Percentage of Total							
Pension Liability	85.4%	83.5%	83.8%	N/A	N/A	N/A	N/A

### OPEB PROGRAM FINANCIAL REPORTING

There are two financial sources provided by plan sponsor employers used to fund the OPEB Program for retiree healthcare benefits. One is the OPEB Custodial Fund, used to pay premium costs and administrative expenses on a current and ongoing basis. The other is the OPEB Trust, containing contributions set aside by participating employers to prefund future benefits and pay for certain other current administrative costs.

### Financial Analysis — OPEB Trust

### Additions

As reflected in the OPEB Trust's Statement of Changes in Fiduciary Net Position, OPEB Trust additions included net investment income of \$368 million for the fiscal year ended June 30, 2024, which was an increase of \$121 million from the prior fiscal year ended June 30, 2023. Increases in investment income were primary due to changes in fair values of investments and investment income less any investment-related expenses.

### **Deductions**

Deductions included \$1.1 million for total administrative expenses, an increase of \$0.14 million from the prior fiscal year, as a result of adding new asset classifications to the investment portfolio requiring additional administration. The OPEB Trust's Fiduciary Net Position as of the fiscal year ended June 30, 2024, was \$4.0 billion, representing a \$886 million increase from last year primarily due to employer contributions and investment income. For the fiscal year ended June 30, 2023, the total OPEB Trust Fiduciary Net Position was \$3.1 billion, representing an increase of \$698 million from the fiscal year ended June 30, 2022. The increase was primarily due to employer contributions and investment-related income.

### Contributions

Employers provided OPEB Trust prefunding contributions of \$519 million for fiscal year 2024, a 15.0 percent increase from \$451 million for fiscal year 2023, which represents a portion of the total contributions presented in this statement.

### Contributions Adjustment

The OPEB Trust holds funding set aside by certain participating employers to pay current administrative costs, and to accumulate and fund future benefits. GASB standards allow—for financial statement presentation only—pay-as-you-go activity from the OPEB Custodial Fund to be adjusted for and reported on the Statement of Changes in Fiduciary Net Position under the OPEB Trust. This adjustment increases Employer Contribution additions; however, pay-as-you-go contributions are not actually made to the OPEB Trust, but instead to the OPEB Custodial Fund. Correspondingly, OPEB Trust Service Benefit deductions were increased to reflect pay-as-you-go benefit payments made by employers through the OPEB Custodial Fund as OPEB benefits became due. Total OPEB Trust contributions including this adjustment were \$1.3 billion for fiscal year 2024 and \$1.2 billion for fiscal year 2023. The OPEB Custodial Fund, held on behalf of employers, includes the actual contributions LACERA collected from member and employer reimbursements to pay for retiree healthcare benefits.

### **OPEB Trust Investment Structure**

The OPEB Trust is also referred to as the OPEB Master Trust throughout the financial statements and accommodates commingling and coinvesting of the County, LACERA, and Superior Court OPEB Trust funds. In June 2021, the LACERA Board of Investments adopted a revised asset allocation model that included new private market asset classes such as private equity, infrastructure, natural resources, illiquid credit, and real estate within the functional asset category structure. During the fiscal year ended 2023, LACERA selected an investment manager for this private market asset investment mandate. In January 2023, LACERA exercised its authority under the OPEB Trust to implement a unitized fund structure that allows for unitization of investments at the asset composite level while retaining individual net asset values for each participating employer.

### Strategic Asset Allocation

During fiscal year 2024, the Board adopted a new strategic asset allocation (SAA) for the OPEB Master Trust. The primary difference between the newly adopted SAA and the 2021 SAA is the reduction of the Real Assets functional category to strengthen the weight of the Risk Reduction and Mitigation functional category through an increase to investment grade bonds.

Information related to the OPEB Trust is included in the Financial Section, Note Q - OPEB Trust and Note N - OPEB Program, which describes program benefits, to meet financial reporting requirements. Due to the OPEB Program's reporting structure change to an agent plan in July 2018, LACERA's financial statement disclosures, as the OPEB Program administrator, were reduced to report limited investment return information in accordance with GASB Statement Number 74.

### Financial Analysis — OPEB Custodial Fund

The OPEB Custodial Fund is used to pay benefit costs as incurred on an ongoing pay-as-you-go basis. As of June 30, 2024, the OPEB Custodial Fund's total assets exceeded total liabilities, resulting in a Fiduciary Net Position of \$215 million. This balance, where total assets of \$334 million exceeded total liabilities of \$119 million, represents accumulated balances of excess healthcare premiums held in reserve and rebates due to federal program participation, both of which can be used to offset future OPEB costs. These funds are held at LACERA on behalf of the employers. At fiscal year end June 30, 2023, the Fiduciary Net Position was \$206 million as a result of total assets, reported at \$304 million, exceeding total liabilities of \$98 million.

As required under GASB 84, LACERA's Statement of Changes in Fiduciary Net Position includes the financial activity of the OPEB Custodial Fund. For the fiscal years ended June 30, 2024 and 2023, total additions were \$871 million and \$820 million, and total deductions amounted to \$862 million and \$806 million, respectively. This caused a \$9 million and \$14 million net increase in the Fiduciary Net Position over the last two fiscal years, as contributions from employers and members exceeded the total of benefit costs and administrative expenses. The net increase for FY 2024 was less than the increase for FY 2023 because of higher service benefit payments and other expenses. The OPEB Custodial Fund generated a net investment income of \$11.2 million for the fiscal year ended June 30, 2024 and \$2.8 million for the fiscal year ended June 30, 2023.

### PLAN ADMINISTRATION

### LACERA Membership

The following table summarizes the changes in active and retired members over the last three years. Active members increased by 2,630 or 2.2 percent as of June 30, 2024, primarily due to the County's growing workforce. The retired member population increased by 1,759 or 2.4 percent when comparing the two fiscal years ended June 30, 2024 and 2023, as a slightly higher percentage of members retired and there were fewer retiree deaths. When contrasting the two fiscal years ended June 30, 2023 and 2022, active members increased by 1,732 or 1.5 percent as of June 30, 2023, while retired members increased by 1,437 or 2.0 percent.

### **LACERA Membership**

As of June 30, 2024, 2023, and 2022

			2024-2023 2023-20			3-2022	
	2024	2023	2022	Difference	% Change	Difference	% Change
Active Members <sup>1</sup>	119,961	117,331	115,599	2,630	2.2%	1,732	1.5%
Retired Members	74,781	73,022	71,585	1,759	2.4%	1,437	2.0%
Total Membership	194,742	190,353	187,184	4,389	2.3%	3,169	1.7%

Effective fiscal year ended June 30, 2019 and going forward, active member counts include inactive members who are both vested and non-vested.

### **ADMINISTRATIVE EXPENSES**

The LACERA Board of Retirement and Board of Investments jointly approve the Operating Budget, which becomes effective at the beginning of the fiscal year. During the fiscal year ended 2020-2021, LACERA adopted a mid-year operating budget review and adjustment process to allow funding for urgent staffing changes and operating needs that may arise during the year. The Operating Budget information presented in these financial statements represents the Board approved adjusted budget amounts for the fiscal years ended June 30, 2024 and 2023.

LACERA's annual budget plan controls administrative expenses and represents approximately 0.14 percent of the allowable basis for the budget calculation for each fiscal year ended June 30, 2024 and 2023, respectively. The actual administrative expenses were \$119 million for 2024 compared to \$112 million for 2023, a 6.3 percent increase. The primary factors contributing to the increase were employee salary and benefit growth, including progression in size and complexity of the investment portfolio, hiring of new employees to fill vacant positions, and higher costs toward staff development such as educational and travel costs. For

the fiscal years ended June 30, 2023 and 2022, the actual administrative expenses were \$112 million for 2023 compared to \$100 million for 2022, a 12.0 percent increase. Factors contributing to the increase were employee salary and benefit growth, hiring of new employees to fill vacant positions, higher consulting and software licensing costs, and an increase in medical services fees for disability cases.

### Statutory Limit

CERL governs the Pension Plan annual budget process and requires that administrative expenses may not exceed 0.21 percent of the Actuarial Accrued Liability (AAL). In addition, CERL provides allowances for other administrative costs to be excluded from this limit, such as certain costs for legal representation and expenditures for information technology projects; however, LACERA includes such costs in the administrative expense allocation.

The following table provides a comparison of the actual administrative expenses for the fiscal years ended 2024, 2023, and 2022. The AAL was used to calculate the statutory budget limit. For both years, LACERA's administrative expenditures were below the legal maximum.

### **Analysis of Administrative Expenses**

As of June 30, 2024, 2023, and 2022 (Dollars in Thousands)

	2024	2023	2022
Total Statutory Budget Appropriation	\$181,272	\$171,986	\$164,378
Basis for Budget Calculation (Actuarial Accrued Liability)	86,320,151	81,898,044	78,275,175
Limit per CERL	0.21%	0.21%	0.21%
Administrative Expenses	\$118,628	\$112,150	\$100,121
Basis for Budget Calculation (Actuarial Accrued Liability)	86,320,151	81,898,044	78,275,175
Administrative Expenses as a Percentage of			
the Basis for Budget Calculation	0.14%	0.14%	0.13%
Total Statutory Budget Appropriation	\$181,272	\$171,986	\$164,378
Operating Budget Request	(135,748)	(127,767)	(114,807)
Underexpended Statutory Budget Appropriation	\$45,524	\$44,219	\$49,571
Operating Budget Request	\$135,748	\$127,767	\$114,807
Administrative Expenses	(118,628)	(112,150)	(100,121)
Underexpended Operating Budget	\$17,120	\$15,617	\$14,686

### **ACTUARIAL FUNDING VALUATIONS**

The actuarial funded status determines if the Fiduciary Net Position can meet the Pension Plan's future obligations. An actuarial valuation, similar to an inventory process, appraises the assets available for promised benefits on the valuation date. These assets are compared with the actuarial liabilities, representing the actuarial present value of all future benefits expected for each member. The actuarial valuation identifies future contribution amounts needed from the employers (plan sponsors) and the employees (members) to provide all promised future benefits and to assess the Pension Plan's funded status. A valuation is performed annually, while an experience study is performed every three years to review the actuarial assumptions and methods applied in preparing the annual valuations.

### **Board Policy**

In December 2009, the LACERA Board of Investments adopted a revised Retirement Benefit Funding Policy (Funding Policy). In February 2013, the Funding Policy was further amended to conform to the new PEPRA provisions. In December 2022, the Board of Investments approved the exclusion of the Supplemental Targeted Adjustment for Retirees (STAR) Reserve balance from valuation assets as recommended by the consulting actuary in the 2022 experience study. The Board of Retirement may approve future STAR COLA awards funded by the STAR Reserve balance. During the fiscal year, the Board of Investments initiated a review of the 2013 Funding Policy and is scheduled to adopt a revised Actuarial Funding Policy, effective for fiscal year 2024-2025.

### Asset Smoothing

Consistent with the 2013 Funding Policy, an asset smoothing method is applied to actuarial investment gains and losses. Variances between the actuarially expected fair value of assets (based on the assumed investment rate of return) and the actual fair value of assets are calculated and then recognized or smoothed over five years. This actuarial process recognizes a portion of each year's actuarial investment gains and losses (in relation to the actuarially assumed return) to minimize substantial variations in the employer contribution rates and funded ratios. Adopted by the LACERA Board of Investments as a result of the 2022 triennial experience study, this asset valuation method was modified to include offsetting of gains and losses prior to applying asset smoothing.

### **Actuarial Liabilities**

Pursuant to the customary reporting timeline, the actuarial valuation as of June 30, 2023 is the most recent valuation available. The consulting actuary calculates liabilities, funded status, and contributions required to fund the Pension Plan. The difference between the present value of all future obligations and future normal cost contributions is referred to as the Actuarial Accrued Liability (AAL), which totaled \$90.7 billion as of June 30, 2023. The actuarial value of assets for fiscal year-end 2023 was \$72.5 billion, and when offset against the AAL, results in an Unfunded Actuarial Accrued Liability (UAAL) of \$18.2 billion as of June 30, 2023. The annual 2024 Pension Plan valuation report is not yet available at this time.

### Amortization

The Funding Policy outlines the approach for managing the UAAL. LACERA applies an amortization method with multiple layers amortized over closed periods. Each fiscal year, gains or losses on the UAAL are calculated and amortized over the defined period. As of the June 30, 2021 valuation going forward, all amortization periods are 20 years or less. This process establishes a payoff schedule for the UAAL, helping to dampen volatility in required amortization payments and providing stability in employer contribution rates. The 2022 investigation of experience report introduced a modification where any increase in the UAAL due to changes in the benefit provisions would be amortized over a 10-year period.

### **Actuarial Assumptions**

In December 2022, as a result of the most recent experience and assumption study completed as of June 30, 2022, the LACERA Board of Investments adopted to reaffirm the investment return assumption of 7.0 percent for the June 30, 2022 actuarial valuation due to capital market projections and economic forecasts reviewed at that time. Changes to actuarial assumptions included revising assumed rates of merit salary increases, updating service retirement rates to reflect both a member's length of service and their age, and refreshing the mortality improvement scale to the latest publication. The June 30, 2023 actuarial valuation, which uses the most recent experience and assumption study completed as of June 30, 2022, increased employee and employer contribution rates for the fiscal year beginning July 1, 2024, as recommended by the consulting actuary and adopted by LACERA's Board of Investments.

### FUNDED RATIO, RATES OF RETURN, AND FAIR VALUE

The funded ratio measures the funded status of the Pension Plan. It is calculated by dividing the Valuation Assets by the AAL. Valuation Assets include cash, investments, and other Pension Plan assets used by the actuary for the purpose of preparing the actuarial valuation. Investment returns vary over time, causing fluctuations in Valuation Assets. LACERA's independent consulting actuary, Milliman, performed the latest actuarial valuation as of June 30, 2023 and determined that the Pension Plan's Funded Ratio of the actuarial assets to the AAL increased to 79.9 percent from 79.6 percent as of the June 30, 2022 valuation. The investment return on a market basis for 2023 resulted in a 0.3 percentage point increase in the Funded Ratio when applying the five-year actuarial asset smoothing method. The annual 2024 Pension Plan valuation report is not yet available at this time.

### Time-Weighted Return

For the 2023 and 2022 fiscal year-end actuarial valuations, respectively, the Pension Plan investment portfolio returned 6.4 percent and 0.1 percent (both net of fees) on a time-weighted market basis, compared to the 7.0 percent investment return assumption effective since 2019. For June 30, 2023, when compared to the assumed rate of return, in total there was a \$131 million loss on the fair value of assets. Under the actuarial asset smoothing method, which recognizes investment gains and losses over a five-year period, the return on actuarial assets was 7.2 percent, equivalent to a gain of \$181 million relative to the assumed return of 7.0 percent.

### Money-Weighted Return

The following table provides investment and actuarial returns and the actuarial funded ratios. As required by GASB Statement Numbers 67 and 74, the money-weighted rate of return is presented as an expression of investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the fiscal year ended June 30, 2024, the annual moneyweighted rate of return on Pension Plan investments was 9.1 percent (net of fees), and the time-weighted return for the same period is 9.1 percent (net of fees). The annual 2024 Pension Plan valuation report is not yet available at this time.

### Total Investment Rates of Return — Pension Plan

For the Last Three Fiscal Years Ended June 30 (Dollars in Thousands)

Fiscal Year-End	Total Investment Portfolio Fair Value	Total Fund Time-Weighted Return (net of fees) <sup>1</sup>	Total Fund Money-Weighted Return (net of fees) <sup>1</sup>	Return on Smoothed Valuation Assets (net of fees) <sup>1,2</sup>	d Actuarial Assumed Rate of Return	Actuarial Funded Ratio
2021	\$70,297,718	25.2%	25.2%	10.4%	7.0%	79.3%
2022	\$67,467,013	0.1%	0.6%	8.5%	7.0%	79.6%
2023	\$71,460,616	6.4%	6.4%	7.2%	7.0%	79.9%
2024³	\$75,015,737	9.1%	9.1%	_	_	_

<sup>&</sup>lt;sup>1</sup>The returns are presented net of investment management fees.

### **OPEB Trust**

The annual time-weighted rate of return on OPEB Trust investments, net of OPEB Trust investment expenses as of the fiscal years ended June 30, 2024, 2023, and 2022, were 11.0 percent, 9.3 percent, and (11.2) percent respectively. As determined for the July 1, 2023 OPEB valuation, the OPEB Program's Funded Ratio of the actuarial assets to the AAL increased to 13.2 percent, as compared to 10.4 percent reported in the July 1, 2022 valuation. The County, LACERA, and the Superior Court continued to provide OPEB Trust contributions, which increased prefunding assets and offset the AAL. The annual 2024 OPEB Program valuation report is not yet available.

### LACERA OPERATIONS

LACERA's mission to produce, protect, and provide promised benefits has consistently guided our decisions. The financial statements demonstrate LACERA's capability to serve members and manage the retirement system effectively, even in a dynamic environment. LACERA's financial flows and operational approaches remained consistent as the fund collected contributions from members and plan sponsors; provided counseling and retirement services to members through multiple channels; successfully managed the pension fund investment portfolio, achieving returns exceeding the actuarial investment return assumption; and delivered retirement and retiree healthcare benefits to our members without interruption. Throughout the year, LACERA's governing Boards and executive team remained focused on implementing strategic plans and organizational initiatives to prepare for the future.

### ACCOUNTING AND FINANCIAL REPORTING STANDARDS EFFECTIVE FOR UPCOMING FISCAL YEARS

### Compensated Absences

In June 2022, GASB issued Statement Number 101 (GASB 101), Compensated Absences, to align recognition and measurement guidance for all types of employee compensated absences under a unified model to result in greater consistency and improved comparability. This Statement requires that a liability be recognized under various factors and should exclude leave that is more likely than not to be settled through conversion to defined post-employment benefits. GASB 101 will result in a liability for compensated absences that more appropriately reflect when a government incurs an obligation. The requirements of this Statement are effective for LACERA's fiscal year ending June 30, 2025.

<sup>&</sup>lt;sup>2</sup>Returns calculated using the money-weighted rate of return method.

<sup>&</sup>lt;sup>3</sup>Investment information including total investment portfolio fair value, time-weighted, and money-weighted returns are available. However, the actuarial valuation report for June 30, 2024 is not yet available at this time.

### **Certain Risk Disclosures**

GASB issued Statement Number 102 (GASB 102), Certain Risk Disclosures, in December 2023 to provide users of governmental financial statements with information about risks related to a government's vulnerabilities due to certain concentrations or constraints that limit its ability to acquire resources or control spending. GASB 102 requires disclosure of the concentration or constraint, any event that could cause a substantial impact, and actions taken by the government to mitigate the risk. The requirements of this Statement are effective for LACERA's fiscal year ending June 30, 2025.

### Financial Reporting Model Improvements

In April 2024, GASB issued Statement Number 103 (GASB 103), Financial Reporting Model Improvements, to improve the effectiveness of providing information that is essential for decision-making and assessing a government's accountability while also addressing certain application issues. GASB 103 requires the MD&A provide an objective and easily readable analysis of the government's financial activities, provide results of operations in comparison with the prior year, refer users to the component unit's separately issued financial statements, remove unnecessary duplication, and include relevant explanations rather than boilerplate discussion. The requirements of this Statement are effective for LACERA's fiscal year ending June 30, 2026.

### REQUESTS FOR INFORMATION

This annual comprehensive financial report is designed to provide the members, plan sponsors, LACERA Boards of Retirement and Investments, and interested third parties with a general overview of LACERA's finances and to show accountability for the funds it receives and its management of the Pension Plan and OPEB Program.

Address questions regarding this report and/or requests for additional financial information to:

Chief Financial Officer **LACERA** 300 N. Lake Avenue Pasadena, CA 91101

Respectfully submitted,

Theodore Granger

Theodore Granger Chief Financial Officer

Financial Section **Basic Financial Statements** 

### **Statement of Fiduciary Net Position**

As of June 30, 2024 and 2023 (Dollars in Thousands)

	2024		2023			
		OPEB			OPEB	
Pension		Custodial	Pension		Custodial Fund	
Pidii	iiust	runu	Pluli	iiust	runu	
<b>#7.140.007</b>	<b>4177.000</b>	<b>#</b> 64.000	¢2 222 257	¢70.7.47	<b>*</b> 45 4 47	
\$3,149,007	\$1/7,282	\$64,266	\$2,222,257	\$70,347	\$45,447	
2 750 157	_	_	1,860,433	_	_	
2,339,133			1,003,433			
\$5 508 160	\$177 282	\$64.266	\$4 091 690	\$70 347	\$45,447	
ψ3,300,100	\$177,202	ψ0-4,200	ψ-,051,050	ψ/ O, O + /	ψ3,7	
<b>#170.050</b>	<b>*</b>	<b>*</b>	¢107100	<b>*</b>	<b>.</b>	
	•	· ·		•	\$-	
			-		7,502	
	15,507		•	1,007	1,098	
	_	73,099	5,941	_	68,880	
1,149,153			_		_	
\$1,647,315	\$27,922	\$81,857	\$586,527	\$1,474	\$77,480	
\$29,462,196	\$2,107,137	\$-	\$27,130,122	\$1,468,752	\$-	
19,855,304	1,735,690	187,775	17,921,557	1,241,233	181,677	
13,057,191	18,175	_	13,894,495	_	_	
4,406,609	2,431	_	5,109,454	311,966	_	
4,875,300	_	_	4,890,856	_	_	
3,359,137	16,894	_	2,514,132	_	_	
\$75,015,737	\$3,880,327	\$187,775	\$71,460,616	\$3,021,951	\$181,677	
\$82,171,212	\$4,085,531	\$333,898	\$76,138,833	\$3,093,772	\$304,604	
\$517,077	\$60,007	\$7,879	\$332,063	\$1,652	\$7,546	
2,830	_	465	2,259	_	441	
30,428	986	839	29,344	280	864	
45,367	_	_	43,525	_	_	
2,359,152	_	_	1,869,433	_	_	
14,133	46,667	109,394	10,323		89,545	
\$2,968,987	\$107,660	\$118,577	\$2,286,947	\$1,932	\$98,396	
\$79,202,225	\$3,977,871	\$215,321	\$73,851,886	\$3,091,840	\$206,208	
	\$3,149,007 2,359,153 \$5,508,160 \$139,950 154,063 197,731 6,418 1,149,153 \$1,647,315 \$29,462,196 19,855,304 13,057,191 4,406,609 4,875,300 3,359,137 \$75,015,737 \$82,171,212 \$517,077 2,830 30,428 45,367 2,359,152 14,133 \$2,968,987	Pension Plan         OPEB Trust           \$3,149,007         \$177,282           2,359,153         —           \$5,508,160         \$177,282           \$139,950         \$—           154,063         12,415           197,731         15,507           6,418         —           1,149,153         —           \$1,647,315         \$27,922           \$29,462,196         \$2,107,137           19,855,304         1,735,690           13,057,191         18,175           4,406,609         2,431           4,875,300         —           3,359,137         16,894           \$75,015,737         \$3,880,327           \$82,171,212         \$4,085,531           \$517,077         \$60,007           2,830         —           30,428         986           45,367         —           2,359,152         —           14,133         46,667           \$2,968,987         \$107,660	Pension Plan         OPEB Trust         Custodial Fund           \$3,149,007         \$177,282         \$64,266           2,359,153         —         —           \$5,508,160         \$177,282         \$64,266           \$139,950         \$—         \$—           154,063         12,415         7,714           197,731         15,507         1,044           6,418         —         73,099           1,149,153         —         —           \$1,647,315         \$27,922         \$81,857           \$29,462,196         \$2,107,137         \$—           19,855,304         1,735,690         187,775           13,057,191         18,175         —           4,406,609         2,431         —           4,875,300         —         —           3,359,137         16,894         —           \$75,015,737         \$3,880,327         \$187,775           \$82,171,212         \$4,085,531         \$333,898           \$517,077         \$60,007         \$7,879           2,830         —         465           30,428         986         839           45,367         —         —           14,133 <td>Pension Plan         OPEB Trust         Custodial Fund         Pension Plan           \$3,149,007         \$177,282         \$64,266         \$2,222,257           2,359,153         —         —         1,869,433           \$5,508,160         \$177,282         \$64,266         \$4,091,690           \$139,950         \$-         \$-         \$127,192           154,063         12,415         7,714         233,150           197,731         15,507         1,044         220,244           6,418         —         73,099         5,941           1,149,153         —         —         —           \$1,647,315         \$27,922         \$81,857         \$586,527           \$29,462,196         \$2,107,137         \$-         \$27,130,122           19,855,304         1,735,690         187,775         17,921,557           13,057,191         18,175         —         13,894,495           4,406,609         2,431         —         5,109,454           4,875,300         —         —         4,890,856           3,359,137         16,894         —         2,514,132           \$75,015,737         \$3,880,327         \$187,775         \$71,460,616           \$</td> <td>Pension Plan         OPEB Trust         Custodial Fund         Pension Plan         OPEB Trust           \$3,149,007         \$177,282         \$64,266         \$2,222,257         \$70,347           2,359,153         —         —         1,869,433         —           \$139,950         \$—         \$—         \$127,192         \$—           154,063         12,415         7,714         233,150         467           197,731         15,507         1,044         220,244         1,007           6,418         —         73,099         5,941         —           —         \$1,647,315         \$27,922         \$81,857         \$586,527         \$1,474           \$29,462,196         \$2,107,137         \$—         \$27,130,122         \$1,468,752           19,855,304         1,735,690         187,775         17,921,557         1,241,233           13,057,191         18,175         —         \$13,894,495         —           4,875,300         —         —         4,890,856         —           3,359,137         16,894         —         2,514,132         —           \$75,015,737         \$3,880,327         \$187,775         \$71,460,616         \$3,021,951           \$82,17</td>	Pension Plan         OPEB Trust         Custodial Fund         Pension Plan           \$3,149,007         \$177,282         \$64,266         \$2,222,257           2,359,153         —         —         1,869,433           \$5,508,160         \$177,282         \$64,266         \$4,091,690           \$139,950         \$-         \$-         \$127,192           154,063         12,415         7,714         233,150           197,731         15,507         1,044         220,244           6,418         —         73,099         5,941           1,149,153         —         —         —           \$1,647,315         \$27,922         \$81,857         \$586,527           \$29,462,196         \$2,107,137         \$-         \$27,130,122           19,855,304         1,735,690         187,775         17,921,557           13,057,191         18,175         —         13,894,495           4,406,609         2,431         —         5,109,454           4,875,300         —         —         4,890,856           3,359,137         16,894         —         2,514,132           \$75,015,737         \$3,880,327         \$187,775         \$71,460,616           \$	Pension Plan         OPEB Trust         Custodial Fund         Pension Plan         OPEB Trust           \$3,149,007         \$177,282         \$64,266         \$2,222,257         \$70,347           2,359,153         —         —         1,869,433         —           \$139,950         \$—         \$—         \$127,192         \$—           154,063         12,415         7,714         233,150         467           197,731         15,507         1,044         220,244         1,007           6,418         —         73,099         5,941         —           —         \$1,647,315         \$27,922         \$81,857         \$586,527         \$1,474           \$29,462,196         \$2,107,137         \$—         \$27,130,122         \$1,468,752           19,855,304         1,735,690         187,775         17,921,557         1,241,233           13,057,191         18,175         —         \$13,894,495         —           4,875,300         —         —         4,890,856         —           3,359,137         16,894         —         2,514,132         —           \$75,015,737         \$3,880,327         \$187,775         \$71,460,616         \$3,021,951           \$82,17	

The accompanying notes to the basic financial statements are an integral part of the basic financial statements.

### **Statement of Changes in Fiduciary Net Position**

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	2024				2023	
			OPEB			OPEB
	Pension	OPEB	Custodial	Pension	OPEB	Custodial
	Plan	Trust	Fund	Plan	Trust	Fund
ADDITIONS						
Contributions						
Employer <sup>1</sup>	\$2,509,071	\$1,316,128	\$807,722	\$2,301,706	\$1,196,205	\$755,333
Member	861,042		51,207	793,244		49,358
Total Contributions	\$3,370,113	\$1,316,128	\$858,929	\$3,094,950	\$1,196,205	\$804,691
Investment Income						
From Investing Activities:						
Net Appreciation in						
Fair Value of Investments	\$2,834,757	\$234,787	\$2,076	\$1,943,783	\$221,919	\$1,920
Investment Income	3,943,479	137,210	9,275	3,087,891	26,681	1,047
Total Investment Activities Income	\$6,778,236	\$371,997	\$11,351	\$5,031,674	\$248,600	\$2,967
Less Expenses from Investment Activities:	(\$184,367)	(\$3,586)	(\$150)	(\$189,484)	(\$1,112)	(\$147)
Net Investment Activities Income	\$6,593,869	\$368,411	\$11,201	\$4,842,190	\$247,488	\$2,820
From Securities Lending Activities:						
Securities Lending Income	\$134,663	\$-	\$-	\$63,652	\$-	\$-
Less Expenses from Securities Lending Activities:						
Borrower Rebates	(\$114,315)	\$-	\$-	(\$47,869)	\$-	\$-
Management Fees	(2,233)	_	_	(1,687)		_
Total Expenses from Securities				.,,,,,		
Lending Activities	(\$116,548)	\$-	\$-	(\$49,556)	\$-	\$-
Net Securities Lending Income	\$18,115	\$-	\$-	\$14,096	\$-	\$-
Total Net Investment Income	\$6,611,984	\$368,411	\$11,201	\$4,856,286	\$247,488	\$2,820
Miscellaneous	\$5,334	\$-	\$1,320	\$5,009	\$-	\$12,363
Total Additions	\$9,987,431	\$1,684,539	\$871,450	\$7,956,245	\$1,443,693	\$819,874
DEDUCTIONS						
Retiree Payroll	\$4,470,099	\$-	\$-	\$4,234,600	\$-	\$-
Service Benefits <sup>1</sup>	_	797,431	847,991	_	745,013	793,711
Administrative Expenses	118,628	1,077	11,910	112,150	942	12,465
Refunds	43,666	_	_	43,412	_	_
Lump Sum Death Benefits	4,372	_	_	3,351	_	_
Miscellaneous	327	_	2,436	458	_	_
Total Deductions	\$4,637,092	\$798,508	\$862,337	\$4,393,971	\$745,955	\$806,176
Net Increase in Fiduciary Net Position	\$5,350,339	\$886,031	\$9,113	\$3,562,274	\$697,738	\$13,698
Fiduciary Net Position Restricted for Benefits				<u> </u>	·	<u> </u>
Beginning of Year	\$73,851,886	\$3,091,840	\$206,208	\$70,289,612	\$2,394,102	\$192,510
End of Year	\$79,202,225	· .	\$215,321	\$73,851,886	\$3,091,840	\$206,208
	, ,,,-	, ,	, ,,	, -,,	1-79	,,

OPEB Trust Employer Contributions and Service Benefits are adjusted. Refer to Note B — Summary of Significant Accounting Policies for further information. See Note Q for OPEB Trust prefunding contributions.

The accompanying notes to the basic financial statements are an integral part of the basic financial statements.

### NOTE A — Benefit Plan Descriptions **Pension Plan**

The Los Angeles County Employees Retirement Association (LACERA) was established on January 1, 1938. It is governed by the California Constitution, the County Employees Retirement Law of 1937 (CERL), the California Public Employees' Pension Reform Act of 2013 (PEPRA), relevant provisions of the Internal Revenue Code, and the regulations, policies, and procedures adopted by the LACERA Board of Retirement and the LACERA Board of Investments. The Los Angeles County (County) Board of Supervisors may also adopt resolutions, as permitted by CERL, which may affect the retirement benefits of LACERA members. LACERA operates as a cost-sharing multipleemployer defined benefit pension plan for Los Angeles County, LACERA, Los Angeles County Superior Court (Superior Court), and four outside districts: Little Lake Cemetery District, Local Agency Formation Commission for the County of Los Angeles, Los Angeles County Office of Education, and South Coast Air Quality Management District.

### Retiree Healthcare Benefits Program

In April 1982, the County adopted an ordinance pursuant to CERL that created a Retiree Healthcare Benefits Program. also referred to as the Other Post-Employment Benefits Program (OPEB Program). The OPEB Program provides medical, dental, and vision insurance, including a subsidy for eligible dependents, as well as death/burial benefits for retired employees. In that same year, the County and LACERA entered into an agreement whereby LACERA would administer the program subject to the terms and conditions of the agreement. In 1994, the County amended the agreement to ensure that the OPEB Program will continue even if there are changes to or termination of the active employee health insurance programs.

In June 2014, at the County's request, the LACERA Board of Retirement approved an amendment to the agreement that created a new retiree healthcare benefits program tier to lower costs by excluding the subsidy for dependents. The Los Angeles County Retiree Healthcare Benefits Program Tier 2 was established and provides benefits for all employees hired after June 30, 2014. The existing benefits program and current membership at that time was labeled as Tier 1.

In July 2018, the OPEB Program, in which Los Angeles County, LACERA, Superior Court, and the outside districts participate, was restructured as an agent multiple-employer defined benefit OPEB plan. The OPEB Program description and benefit provisions are explained in Note N - OPEB Program.

### Governance

The LACERA Board of Retirement is responsible for the administration of the retirement system, review and processing of disability retirement applications, and administration of the OPEB Program, including overseeing OPEB actuarial

matters. The Board is composed of nine trustees, plus two alternate trustees. Four trustees and two alternate trustees are elected: Active general members elect two trustees; retired members elect one trustee and one alternate trustee: and safety members elect one trustee and one alternate trustee. Four trustees are appointed by the Los Angeles County Board of Supervisors. The law requires the County Treasurer and Tax Collector to serve as an ex-officio trustee. The Deputy County Treasurer and Tax Collector serves as the acting ex-officio member, sitting in for the ex-officio trustee as needed.

The LACERA Board of Investments is responsible for establishing LACERA's investment policy and objectives, deciding pension fund actuarial matters, including setting assumptions and member and employer contribution rates, and exercising authority and control over the investment management of the trust funds, and the OPEB Trust. The Board is composed of nine trustees. Four trustees are elected: Active general members elect two trustees; retired members elect one trustee; and safety members elect one trustee. Four trustees are appointed by the Los Angeles County Board of Supervisors, who are required as a condition of appointment to have significant prior experience in institutional investing. The law requires the County Treasurer and Tax Collector to serve as an ex-officio trustee. The Deputy County Treasurer and Tax Collector serves as the acting ex-officio member, sitting in for the ex-officio trustee as needed. The Boards are jointly responsible for LACERA's budget, personnel classifications and salaries, and oversight of the Chief Executive Officer.

In October 2021, the Los Angeles County Employees Retirement Association (LACERA) filed a lawsuit in Los Angeles Superior Court against the County of Los Angeles and the County Board of Supervisors regarding LACERA's ability as an independent fiduciary to set classifications and salaries for its personnel. LACERA is a separate public agency from the County and provides independent administration of the County pension system, including its assets and the payment of benefits. LACERA seeks a court order confirming LACERA's authority and implementing critical personnel actions approved by the LACERA Boards that the County has blocked from becoming effective. In December 2022, the Superior Court denied LACERA's petition. LACERA filed an appeal with the Second District Court of Appeal, which was decided in LACERA's favor in June 2024. In August 2024, the County filed a petition for review in the California Supreme Court, which remains pending.

The litigation will not affect contributions from the County, LACERA's assets, investments, or the timely delivery of benefits and services to its members and beneficiaries. The case does not have a material monetary impact to the County or LACERA and is posted on LACERA's website.

For additional disclosures regarding litigation, please see Note M — Commitments and Contingencies.

### Membership

LACERA provides retirement, disability, and death benefits to its active safety and general members and administers the plan sponsors' Retiree Healthcare Benefits (or OPEB) Program. Safety membership includes law enforcement (sheriff and district attorney investigators), firefighting, forester, and

lifeguard classifications. General membership is applicable to all other occupational classifications. The retirement benefits within the pension plan are tiered based on the date of LACERA membership and other factors. Additional information regarding the benefit structure is available by contacting LACERA or visiting the lacera.com website.

### **LACERA Pension Plan Membership**

As of June 30, 2024 and 2023

	2024	2023
Active Members		
Vested	75,427	75,388
Non-Vested	23,273	21,529
Total Active Members	98,700	96,917
Inactive Members <sup>1</sup>		
Vested <sup>2</sup>	9,719	9,612
Non-Vested	11,542	10,802
Total Inactive Members	21,261	20,414
Total Active & Inactive Members	119,961	117,331
Retired Members		
Service	53,600	52,415
Disability	11,051	10,737
Survivors & Beneficiaries	10,130	9,870
Total Retired Members	74,781	73,022
Total Membership	194,742	190,353

<sup>&</sup>lt;sup>1</sup>Inactive members are terminated/out-of-service.

### **INVESTMENTS**

### **Pension Plan**

Pension plan funding is derived from three sources: realized investment earnings, employer contributions, and employee contributions (including those made by the employer on behalf of employees pursuant to \$414(h)(2) of the Internal Revenue Code. Pension plan assets are held separate from other assets, including the distinct OPEB Trust and OPEB Custodial Fund. and are invested pursuant to policies and procedures adopted by the LACERA Board of Investments. Pension plan gross income is exempt from federal income taxation under \$115 of the Internal Revenue Code.

### **OPEB Trust**

In 2012, the County and LACERA, as participating employers, established an OPEB Trust for the purpose of holding and investing assets to prefund the OPEB Program administered by LACERA for eligible retired members and eligible dependents and survivors of LACERA members. In June 2016, the Los Angeles County Superior Court established and began making OPEB prefunding contributions to the Court OPEB Trust. The assets held within the OPEB Trusts meet the criteria of qualifying trusts under GASB 74 and do not modify the OPEB

Program benefits, which have been administered under an agent multiple-employer plan structure since July 2018.

The County and Superior Court entered into separate trust and investment services agreements with the LACERA Board of Investments to serve as trustee with sole and exclusive authority, control over, and responsibility for directing the investment and management of the respective employers' OPEB Trust assets. The County and Court OPEB Trust documentation and structure are substantively similar. The LACERA Board of Investments serves as trustee for the two OPEB Trusts, exercising similar authority for each employer's OPEB Trust assets. The two trusts are collectively referred to as the OPEB Trust throughout the financial statements and note disclosures except in the Investment Section, where they are labeled as the OPEB Master Trust.

The LACERA Board of Investments periodically reviews and adopts a strategic asset allocation for the purpose of investment diversification to optimize growth and mitigate risk across the assets of the OPEB Trust. The investment policy statement defines the framework by which LACERA manages the Trust assets and is updated with the Board of Investments'

<sup>&</sup>lt;sup>2</sup>Inactive vested members are deferred.

Financial Section Note A continued

approval when the asset allocation changes. Contributions and transfers to the OPEB Trust are determined at the employers' discretion, as there are no statutory requirements for minimum contributions.

In 2016, the County trust agreement was amended to permit the co-investment of the County and the Court's trust assets. The LACERA Board of Investments approved the formation of an OPEB Master Trust to commingle funds of the County OPEB Trust and the Court OPEB Trust for investment purposes only. The OPEB Master Trust Declaration was made on July 13, 2016. The LACERA Board of Investments serves as trustee of the Master Trust assets. Gross income from all OPEB Trusts described above is exempt from federal income taxation under §115 of the Internal Revenue Code (IRC). LACERA obtained letter rulings from the Internal Revenue Service to this effect.

#### **OPEB Custodial Fund**

The County, Superior Court, LACERA and participating outside district employers provide a health insurance program and death benefits (OPEB Program) for retired employees and their dependents, which LACERA administers. Pursuant to an administrative agreement between the County and LACERA and certain County ordinances, the County subsidizes, either in whole or in part, insurance premiums covering certain program participants who meet active service credit hurdles.

LACERA maintains three primary accounts under the OPEB Custodial Fund: the OPEB Administrative Account, OPEB Premiums Account, and OPEB Reserve Account. The County, Superior Court, LACERA, and participating outside district employers provide monthly contributions to fund current benefits and own the funds in these accounts, which LACERA reports and invests in cash and fixed income securities separately from Pension Plan assets and OPEB Trust funds. The funds held within the OPEB Custodial Fund investment accounts do not meet the definition of a qualifying OPEB Trust under GASB 74 and are not used to reduce the employers' Total OPEB Liability. External investment managers invest funds in both accounts pursuant to policies and procedures approved by the LACERA Board of Investments. In addition, investment income realized in these types of accounts maintained by government entities generally is exempt from federal income taxation under \$115 of the Internal Revenue Code.

OPEB Administrative Account: This account is primarily used to fund the OPEB Program's operations. Additions include the Retiree Healthcare administrative fees collected from the County, LACERA, Superior Court, outside districts, and program member participants and interest income. Deductions include the Program's administrative expenses. The OPEB Program's administrative costs are paid for by the participating employers and members, not from the pension plan's assets except as to LACERA's share as a participating employer.

OPEB Premiums Account: This account is primarily used to fund the OPEB Program's healthcare benefits. Additions include the monthly health insurance premium subsidies collected from the participating employers; premium payments collected from program participants; and interest income. Deductions include premium payments made to insurance carriers.

OPEB Reserve Account: This account was established by the Board of Retirement to help stabilize health insurance premium rates over time. Annual surpluses and deficits for the various insurance plans result from the difference between premiums received and the healthcare costs incurred. The accumulated surplus is held in this account to address deficits and/or emergency premiums. Additions include rebates from insurance carriers and other income. Deductions include management fees and County-authorized payments to offset waived premium costs (i.e., insurance premium holidays) for both the County and affected program participants. In 2013, the LACERA Board of Retirement adopted a policy that established an account balance minimum target amount, which is 20 percent of the total annual premium cost by plan for indemnity medical and dental/vision plans. As of fiscal years ended June 30, 2024 and 2023, the OPEB Reserve Account balance was in compliance with the Board's policy.

#### **Benefit Provisions**

Retirement benefit vesting occurs when a member accumulates five years of creditable service under contributory plans or accumulates 10 years of creditable service under the general service non-contributory plan. Depending on the retirement plan, benefits—according to applicable statutory formula are based upon 12 or 36 months of average compensation, age at retirement, and length of service as of the retirement date. Vested members who terminate employment before retirement age are considered terminated vested (deferred) members. Service-connected disability benefits may be granted regardless of length of service. Five years of service are required for nonservice-connected disability eligibility, according to applicable statutory formula. Members of the non-contributory plan, who are covered under separate long-term disability provisions not administered by LACERA, are not eligible for disability benefits provided by LACERA. A Summary of Major Program Provisions for the Pension Plan is available upon request by contacting LACERA or visiting the LACERA website. OPEB Program provisions are explained in Note N-OPEBProgram and posted on lacera.com.

#### Replacement Benefit Program (RBP)

In addition to the Pension Plan, the County established the Replacement Benefit Program (RPB) pursuant to Ordinance 2010-0048 and as permitted by and in accordance with CERL Section 31899.4. For certain retired members of LACERA whose annual Pension Plan benefits exceed the limits set forth under Internal Revenue Code (IRC) Section 415, the RPB provides additional retirement benefit payments that would

have otherwise been payable under the Plan except for the federal limit. For such retirees, the retirement benefit permitted by IRC Section 415 is paid by LACERA under the Plan and the excess benefit payment amount is paid from the RBP. The RBP is funded solely by the County, and RBP benefits are paid from the general assets of the County. As provided by CERL Section 31899.4, subdivision (a), LACERA, the Superior Court, and outside districts shall also provide a replacement benefit program if needed to not "impair the vested rights of any person," though PEPRA Section 7522.43 prohibits such plans for replacement benefits of any "new member." LACERA expects to address the RBP topic uniformly among its participating employers.

See Note C — Pension Plan Contributions, for an explanation of the RBP's impact on County contributions.

### Cost-of-Living Adjustment (COLA)

Each year, the LACERA Board of Retirement considers how the change in the cost-of-living, a measure of inflation, has affected the purchasing power of monthly retirement benefit allowances paid by LACERA. The cost-of-living is measured by the Bureau of Labor Statistics, which releases the Consumer Price Index (CPI) for all Urban Consumers in the Los Angeles-Long Beach-Anaheim area as of January 1. The difference between the current and previous year's CPI shows whether the cost-ofliving has increased or decreased within this geographic region during the past year.

The LACERA Board of Retirement may grant a cost-of-living adjustment (COLA) increase for monthly retirement allowances up to 3 percent for Plan A members or 2 percent for all other retired members. If the CPI has decreased, it is possible for the LACERA Board of Retirement to decrease monthly allowances; however, a decrease in allowances has never occurred. If applied, a cost-of-living decrease could not reduce a member's allowance to an amount less than the allowance received at the time of retirement.

CERL also allows the amount of any CPI cost-of-living increase in any year that exceeds the maximum annual change of 3 percent or 2 percent in retirement allowances to be accumulated and tracked. The accumulated percentage carryover is known as the COLA Accumulation which, under certain circumstances, may be applied to retirement allowances in future years when the cost-of-living falls below the maximum amount. The Board of Retirement must approve COLAs.

LACERA members may receive more than one type of COLA:

#### Statutory COLA ("April 1 COLA")

The COLA percentage adjustment is effective annually on April 1. Contributory plan members who retire prior to April 1, or eligible survivors of members who died prior to April 1, are eligible for that year's COLA. The adjustment begins with the April 30 monthly allowance. The COLA provision was added to CERL in 1966, and LACERA's first COLA was granted July 1, 1967.

#### Plan E COLA

Effective June 4, 2002, Plan E noncontributory members and their survivors are also eligible for a COLA. The portion of the COLA percentage received by each Plan E member is a ratio of the member's service credit earned on and after June 4, 2002 to total service credit. The portion of the full increase not awarded may be purchased by the member.

### Supplemental Targeted Adjustment for Retirees (STAR) Program

In addition to cost-of-living adjustments, the CERL also provides the LACERA Board of Retirement the authority to grant supplemental cost-of-living adjustments for retirement benefits. Under this program, known as the STAR Program, excess earnings held in reserve may be used to restore retirement allowances to 80 percent of the purchasing power held bu retirees at the time of retirement. STAR applies to contributory plans only. Retirees and survivors whose allowances have lost more than 20 percent of their purchasing power are eligible for STAR Program benefits. The STAR percentage increase is effective annually on January 1.

Each year, the Board of Retirement is required to consider STAR Program benefits eligibility, provided sufficient balances are available in the STAR Reserve. Ad hoc STAR benefits are payable only for the calendar year approved. Permanent STAR benefits become part of the member's retirement allowance and are payable for life.

Except for program year 2005, the LACERA Board of Retirement made the 2001 through 2009 and 2023 through 2024 STAR benefits permanent at an 80 percent level, as authorized in the CERL. For program years 2010 through 2022, STAR benefits were not provided, due to minimal increases in the CPI percentage such that all eligible members maintained COLA Accumulation accounts below the 20 percent threshold for providing STAR benefits.

The STAR Program has received \$1.5 billion in funding from its inception in 1990 to the present. Ad hoc STAR Program costs from 1990 through 2001 reduced the STAR Reserve by \$556 million. Subsequently, except for program year 2005, the LACERA Board of Retirement made permanent the 2001 through 2009 and 2023 through 2024 STAR benefits totaling \$358 million, which was transferred to the Employer Reserve to invest and pay for permanent STAR benefits awarded. As of June 30, 2024, there is \$609 million remaining in the STAR Reserve to fund future STAR Program benefits.

The STAR Program is administered on a calendar-year basis. The Statistical Section contains a 10-year trend schedule of STAR Program costs.

# NOTE B — Summary of Significant **Accounting Policies**

### Reporting Entity

LACERA, with its own two governing Boards, is an independent governmental entity separate and distinct from the County of Los Angeles (County) and having plenary authority and sole and exclusive fiduciary responsibility for the system's management, administration and investment of funds. Due to the nature of the relationship between LACERA and the County and pursuant to GASB Statement Number 84, Fiduciary Activities, the LACERA Pension and Other Post-Employment Benefit (OPEB) Trust Funds are considered fiduciary component units of Los Angeles County and are reported in the County's financial statements as fiduciary funds, due to the Trust Funds' reliance on County funding and their operations primarily benefiting the County. In addition, LACERA's financial statements include the OPEB Custodial Fund held by LACERA on behalf of Los Angeles County and participating employers. The OPEB Custodial Fund reports fiduciary activities not included in a qualified trust or equivalent arrangement but conducted by LACERA on behalf of the County pursuant to the 1982 Agreement, as amended.

Maintaining appropriate controls and preparing the financial statements are the responsibility of LACERA management. LACERA's Audit Committee and the Chief Audit Executive assist the LACERA Board of Retirement and Board of Investments (Boards) in fulfilling their fiduciary oversight responsibilities for the organization's financial reporting process, values and ethics, internal controls, compliance with laws and regulations, and risk management.

#### Method of Reporting

LACERA follows the Generally Accepted Accounting Principles in the United States of America (U.S. GAAP) as applicable to governmental units. Accounting and financial reporting pronouncements which guide LACERA are promulgated by the Governmental Accounting Standards Board (GASB).

The financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting to reflect LACERA's overall operations. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Employer and employee contributions are recognized in the period in which the contributions are due, pursuant to legal requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of each benefit plan.

## **OPEB Custodial Fund and OPEB Trust Fund** Presentation

The OPEB Custodial Fund and OPEB Trust Fund are presented in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position as part of the Basic Financial Statements.

#### **OPEB Trust**

OPEB Trust financial activity includes receiving prefunding contributions provided by plan sponsors either quarterly or on an annual basis. The contributions are set aside and placed in trust to earn investment income and interest, which is held and used to provide future OPEB benefits at the plan sponsors' discretion. Investment income activity is reported in the OPEB Trust. For financial statement presentation purposes, GASB standards require that employer contributions within the OPEB Trust be increased by the monthly pay-as-you-go costs included as additions to the OPEB Trust, which will not be reimbursed to the employers using OPEB Trust assets. Matching expenses are charged as service benefits to the OPEB Trust through deductions, which also include administrative expenses (per paragraphs 28a and 31 of GASB 74). See Note Q for OPEB Trust prefunding contributions from participating employers.

#### **OPEB Custodial Fund**

The OPEB Custodial Fund captures the annual financial operating activity of the OPEB Program for all participating employers (i.e., County, Court, and LACERA), including the outside districts. Plan sponsors and members provide monthly funding using a pay-as-you-go methodology, which LACERA uses to pay healthcare premiums including administrative fees, as well as other healthcare benefits provided by the OPEB Program. LACERA acts as a custodian for these funds on behalf of the plan sponsors and participants. Actual amounts reimbursed to LACERA in the form of contributions and paid out by LACERA as benefits are included within the OPEB Custodial Fund. Residual balances (contributions that exceed benefit payments) are reported at fiscal year-end, held on behalf of plan sponsors, and made available to fund current benefit payments in subsequent fiscal years.

### Capital Assets (Including Intangible Assets)

Capital assets are items that benefit the organization for more than one fiscal year. LACERA primarily holds potential tangible capital assets within information technology (IT) systems. Due to the constant evolving IT landscape, frequent updates and enhancements occur. In recent years, LACERA has entered into agreements with external service providers, which has reduced the need to acquire and maintain significant tangible IT equipment. LACERA classifies these items as budgeted expenses, as they are immaterial to LACERA's overall financial statements. Management reviewed and considered all expenses that could be capitalized as either capital or intangible assets and determined these items to be appropriately classified as expenses for the current fiscal year.

#### Accrued Vacation and Sick Leave Time

Employees who terminate or retire from active employment are entitled to full compensation for all unused vacation time and a percentage of their unused sick leave time. The accrued vacation and sick leave balances for LACERA employees as of June 30, 2024 and 2023 were \$6.6 million and \$6.1 million, respectively.

#### Cash and Short-Term Securities

Cash includes deposits with various financial institutions, the County, and non-U.S. currency holdings, translated to U.S. dollars using the exchange rates in effect on June 30, 2024 and 2023.

LACERA classifies fixed income securities with a maturity of 12 months or less as short-term investments. Foreign exchange contracts held in pending status are also included in this category.

#### Real Estate Separate Account Investments

LACERA's real estate investments utilize several different tupes of legal structures called special purpose entities (SPEs). including title holding companies (THCs) and limited liability companies (LLCs). The THCs are nonprofit corporations under \$501(c)(25) and \$501(c)(2) of the Internal Revenue Code (IRC). The LLCs do not have tax-exempt status, but their income is excludable from taxation under IRC §115. SPEs invest in real estate assets located throughout the United States. Under GASB Statement Number 72, Fair Value Measurement and

Application, the SPEs meet GASB's definition of an investment and therefore are included in the accompanying financial statements presented as investments at fair value. For additional information, see Note J - Special Purpose Entities.

#### Receivables

LACERA recognizes short-term receivables as amounts expected to be collected within one year or less, while long-term receivables are amounts expected to be collected after one year. Long-term receivables may be discounted using a discount method and rate deemed most applicable to a transaction. LACERA records the long-term receivable in the period in which the transaction occurs.

#### Fair Value of Investments

Investments are carried at fair value. Fair values for investments are derived by various methods, as summarized in the table below. Note P — Fair Value of Investments includes additional detail regarding fair value methodology and should be referred to in conjunction with this table.

Investments	Source
Publicly Traded Securities (such as stocks and bonds)  Bonds include obligations of the U.S. Treasury, U.S. agencies, non-U.S. governments, and both U.S. and non-U.S. corporations. Also included are mortgage-backed securities and asset-backed securities.	Valuations are provided by LACERA's custodian based on end-of-day prices from external pricing vendors. Non-U.S. securities reflect currency exchange rates in effect on June 30, 2024 and 2023.
Whole Loan Mortgages	For the LACERA Member Home Loan Program, valuation is performed by LACERA using loan information provided by Ocwen Financial Corporation, the program's mortgage servicer, with fair value adjustments based on the investment returns of the Bloomberg Barclays mortgage-backed securities index.
Real Estate Equity Commingled Funds <sup>1</sup>	Fair value as provided by real estate fund managers, based on review of cash flow, exit capitalization rates, and market trends. Fund managers commonly subject each property to independent third-party appraisals annually. Investments under development are carried at cumulative cost until development is completed.
Real Estate: Special Purpose Entities, including Title Holding Companies and Limited Liability Companies <sup>1</sup>	Fair value of the investment as provided by investment managers. Each property is subject to independent third-party appraisals every year.
Real Estate Debt Investments <sup>1</sup>	Fair value for real estate debt investments as provided by investment managers.
Private Equity and Real Assets <sup>1</sup>	Fair value provided by investment managers as described below.  Private investments: valued by the general partner giving consideration to financial condition and operating results of the portfolio companies, nature of investment, marketability, and other factors deemed relevant.  Public investments: valued based on quoted market prices, less a discount, if appropriate, for restricted securities.

<sup>&</sup>lt;sup>1</sup>These assets are reported by LACERA based on the practical expedient allowed under GAAP. Note: The fair value hierarchy is provided in Note P- Fair Value of Investments.

Financial Section Note B continued

Investments	Source
Public Market Equity and Fixed Income Investments Held in Institutional Commingled Fund/Partnership <sup>1</sup>	Fair value is typically provided by third-party fund administrator, who performs this service for the fund manager.
Derivatives	Over-the-counter derivatives (other than currency forwards) valuations are provided by the fund managers. Currency forward contracts are valued by the custodian bank.
Hedge Fund of Funds <sup>1</sup>	Valuation of the underlying funds is performed by those funds' general partners. Valuation of the fund of funds portfolios are provided by third-party administrators and by the general partner for the portfolios held in limited partnership vehicles.

<sup>&</sup>lt;sup>1</sup>These assets are reported by LACERA based on the practical expedient allowed under GAAP. Note: The fair value hierarchy is provided in Note  $\mathsf{P}-\mathsf{Fair}\,\mathsf{Value}$  of Investments.

There are certain market risks, credit risks, foreign currency exchange risks, liquidity risks, and event risks that may subject LACERA to economic changes occurring in certain industries, sectors, or geographies. For additional information, see Note G - Deposit and Investment Risks.

Dividend income is recorded on the ex-dividend date. Other investment income is recorded as earned on an accrual basis.

### PENSION PLAN INVESTMENTS

#### **Investment Policy Statement**

The allocation of investment assets within the LACERA Retirement Benefit Plan (Pension Plan) investment portfolio is approved by the LACERA Board of Investments, as outlined in the LACERA Investment Policy Statement (IPS). Pension Plan (or Fund) assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status of the liabilities for the benefits provided through the Pension Plan. The IPS calls for an asset liability study to be conducted no later than every three to five years.

Since 2018, the LACERA Board of Investments adopted a restated IPS to address topics such as Legal Authority, Investment Philosophy and Strategy, Investment Process, Risk Management, Roles and Responsibilities, Asset Allocation and Benchmarks, and Delegated Authorities. In addition, the IPS includes several related policies as attachments: Corporate Governance Principles, Corporate Governance Policy, Responsible Contractor Policy, Emerging Manager Policy, and Placement Agent Policy.

The LACERA Board of Investments and internal staff implement asset allocation targets through the use of external managers who manage portfolios using active and passive investment strategies.

LACERA's financial statements are prepared using traditional investment asset classifications (i.e., equity, fixed income, private equity, real estate, hedge funds, and real assets). LACERA's Board of Investments developed and practices its Investment Beliefs, which state that long-term strategic allocation will be the determinant of LACERA's risk/return outcomes. Based on the Pension Trust Asset Allocation Study completed by general investment consultant Meketa Investment Group (Meketa) in March 2018, the Board of Investments approved the use of a functional framework developed by LACERA's Investments Office for modeling purposes, which offers the inclusion of a broader group of investments within Credit, and Real Assets and Inflation Hedges. The functional categories include various asset classes that represent the risk/return characteristics of each area. LACERA expects the four functional categories to diversify the Fund, generate returns, and optimize growth, while mitigating downside risk, ultimately to build a portfolio that can meet LACERA's future benefit obligations.

In the following table and in the Investment Section, investment portfolio information is presented in functional asset categories. The asset allocation determines what proportion of the Fund is allocated to each functional category and underlying asset class, including target weights and allowable ranges as a percentage of the Fund.

### Schedule of Target Allocation and Long-Term Expected Rate of Return

For the Fiscal Years Ended June 30, 2024 and 2023

Asset Class	2024 Target Allocation (Policy)	2024 Weighted Average Long-Term Expected Real Rate of Return (After Expected 2.75% Inflation Rate) (Geometric)	2023 Target Allocation (Policy)	2023 Weighted Average Long-Term Expected Real Rate of Return (After Expected 2.75% Inflation Rate) (Geometric)
Growth	53.0%	6.1%	53.0%	6.2%
Global Equity	32.0%	5.0%	32.0%	5.0%
Private Equity	17.0%	7.3%	17.0%	7.0%
Non-Core Private Real Estate	4.0%	5.9%	4.0%	6.5%
Credit	11.0%	3.1%	11.0%	3.1%
Liquid Credit	4.0%	3.0%	4.0%	2.2%
Illiquid Credit	7.0%	4.0%	7.0%	3.3%
Real Assets and Inflation Hedges	17.0%	3.9%	17.0%	3.7%
Core Private Real Estate	6.0%	2.5%	6.0%	3.2%
Natural Resources and Commodities	3.0%	4.0%	3.0%	3.9%
Infrastructure	5.0%	4.5%	5.0%	4.9%
TIPS	3.0%	0.7%	3.0%	O.1%
Risk Reduction and Mitigation	19.0%	1.1%	19.0%	1.1%
Investment Grade Bonds	7.0%	1.0%	7.0%	0.2%
Diversified Hedge Funds	6.0%	2.0%	6.0%	2.1%
Long-Term Government Bonds	5.0%	0.8%	5.0%	0.7%
Cash Equivalents	1.0%	(0.5)%	1.0%	(0.8)%

### **Target Allocation**

LACERA's Board of Investments adopts asset allocation targets to provide for asset diversification in an effort to meet LACERA's actuarial assumed rate of return, consistent with market conditions and risk control. Per the Investment Policy Statement, a comprehensive asset allocation study is conducted every three to five years or at the Board's request. The Board approved the current functional asset class allocation structure as a result of the asset allocation study completed in 2018 by Meketa, LACERA's investment consultant. The most recent strategic asset allocation study was completed in 2024 and approved by the Board.

# Weighted Average Long-Term Expected Real Rate

The long-term expected real rate of return on Pension Plan investments is based on inflation expectations and nominal return expectations developed by Meketa for each asset class. In the case of the total portfolio and broad asset groupings (e.g., Growth, Credit), investment returns are calculated using a portfolio approach that first calculates nominal expected returns by incorporating target weights, nominal expected returns, and volatility and correlations estimates for each asset class, adjusted by the defined return period. Nominal expected returns for each asset class are converted to real expected returns by adjusting them for inflation, using a base inflation rate assumption of 2.75 percent.

A simple weighted sum of asset class returns will not yield the results shown on the table given the process followed to adjust for inflation, the compounding of a given time period, and the impact of volatility and correlations to the portfolio.

#### **GASB Discount Rate**

GASB Statement Number 67 requires determination of whether the Pension Plan's Fiduciary Net Position is projected to be sufficient to make projected benefit payments. The discount rate used to measure the Total Pension Liability was 7.15 percent. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.00 percent, net of all expenses, increased by 0.15 percent, gross of administrative expenses.

The valuation assumption for the long-term expected return is reassessed in detail at the triennial investigation of experience and is set based on a long-term time horizon; the most recent analysis was completed in January 2023. See Milliman's Investigation of Experience for Retirement Benefit Assumptions report for the period July 1, 2019 to June 30, 2022 for more details. The consulting actuary's internal investment consultants review the long-term expected return assumption annually for continued compliance with the relevant actuarial standards of practice. As part of this assessment, Milliman compares the assumption with the 20-year expected geometric return determined by LACERA's investment consultant, Meketa, and other measures of expected long-term returns.

Financial Section Note B continued

The projection of cash flows used to determine the discount rate assumed that Pension Plan member contributions will be made at the current contribution rates and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be sufficient to pay projected benefit payments in all future years. Therefore, the long-term expected rate of return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

### Money-Weighted Rate of Return

The annual money-weighted rate of return on Pension Plan investments, net of investment expenses as of the fiscal years ended June 30, 2024 and 2023, were 9.1 percent and 6.4 percent, respectively. The money-weighted rate of return is a measure of the performance of an investment calculated by finding the rate of return that will set the present values of all cash flows equal to the value of the initial investment. This method is equivalent to the internal rate of return. Historical returns are presented in the Schedule of Investment Returns — Pension Plan in the Required Supplementary Information (RSI) Section.

### Time-Weighted Rate of Return

The annual time-weighted rate of return on Pension Plan investments, net of investment expenses as of the fiscal years ended June 30, 2024 and 2023, were 9.1 percent and 6.4 percent, respectively. The time-weighted rate of return is a measure of the compound growth rate in a portfolio. This measure is often used to compare the performance of investment managers because it eliminates the distorting effects on growth rates created by inflows and outflows of money. The time-weighted return divides the return on an investment portfolio into separate intervals based on whether money was added or withdrawn from the fund. Historical returns are presented in the Investments Results Based on Fair Value — Pension Plan in the Investment Section.

#### Use of Estimates

The preparation of LACERA's financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes to the financial statements. Actual results may differ from these estimates.

# **UPCOMING GASB PRONOUNCEMENTS**

#### **Compensated Absences**

In June 2022, GASB issued Statement Number 101 (GASB 101), Compensated Absences, to align recognition and measurement guidance for all types of compensated absences under a unified model to result in greater consistency and improved

comparability. This statement requires a liability be recognized under various factors, such as whether leave has not been used or paid, whether the leave accumulates, and the likelihood the leave will be used, paid, or settled, among other factors. The liability for compensated absences should exclude leave that is more likely than not to be settled through conversion to defined post-employment benefits. GASB 101 will result in a liability for compensated absences that more appropriately reflect when a government incurs an obligation. The requirements of this Statement are effective for LACERA's fiscal year ending June 30, 2025.

#### Certain Risk Disclosures

In December 2023, GASB issued Statement Number 102 (GASB 102), Certain Risk Disclosures, to provide users of governmental financial statements with information about risks related to a government's vulnerabilities due to certain concentrations or constraints that limit its ability to acquire resources or control spending. A concentration is a lack of diversity related to an aspect of significant inflow or outflow of resources. A constraint is a limitation imposed by an external party or by formal action of a government's highest level of authority. GASB 102 requires disclosure of the concentration or constraint, any event that could cause a substantial impact, and actions taken by the government to mitigate the risk. The requirements of this Statement are effective for LACERA's fiscal year ending June 30, 2025.

#### Financial Reporting Model Improvements

In April 2024, GASB issued Statement Number 103 (GASB 103), Financial Reporting Model Improvements, to improve the effectiveness of providing information that is essential for decision-making and assessing a government's accountability while also addressing certain application issues. This statement establishes or modifies accounting and financial reporting requirements included in Management's Discussion and Analysis (MD&A), unusual or infrequent items, budgetary comparison information, and financial trends information in the Statistical Section, among other requirements. GASB 103 requires the MD&A provide an objective and easily readable analysis of the government's financial activities, provide results of operations in comparison with the prior year, refer users to the component unit's separately issued financial statements, remove unnecessary duplication, and include relevant explanations rather than boilerplate discussion. The requirements of this Statement are effective for LACERA's fiscal year ending June 30, 2026.

# NOTE C — Pension Plan Contributions **Funding Policy**

In December 2009, the LACERA Board of Investments adopted a Retirement Benefit Funding Policy (Funding Policy) to establish a funding goal, provide benefit security for LACERA members, and maintain stable employer contribution rates that are as low as practicably possible. In addition, the Funding Policy provides LACERA with guidance in performing interest crediting for reserve accounts and actuary direction in performing the plan's retirement benefit actuarial. The Funding Policy was amended in February 2013 to conform to the new standards mandated in the California Public Employees' Pension Reform Act of 2013 (PEPRA), which restricted the ability to reduce employer contribution rates and redefined excess earning requirements. The Funding Policy requires actuarial valuations to be performed annually to determine employer and employee contribution rates.

### Member and Employer Contribution Rates

Members and employers contribute to LACERA based on unisex rates recommended by an independent consulting actuary and adopted by the LACERA Board of Investments and thereafter by the Los Angeles County Board of Supervisors. Member and employer contributions received from the outside districts constitute part of LACERA's Pension Plan as a whole.

Participating employers are required to contribute the remaining amounts necessary to finance their employees' (members') pension benefits through monthly or annual prefunded contributions at actuarially determined rates. Rates for contributory plan members who entered the Pension Plan prior to January 1, 2013 are based upon plan entry age and plan-specific enrollment. The PEPRA-mandated retirement plan contributions for new members who enter the system on and after January 1, 2013 are based on a single flat-rate percentage that varies by member class (General or Safety) and are structured in accordance with the required 50/50 normal cost-sharing between the employer and the member.

Both member rate methodologies are actuarially designed for the members, as a group, to make contributions into the Pension Plan, which when combined with employer contributions and investment earnings, provide sufficient funding for their retirement benefits. As a result of collective bargaining, actual member contribution rates for various plan types are controlled through these agreements and through additional employer contributions (for some contributory plans), known as the surcharge amount, which is subject to change each year. As required by GASB Statement Number 82, member contributions paid by the employer under these agreements are reported as member contribution amounts.

Contributory plan members are required to contribute between approximately 6 percent and 18 percent of their annual covered salary. On May 7, 2024, the Los Angeles County Board of Supervisors adopted new member contribution rates for all retirement plans, including both legacy and PEPRA plans, effective July 1, 2024.

The employer contribution rate is composed of a share of the normal cost and the UAAL amortization payment. The normal cost is the portion of the actuarial present value of retirement benefits attributable to a valuation year. The UAAL amortization payment reduces the funding shortfall related to liabilities accrued in the past that are not provided for by future

The employer normal cost rate from the latest actuarial valuation as of June 30, 2023 slightly decreased from 11.12 percent to 11.01 percent, and the employers' required contribution rate to finance the UAAL increased from 14.72 percent to 14.87 percent. Effective with the June 30, 2019 valuation, all new UAAL layers are amortized over a 20-year period, beginning with the date the contribution is first expected to be made. In addition, all existing amortization layers were set to be amortized over a maximum 22-year period and now have a period of 20 years of less, so they are fully amortized no later than 2042.

At its December 2023 meeting, the Board of Investments adopted an increase of 0.04 percent in the total employer contribution rate beginning July 1, 2024, as compared to the previous valuation as of June 30, 2022 (from 25.84 percent to 25.88 percent). Per the County Employees Retirement Law (CERL), the increase is effective within 90 days after fiscal yearend, between July 1 and September 29 each year. Los Angeles County implemented the new employer contribution rates for fiscal year 2024-2025 effective with the payroll cycle beginning September 16. The most significant factor causing the increase in employer contribution rate was the greater than expected salary increases; however, this was mostly offset by the ratereducing impact of higher payroll growth than expected, which caused a reduction in the percentage of payroll needed to amortize the unfunded liability.

#### **Contribution Payments**

For the fiscal years ended June 30, 2024 and 2023, Los Angeles County, including the Superior Court and LACERA, paid their employer contributions and withholding of employee pension plan contributions due to LACERA in the form of semimonthly cash payments. The remaining outside districts with active members, the Local Agency Formation Commission of the County of Los Angeles (LAFCO) and Little Lake Cemetery District (LLCD), paid pension plan contributions due to LACERA in the form of monthly cash payments. For the fiscal years ended June 30, 2024 and 2023, employer contributions totaled \$2.5 billion and \$2.3 billion, in that order, and member contributions totaled \$861 million and \$793 million, respectively.

Financial Section Note C continued

### Replacement Benefit Program (RBP) Offset

The County contributions to the Pension Plan are reduced by the exact dollar amount that it paid in benefits under the RBP each year, as permitted by CERL Section 31899.4, subdivision (d). Milliman reviewed this contribution offsetting method and determined there to be appropriate pension plan funding from an actuarial perspective. In preparing the annual actuarial valuation, Milliman takes into account both the benefits paid by LACERA and the RBP benefits paid by the County in calculating both the employer contribution normal cost rates and the Unfunded Actuarial Accrued Liability; therefore, the employer contribution rates calculated in the valuation include the cost of RBP benefits. In Milliman's opinion, due to this valuation

approach, the contribution offset by the County results in providing the normal cost and UAAL funding necessary to support all benefits that LACERA is anticipated to pay.

For the fiscal year ended June 30, 2024, the County offset contributions in the amount of \$2.5 million to fund the RBP and \$2.9 million for the fiscal year ended June 30, 2023. These adjustments represent 0.10% of the \$2.5 billion employer contribution for FY 2023-2024 and 0.13% of the \$2.3 billion employer contribution for FY 2022-2023.

See Note A — Benefit Plan Descriptions for additional information regarding RBP benefits.

#### **Pension Plan Contributions**

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Employers		
Los Angeles County <sup>1</sup>	\$2,410,853	\$2,216,111
Superior Court	98,006	85,407
Local Agency Formation Commission for the County of Los Angeles	200	177
Little Lake Cemetery District	12	11
South Coast Air Quality Management District <sup>2</sup>	_	_
Los Angeles County Office of Education <sup>3</sup>	_	_
Total Employer Contributions	\$2,509,071	\$2,301,706
Member Contributions⁴	\$861,042	\$793,244
Total Contributions	\$3,370,113	\$3,094,950

<sup>&</sup>lt;sup>1</sup>LACERA contributions are included with Los Angeles County.

<sup>&</sup>lt;sup>2</sup>South Coast Air Quality Management District has no active members contributing to the Pension Plan for the fiscal years ended 2024 and 2023.

<sup>&</sup>lt;sup>3</sup>Los Angeles County Office of Education has no active members contributing to the Pension Plan for the fiscal years ended 2024 and 2023.

<sup>&</sup>lt;sup>4</sup>In accordance with GASB Statement No. 82, payments made by an employer to satisfy member contribution requirements are classified as member contributions. These payments amounted to \$36.3 million and \$37.5 million for the fiscal years ended 2024 and 2023.

### NOTE D — Pension Plan Reserves

LACERA includes Pension Plan reserve accounts within its financial records for various operating purposes as outlined in LACERA's reserves accounting policies. Reserves are established from member and employer contributions and the accumulation of realized investment income after satisfying investment and administrative expenses. With the exception of the reserves required by CERL, reserves are neither required nor recognized under generally accepted accounting principles in the United States of America (i.e., U.S. GAAP). They are not shown separately on the Basic Financial Statements (i.e., Statement of Fiduciary Net Position), although the sum of these reserves equals the Fiduciary Net Position. The reserves do not represent the present value of assets needed, as determined by the actuarial valuation, to satisfy retirement and other benefits as they become due. Instead, the balances contained within the Fiduciary Net Position, when combined with future investment earnings and contributions from members and employers, are used to satisfy member retirement benefits.

LACERA's major classes of Pension Plan reserves are:

#### **Member Reserves**

Member Reserves represent the balance of member contributions. Additions include member contributions and realized investment earnings. Deductions include annuity payments to retirees, contribution refunds to members, and related expenses.

#### **Employer Reserves**

Employer Reserves represent the balance of employer contributions for future retirement payments to current active members. Additions include contributions from employers and realized investment earnings. Deductions include annuity payments to retired members, lump-sum death/burial benefit payments to members' survivors, and supplemental disability payments.

### **Supplemental Targeted Adjustment for Retirees** (STAR) Reserve

The STAR Reserve represents the balance available to fund future STAR Program benefit increases. During the fiscal years

ended 1995 through 1999, 25 percent of excess earnings were credited to the STAR Reserve pursuant to the 1994 Retirement System Funding Agreement between LACERA and the County. Additions include transfers from the Contingency Reserve. Deductions are STAR Program payments to retirees and funding for permanent benefits. In October 2008, except for program year 2005, the LACERA Board of Retirement made permanent the 2001 through 2009 STAR Program benefits at an 80 percent level, as authorized in the County Employees Retirement Law of 1937 (CERL). For program years 2010 through 2022, additional STAR benefits were not provided, since modest increases in the Consumer Price Index (CPI) percentage caused COLA Accumulation accounts to remain below the 20 percent threshold. When the COLA Accumulation accounts exceed 20 percent, the Board of Retirement, at its discretion, may grant STAR benefits.

STAR Program awards are subject to approval by the Board of Retirement on an annual basis, provided sufficient excess earnings are available in the STAR Reserve. The Board of Retirement may approve ad hoc STAR benefits that are payable only for the calendar year approved or permanent STAR benefits that become part of the member's retirement allowance for a lifetime.

For STAR Program years 2023 and 2024, the LACERA Board of Retirement approved the permanent STAR benefit award for certain eligible members to restore their purchasing power at an 80 percent benefit level and to adjust their COLA Accumulation accounts to 20 percent.

#### **Contingency Reserve**

Contingency Reserve represents reserves accumulated for future earning deficiencies, investment losses, and other contingencies. Additions include realized investment earnings and other revenues. Deductions include investment expenses; administrative expenses; interest allocated to other reserves, in priority order, to the extent that realized earnings are available for the six-month period, as defined in the 2009 Retirement Benefit Funding Policy (Funding Policy) amended in 2013 and approved by LACERA's Board of Investments; and with Board of Retirement approval, funding of the STAR Reserve. For the fiscal years ended June 30, 2024 and 2023, the net investment realized earnings were applied as interest credits to the Reserve accounts, leaving no available balances in the Contingency Reserve.

#### **Pension Plan Reserves**

As of June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Member Reserves	\$28,180,342	\$26,932,000
Employer Reserves	33,774,629	32,504,476
STAR Reserve	608,631	611,544
Contingency Reserve	_	_
Total Reserves at Book Value	\$62,563,602	\$60,048,020
Unrealized Investment Portfolio Appreciation	\$16,638,623	\$13,803,866
Total Reserves at Fair Value <sup>1</sup>	\$79,202,225	\$73,851,886

<sup>&</sup>lt;sup>1</sup>Total Reserves at Fair Value equals the Fiduciary Net Position as presented in the Basic Financial Statements.

### NOTE E — Pension Plan Liabilities

The County Employees Retirement Law of 1937 (CERL) requires an actuarial valuation to be performed at least every three years for the purpose of measuring the Pension Plan's funding progress and setting employer and employee contribution rates. LACERA exceeds this requirement by engaging an independent actuarial consulting firm to perform an actuarial valuation annually. Employer contribution rates and employee contribution rates for new retirement plans established under the California Public Employees' Pension Reform Act of 2013 (PEPRA) may be updated each year as a result of the valuation.

LACERA engages an independent actuarial consulting firm to perform an investigation of experience (experience study) at least every three years, which is guided by actuarial practices and consistent with CERL requirements. The economic and demographic assumptions are reviewed and updated as deemed necessary each time an experience study is completed. The experience study and corresponding annual valuation are the basis for changes in employer and employee contribution rates for both PEPRA and legacy retirement plans necessary to properly fund the Pension Plan.

Upon completing the 2022 triennial experience study, LACERA's consulting actuary made recommendations, and the Board of Investments adopted some new assumptions beginning with the June 30, 2022 actuarial valuation. Certain assumptions from prior experience studies were reaffirmed and carried forward, while other assumptions where changed. For financial

reporting purposes, LACERA reviews these assumptions annually to ensure they represent appropriate plan assumptions under U.S. GAAP.

### **Actuarial Assumptions**

Actuarial valuations of a perpetual benefits plan involve assumptions about the probability of the occurrence of events far into the future. Examples include assumptions about future employment, mortality, cost trends, assumed rate of investment return, inflation, and other demographic and economic changes over time. Actuarially determined assumptions are subject to continual review or modification as actual experience is compared with past expectations, and new estimates are made about the future. Benefit projections for financial reporting purposes are based on the adopted assumptions, actual Pension Plan demographics, and include the types of benefits provided at the time of each valuation.

The Total Pension Liability (TPL) as of June 30, 2024 was determined by completing a roll-forward calculation based on the most recent actuarial valuation conducted as of June 30, 2023, using the following actuarial assumptions in accordance with the requirements of GASB 67. The actuarial funding valuation serves as a basis for the GASB 67 financial reporting information. All actuarial methods and assumptions used for this GASB analysis were the same as those used for the June 30, 2023 funding valuation, except where differences are noted. Key actuarial methods and significant assumptions used to calculate the TPL are presented as follows. For additional information regarding the actuarial funding valuation, refer to the Actuarial Section.

### **Actuarial Methods and Significant Assumptions**

Method/Assumption	Description
Actuarial Cost Method	Individual entry age.
Discount Rate	7.15 percent, net of Pension Plan investment expense, including inflation and addition of 0.15 percent administrative expense load.  The 7.00 percent rate (net of all expenses) was adopted beginning with the June 30, 2019 valuation and reaffirmed in the 2022 triennial experience study.
Price Inflation	2.75 percent annual rate.  This rate was adopted beginning with the June 30, 2016 valuation and reaffirmed in the 2022 triennial experience study.
General Wage Growth and Projected Salary Increases	General wage growth: 3.25 percent.  Projected salary increases: 3.66 percent to 12.54 percent.  This rate was adopted beginning with the June 30, 2016 valuation. The rate was reaffirmed in the 2022 triennial experience study.

### **Actuarial Methods and Significant Assumptions continued**

Method/Assumption	Description
Cost-of-Living Adjustments	Post-retirement COLA (cost-of-living adjustment) benefit increases of either 2.75 percent or 2 percent per year (a pro-rata portion for Plan E) are assumed.
	For the Total Pension Liability, STAR (supplemental cost-of-living adjustments) benefits are assumed to be substantively automatic at the 80 percent purchasing power level until the STAR Reserve is projected to be insufficient to pay further STAR benefits. This roll-forward calculation includes a future liability for STAR benefits.  See Note A — Benefit Plan Description for additional COLA and STAR information.
	mornation.
Mortality	Various rates based on the Pub-2010 mortality tables and using the MP-2021 Ultimate Projection Scale for expected future mortality improvement.
	This assumption was adopted with the June 30, 2022 valuation.

### Other Key Assumptions

Other key actuarial assumptions used to calculate the TPL as of the June 30, 2024 and 2023 measurement dates are the same as used to prepare actuarial funding valuations for June 30, 2023 and 2022, respectively.

#### **Net Pension Liability**

GASB 67 requires public pension plans to provide the calculation of the Net Pension Liability (NPL). The NPL is measured as the Total Pension Liability less the amount of the Pension Plan's

Fiduciary Net Position. For the Schedule of Net Pension Liability and Related Ratios and the Schedule of Changes in Net Pension Liability and Related Ratios, see the Required Supplementary Information (RSI) Section.

The NPL is an accounting measurement for financial statement reporting purposes. The funded status of the Pension Plan is calculated separately by the consulting actuary and the results along with other funding metrics are included in the actuarial funding valuation report. The NPL amounts at fiscal year-end June 30, 2024 and 2023 for the Pension Plan were as follows.

#### Schedule of Net Pension Liability

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Total Pension Liability	\$92,713,809	\$88,469,442
Less: Fiduciary Net Position	(79,202,225)	(73,851,886)
Net Pension Liability	\$13,511,584	\$14,617,556
Fiduciary Net Position as a Percentage of Total Pension Liability	85.43%	83.48%

The TPL increased primarily due to the regular operations of LACERA, which include Service Cost increases and interest on the TPL, minus benefit payments. The NPL decreased primarily due to an increase in contributions received and strong investment performance, which resulted in a higher Fiduciary Net Position, offsetting the TPL for the fiscal year ended June 30, 2024.

Financial Section Note E continued

#### **GASB Discount Rate**

Milliman's June 30, 2022 Investigation of Experience was used to develop the 7.15 percent investment return assumption used for the current reporting date. This is equal to the 7.00 percent long-term investment return assumption (net of investment and administrative expenses) adopted by the Board of Investments, plus 0.15 percent assumed administrative expenses. See Note L - Administrative Expenses for additional information regarding LACERA's annual budget.

The plan's projected Fiduciary Net Position, after reflecting employee and employer contributions, was expected to be sufficient to make all future benefit payments of current active and inactive employees. Therefore, a separate calculation using the municipal bond rate is not required; the discount rate for calculating the TPL, as prescribed by GASB, is equal to the long-term expected rate of return plus administrative expenses.

#### **GASB Discount Rate**

For the Fiscal Years Ended June 30, 2024 and 2023

	2024	2023
GASB Discount Rate	7.15%	7.13%
Long-Term Expected Rate of Return, Net of Expenses	7.00%	7.00%
Municipal Bond Rate	N/A	N/A

### Sensitivity Analysis

In accordance with GASB 67, sensitivity of the NPL to changes in the discount rate must be reported. The following presents the NPL, calculated for the fiscal year ended June 30, 2024, using the discount rate of 7.15 percent, as well as the results of

NPL calculations using a discount rate that is 1 percentage point lower (6.15 percent) or 1 percentage point higher (8.15 percent) than the current rate (7.15 percent). A corresponding calculation is presented for the fiscal year ended June 30, 2023, based on the 7.13 percent discount rate in effect for that year.

### **Sensitivity Analysis**

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

		2024		2023			
		Current		Current			
	1% Decrease	Discount Rate	1% Increase	1% Decrease	Discount Rate	1% Increase	
	6.15%	7.15%	8.15%	6.13%	7.13%	8.13%	
Total Pension Liability	\$104,968,757	\$92,713,809	\$82,553,421	\$100,194,067	\$88,469,442	\$78,750,275	
Less: Fiduciary Net Position	(79,202,225)	(79,202,225)	(79,202,225)	(73,851,886)	(73,851,886)	(73,851,886)	
Net Pension Liability	\$25,766,532	\$13,511,584	\$3,351,196	\$26,342,181	\$14,617,556	\$4,898,389	

# NOTE F — Partial Annuitization of Pension **Benefit Payments**

In January 1987, LACERA purchased single life annuities from two insurance companies that provided pension benefit payments to a portion of retired members, referred to as covered members. Under the terms of the agreements, LACERA continues to administer all pension benefit payments to covered members. There is no effect on covered members since they retain all pension benefits accorded to LACERA members under the law, including rights to a monthly continuing allowance that is also payable to eligible survivors or beneficiaries of deceased LACERA retirees, health insurance subsidies, and any cost-of-living adjustments (COLAs) awarded. The values of the annuities are entirely allocated to covered members.

In accordance with the agreements, the annuity providers make monthly annuity reimbursements to LACERA limited to the straight life annuity payments and statutory COLA increases. LACERA is responsible for any difference in pension benefit payments payable to covered members that are not reimbursed by the insurance companies. As the annuity providers' monthly annuity reimbursements are allocated to covered members' pension payments, the fair value of contracts was excluded from pension plan assets, and the valuation liability includes only net benefits paid by LACERA.

The reimbursements received are netted against the pension and annuity payments (i.e., retiree payroll) reported in LACERA's financial statements. For the fiscal year ended June 30, 2024, LACERA paid \$4.5 million to covered members and received \$3.7 million in related reimbursements. For the fiscal year ended June 30, 2023, LACERA paid \$5.6 million to covered members and received \$4.6 million in related reimbursements.

### NOTE G — Deposit and Investment Risks

The County Employees Retirement Law of 1937 (CERL) vests the LACERA Board of Investments with exclusive control over LACERA's investment portfolio. The Board of Investments establishes investment policy statements and investment manager guidelines for the management of the LACERA defined benefit retirement plan investments (Pension Plan) and the LACERA Other Post-Employment Benefits Master Trust (OPEB Master Trust or OPEB Trust). The Board of Investments exercises authority and control over the management of LACERA's investment assets by setting a policy that the LACERA's Investment Office executes either internally or through the use of prudent external experts.

Investment policy statements recognize that every investment asset class and type is subject to certain risks. Outlined below are the deposit and investment risks as they relate to fixedincome investments.

#### Credit Risk

Credit Risk is the risk that an issuer or a counterparty to an investment transaction will not fulfill its obligations, causing the investment to decline in value. LACERA seeks to maintain a diversified portfolio of fixed and floating rate instruments in order to obtain the highest total return for the Pension Plan Trust at an acceptable level of risk within this asset class. To manage credit risk, credit guidelines have been established.

#### **Investment Grade Bonds**

Investment grade bonds are categorized as a component of the Risk Reduction and Mitigation functional asset category presented in the Investment Section. The majority of this category is invested in an indexing strategy that provides exposure to the Bloomberg U.S. Aggregate Bond Index. LACERA also invests with managers that employ a low active-risk "core bond" approach. Investment guidelines require that managers invest predominantly in sectors represented in their benchmark index. As a result, these portfolios contain almost 100 percent of bonds rated investment grade by the major credit rating agencies: Moody's, S&P Global Ratings (S&P), and Fitch.

#### **High Yield Bonds**

Dedicated high yield bond portfolios are categorized in the Credit functional asset category presented in the Investment Section. By definition, high yield bonds are securities rated below investment grade. Therefore, the majority of bonds in the high yield portfolios are rated below investment grade by at least one of the major credit rating agencies: Moody's, S&P, and Fitch.

The credit portfolios allow for the assumption of more credit risk than investment grade portfolios by investing in securities that include unrated bonds, bonds rated below investment grade issued by corporations undergoing financial stress or distress, junior tranches of structured securities backed by residential and commercial mortgages, bank loans, illiquid credit, and emerging market debt. LACERA utilizes specific investment manager guidelines for these portfolios that may include limiting maximum exposure by issuer, industry, and sector, which result in well-diversified portfolios.

The following is a schedule for the year ended June 30, 2024 of the credit quality ratings by Moody's, a nationally recognized statistical rating organization, of investments in fixed income securities. Whole loan mortgages included in the Pension Plan portfolio of \$8.7 million are excluded from this presentation.

### Credit Quality Ratings of Investments in Fixed Income Securities — Pension Plan

As of June 30, 2024 (Dollars in Thousands)

							Private		
				Corporate and		Non-U.S.	<b>Placement</b>		
Quality	U.S.	U.S. Govt.		Asset-Backed	Pooled	Fixed	Fixed		Percentage
Ratings	Treasuries	Agencies	Municipals	Securities	Investments	Income	Income	Total	of Portfolio
Aaa	\$6,052,414	\$823,751	\$-	\$118,170	\$1,604,320	\$581	\$51,304	\$8,650,540	43.6%
Aa	_	_	3,871	30,128	80,320	1,145	18,601	134,065	0.7%
Α	_	_	_	264,037	396,844	28,953	40,083	729,917	3.7%
Baa	_	_	_	306,056	394,010	24,568	42,838	767,472	3.9%
Ba	_	_	_	102,453	17,297	17,154	202,448	339,352	1.7%
В	_	_	_	486,583	_	52,435	286,620	825,638	4.2%
Caa	_	_	_	91,324	_	4,536	108,068	203,928	1.0%
Ca	_	_	_	1,808	_	600	3,580	5,988	-%
С	_	_	_	693	_	80	_	773	-%
Not Rated	_	420	_	203,108	7,805,688	48,092	131,615	8,188,923	41.2%
Total	\$6,052,414	\$824,171	\$3,871	\$1,604,360	\$10,298,479	\$178,144	\$885,157	\$19,846,596	100.0%

Note: Pooled Investments included within the Not Rated Quality Ratings represent investments in commingled funds. The Credit Quality Ratings table does not include holdings with commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

Note G continued **Financial Section** 

The following is a schedule for the year ended June 30, 2023 of the credit quality ratings by Moody's, a nationally recognized statistical rating organization, of investments in fixed income securities. Whole loan mortgages included in the Pension Plan portfolio of \$10 million are excluded from this presentation.

### Credit Quality Ratings of Investments in Fixed Income Securities — Pension Plan

As of June 30, 2023 (Dollars in Thousands)

(Dollars III TIII	ousunus			Corporate and	ı	Non-U.S.	Private Placement		
Quality Ratings	U.S. Treasuries	U.S. Govt. Agencies	Municipals	Asset-Backed		Fixed Income	Fixed Income	Total	Percentage of Portfolio
Aaa	\$5,565,802	\$809,070	\$-	\$130,970	\$1,293,657	\$1,030	\$91,385	\$7,891,914	44.1%
Aa	_	_	5,129	21,880	61,540	635	21,854	111,038	0.6%
Α	_	_	1,112	285,590	336,059	29,900	31,502	684,163	3.8%
Baa	_	_	_	310,753	359,095	23,429	50,271	743,548	4.2%
Ва	_	_	1,899	167,781	7,786	23,355	280,349	481,170	2.7%
В	_	_	_	868,205	_	90,284	507,379	1,465,868	8.2%
Caa	_	_	_	185,790	_	6,745	155,347	347,882	1.9%
Ca	_	_	_	5,995	_	_	2,183	8,178	-%
С	_	_	_	987	_	101	2,680	3,768	-%
Not Rated	_	464	_	209,735	5,773,745	48,102	142,088	6,174,134	34.5%
Total	\$5,565,802	\$809,534	\$8,140	\$2,187,686	\$7,831,882	\$223,581	\$1,285,038	\$17,911,663	100.0%

Note: Pooled Investments included within the Not Rated Quality Ratings, represents investments in commingled funds. The Credit Quality Ratings table does not include holdings with commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

### Credit Quality Ratings of Investments in Fixed Income Securities — OPEB Trust

As of June 30, 2024 (Dollars in Thousands)

Quality Ratings	U.S. Treasuries	U.S. Govt. Agencies	Municipals	Corporate and Asset-Backed Securities		Non-U.S. Fixed Income	Private Placement Fixed Income	Total	Percentage of Portfolio
Aaa	\$633,286	\$113,312	\$-	\$9,229	\$-	\$4,742	\$-	\$760,569	43.8%
Aa	_	_	1,314	5,023	_	3,156	_	9,493	0.5%
Α	_	_	587	41,662	_	8,941	_	51,190	3.0%
Baa	_	_	_	44,722	_	8,647	3,314	56,683	3.3%
Ва	_	_	_	93,585	_	14,526	81,048	189,159	10.9%
В	_	_	_	167,408	_	9,874	104,345	281,627	16.2%
Caa	_	_	_	16,187	_	1,301	32,682	50,170	2.9%
Ca	_	_	_	311	_	_	1,187	1,498	0.1%
С	_	_	_	_	_	_	20	20	-%
Not Rated	_	64	73	25,762	294,517	11,247	3,618	\$335,281	19.3%
Total	\$633,286	\$113,376	\$1,974	\$403,889	\$294,517	\$62,434	\$226,214	\$1,735,690	100.0%

### Credit Quality Ratings of Investments in Fixed Income Securities — OPEB Trust

As of June 30, 2023 (Dollars in Thousands)

Quality	U.S.	Pooled		Percentage of		
Ratings	Treasuries	Investments	Total	Portfolio		
Aaa	\$75,346	\$-	\$75,346	6.1%		
Not Rated	_	1,165,887	1,165,887	93.9%		
Total	\$75,346	\$1,165,887	\$1,241,233	100.0%		

Note: Pooled Investments included with the Not Rated Quality Ratings represents investments in commingled funds.

### Credit Quality Ratings of Investments in Fixed Income Securities — OPEB Custodial Fund

Corporate and

As of June 30, 2024

(Dollars in Thousands)

	Corporate and			
U.S.	Asset-Backed		Percentage of	
Treasuries	Securities	Total	Portfolio	
\$180,471	\$421	\$180,892	96.3%	
_	2,356	2,356	1.3%	
_	4,161	4,161	2.2%	
_	366	366	0.2%	
\$180,471	\$7,304	\$187,775	100.0%	
	Treasuries   \$180,471   -	U.S. Treasuries         Asset-Backed Securities           \$180,471         \$421           -         2,356           -         4,161           -         366	U.S. Treasuries         Asset-Backed Securities         Total           \$180,471         \$421         \$180,892           -         2,356         2,356           -         4,161         4,161           -         366         366	U.S. Treasuries         Asset-Backed Securities         Percentage of Portfolio           \$180,471         \$421         \$180,892         96.3%           -         2,356         2,356         1.3%           -         4,161         4,161         2.2%           -         366         366         0.2%

### Credit Quality Ratings of Investments in Fixed Income Securities — OPEB Custodial Fund

As of June 30, 2023

(Dollars in Thousands)

Quality Ratings	U.S. Treasuries	U.S. Govt. Agencies	Corporate and Asset-Backed Securities	Private Placement Fixed Income	Total	Percentage of Portfolio
Aaa	\$152,704	\$996	\$1,291	\$394	\$155,385	85.5%
Aa	_	_	3,205	1,537	4,742	2.6%
A	_	_	19,208	993	20,201	11.2%
Not Rated	_	_	1,349	_	1,349	0.7%
Total	\$152,704	\$996	\$25,053	\$2,924	\$181,677	100.0%

Financial Section Note G continued

#### **Custodial Credit Risk**

LACERA's contract with its custodian State Street Bank and Trust (Bank) provides that the Bank may hold LACERA's securities registered in the Bank's or its agent's nominee name, in bearer form, in book-entry form, with a clearing house corporation, or with a depository, so long as the Bank's records clearly indicate that the securities are held in custody for LACERA's account. The Bank may also hold securities in custody in LACERA's name when required by LACERA. When held in custody by the Bank, the securities are not at risk of loss in the event of the Bank's financial failure, because the securities are not property (assets) of the Bank. Cash invested overnight in the Bank's depository accounts is subject to the risk that in the event of the Bank's failure, LACERA might not recover all or some of those overnight deposits. This risk is mitigated when the overnight deposits are insured or collateralized.

LACERA's policy as incorporated in its current contract with the Bank requires the Bank to certify it has taken all steps to assure all LACERA monies on deposit with the Bank are eligible for and covered by pass-through insurance, in accordance with applicable law and FDIC rules and regulations. The steps taken by the Bank include paying deposit insurance premiums when due, maintaining a prompt corrective action capital category of "well capitalized," and identifying on the Bank's records that it acts as a fiduciary for LACERA with respect to the monies on deposit. In addition, the Bank is required to provide evidence of insurance and to maintain a financial institution bond, which would cover the loss of money and securities with respect to any and all property the Bank or its agents hold in or for LACERA's account, up to the amount of the bond. To implement certain investment strategies, some of LACERA's assets are invested in investment managers' pooled vehicles. The securities in these vehicles may be held by a different custodian other than State Street Bank and Trust.

### Counterparty Risk

Counterparty risk for investments is the risk that, in the event of the failure of the counterparty to complete a transaction, LACERA would not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. LACERA and its investment managers seek to minimize risk of loss from its counterparties by diversifying the number of counterparties, periodically reviewing their credit quality, and seeking to structure agreements so that collateral is posted on accrued gains if they reach certain size thresholds.

On March 31, 2024, LACERA sold 17 private equity limited partnership interests, which were valued at \$1.2 billion to three separate buyers. The buyer will remit payments for these partnership interests to LACERA at the end of an 18-month deferral period on September 30, 2025. To estimate the fair

value of these transactions, LACERA discounted the future payments to net present value utilizing a 5 percent discount rate, which included the current swap rate plus an appropriate spread, to arrive at the long-term Notes Receivable-Sale of Investments balance of \$1.1 billion reported on the Statement of Fiduciary Net Position. LACERA determined the fair value of these payments applying judgment and considering factors such as general market conditions and the time value of money. LACERA contemplated other elements of the transactions, including each buyer's respective risk of default, which did not impact the fair value for this reporting period.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss that can occur when there is a concentration of exposure to a single or small number of debt issuers versus having exposure to a relatively more diversified pool of debt issuers. For diversification purposes, all investment grade and liquid credit portfolios limit the exposure to a single issuer. This limitation does not apply to U.S. Treasury securities, government-guaranteed debt (including G-7 countries), agency debt, agency mortgage-backed securities, and approved commingled funds and fund-of-one vehicles.

As of June 30, 2024, LACERA did not hold any investments in any one debt issuer that would represent 5 percent or more of the Pension Plan Fiduciary Net Position. Investments issued or explicitly guaranteed by the U.S. government and pooled investments are excluded from this requirement.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Duration is a measure of the price sensitivity of a fixed income portfolio to changes in interest rates. It is calculated as the weighted average time to receive a bond's coupon and principal payments. The longer the duration of a portfolio, the greater its price sensitivity to changes in interest rates.

To manage interest rate risk, investment manager guidelines require that the duration of all investment grade bond portfolios must remain within a range centered around the duration of the benchmark index. Deviations from any of the portfolio structure guidelines are monitored as part of LACERA's compliance review process.

The Duration in Fixed Income Securities - Pension Plan schedule for the year ended June 30, 2024 presents the duration by investment type. Whole loan mortgages included in the Pension Plan portfolio of \$8.7 million are excluded from this presentation.

#### **Duration in Fixed Income Securities — Pension Plan**

As of June 30, 2024 (Dollars in Thousands)

		Portfolio-Weighted
Investment	Fair	Average Effective
Туре	Value	Duration <sup>1</sup>
U.S. Treasuries, U.S. Government Agency, and Municipal Instruments:		
U.S. Treasuries	\$6,052,414	10.81
U.S. Government Agencies	824,171	4.41
Municipal/Revenue Bonds	3,871	14.03
Subtotal U.S. Treasuries, U.S. Government Agencies, and Municipal Instruments	\$6,880,456	
Corporate Bonds and Credit Securities:		
Asset-Backed Securities	\$178,877	2.19
Corporate and Other Credit	1,425,483	2.73
Pooled Funds	10,298,479	1.51
Subtotal Corporate Bonds and Credit Securities	\$11,902,839	
Non-U.S. Fixed Income	\$178,144	1.97
Private Placement Fixed Income	885,157	2.98
Subtotal Non-U.S. and Private Placement Securities	\$1,063,301	
Total Fixed Income Securities	\$19,846,596	

Note: The Duration table does not include holdings within commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

Effective Duration is a measure of a bond's sensitivity to interest rates. It is calculated as the percentage change in a bond's price caused by a change in the bond's yield. For example, a duration of 5 indicates that a 1 percent increase in a bond's yield will cause the bond price to decline 5 percent.

The Duration in Fixed Income Securities - Pension Plan schedule for the year ended June 30, 2023 presents the duration by investment type. Whole loan mortgages included in the Pension Plan portfolio of \$10 million are excluded from this presentation.

### **Duration in Fixed Income Securities — Pension Plan**

As of June 30, 2023 (Dollars in Thousands)

Fair	Portfolio-Weighted Average Effective Duration <sup>1</sup>
value	Duration
\$5,565,802	11.82
809,533	4.29
8,141	10.47
\$6,383,476	
	'
\$196,008	2.03
1,991,678	2.13
7,831,882	1.70
\$10,019,568	
\$223,581	1.64
1,285,038	3.37
\$1,508,619	
\$17,911,663	
	\$5,565,802 809,533 8,141 \$6,383,476 \$196,008 1,991,678 7,831,882 \$10,019,568 \$223,581 1,285,038 \$1,508,619

Note: The Duration table does not include holdings within commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

Effective Duration is a measure of a bond's sensitivity to interest rates. It is calculated as the percentage change in a bond's price caused by a change in the bond's yield. For example, a duration of 5 indicates that a 1 percent increase in a bond's yield will cause the bond price to decline 5 percent.

Note G continued **Financial Section** 

### **Duration in Fixed Income Securities — OPEB Trust**

As of June 30, 2024 (Dollars in Thousands)

		Portfolio-Weighted
Investment	Fair	Average Effective
Туре	Value	Duration <sup>1</sup>
U.S. Treasuries, U.S. Government Agencies, and Municipal Instruments:		
U.S. Treasuries	\$633,286	8.84
U.S. Government Agencies	113,376	4.94
Municipal/Revenue Bonds	1,974	9.72
Subtotal U.S. Treasuries, U.S. Government Agencies, and Municipal Instruments	\$748,636	
Corporate Bonds and Credit Securities:	,	
Asset-Backed Securities	\$5,513	3.20
Corporate and Other Credit	398,376	2.07
Pooled Funds	294,517	N/A
Subtotal Corporate Bonds and Credit Securities	\$698,406	
Non-U.S. Fixed Income	\$62,434	2.69
Private Placement Fixed Income	226,214	3.21
Subtotal Non-U.S. and Private Placement Securities	\$288,648	
Total Fixed Income Securities	\$1,735,690	

Effective Duration is a measure of a bond's sensitivity to interest rates. It is calculated as the percentage change in a bond's price caused by a change in the bond's yield. For example, a duration of 5 indicates that a 1 percent increase in a bond's yield will cause the bond price to decline 5 percent.

### **Duration in Fixed Income Securities — OPEB Trust**

As of June 30, 2023 (Dollars in Thousands)

		Portfolio-Weighted
Investment	Fair	Average Effective
Туре	Value	Duration <sup>1</sup>
U.S. Treasuries	\$75,346	16.12
Pooled Investments	1,165,887	3.32
Total Fixed Income Securities	\$1.241.233	

Effective Duration is a measure of a bond's sensitivity to interest rates. It is calculated as the percentage change in a bond's price caused by a change in the bond's yield. For example, a duration of 5 indicates that a 1 percent increase in a bond's yield will cause the bond price to decline 5 percent.

#### Duration in Fixed Income Securities — OPEB Custodial Fund

As of June 30, 2024 (Dollars in Thousands)

		Portfolio-Weighted
Investment	Fair	Average Effective
Туре	Value	Duration <sup>1</sup>
U.S. Treasuries	\$180,471	2.15
Corporate Bonds and Credit Securities:		
Asset-Backed	\$787	0.28
Corporate and Other Credit	6,517	1.11
Subtotal Corporate Bonds and Credit Securities	\$7,304	
Total Fixed Income Securities	\$187,775	

<sup>1</sup>Effective Duration is a measure of a bond's sensitivity to interest rates. It is calculated as the percentage change in a bond's price caused by a change in the bond's yield. For example, a duration of 5 indicates that a 1 percent increase in a bond's yield will cause the bond price to decline 5 percent.

#### **Duration in Fixed Income Securities — OPEB Custodial Fund**

As of June 30, 2023 (Dollars in Thousands)

		Portfolio-Weighted
Investment	Fair	Average Effective
Туре	Value	Duration <sup>1</sup>
U.S. Treasuries and U.S. Government Agencies		
U.S. Treasuries	\$152,703	2.01
U.S. Government Agencies	996	0.78
Subtotal U.S. Treasuries, and U.S. Government Agencies	\$153,699	
Corporate Bonds and Credit Securities:		
Asset-Backed Securities	\$2,640	0.51
Corporate and Other Credit	22,413	1.15
Subtotal Corporate Bonds and Credit Securities	\$25,053	
Private Placement Fixed Income	\$2,925	0.68
Total Fixed Income Securities	\$181,677	

<sup>&</sup>lt;sup>1</sup>Effective Duration is a measure of a bond's sensitivity to interest rates. It is calculated as the percentage change in a bond's price caused by a change in the bond's yield. For example, a duration of 5 indicates that a 1 percent increase in a bond's yield will cause the bond price to decline 5 percent.

#### Foreign Currency Risk

Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. LACERA's investment managers are permitted to invest in approved countries or regions, as stated in their respective investment manager guidelines. To mitigate foreign currency risk within global equity, LACERA has implemented a passive currency hedging program, which hedges into U.S. dollars approximately 50 percent of LACERA's foreign currency exposure for developed market equities.

The following schedules represent LACERA's Pension Plan and OPEB Trust exposure to foreign currency risk in U.S. dollars. Most of the exposure is from separately managed accounts with theremaining exposure from non-U.S. commingled funds that are denominated in foreign currency. For the commingled funds,

LACERA owns units, and the fund holds actual securities and/ or currencies. The values shown include LACERA's separately managed account holdings and the pro rata portion of non-U.S. commingled fund holdings. The OPEB Trust did not hold any non-U.S. investment securities as of June 30, 2023, so no schedule is presented.

Financial Section Note G continued

Non-U.S. Investment Securities at Fair Value — Pension Plan As of June 30, 2024 (Dollars in Thousands)

Currency	Equity	Fixed Income	Foreign Currency	Real Estate	Real Assets	Private Equity	Forwards Contracts	Total
AFRICA								
South African Rand	\$84,344	\$-	\$161	\$-	\$-	\$-	\$-	\$84,505
AMERICAS	, ,							
Brazilian Real	106,481	_	1,124	_	_	_	_	107,605
Canadian Dollar	898,571	1,712	8,448	_	152,310	_	588	1,061,629
Chilean Peso	7,996	_	194	_	_	_	_	8,190
Colombian Peso	2,106	_	105	_	_	_	_	2,211
Mexican Peso	39,695	_	969	_	_	_	_	40,664
ASIA	•							•
Australian Dollar	437,024	_	766	_	_	15,699	(5,222)	448,267
Chinese Renminbi	65,275	_	3,138	_	_	_	_	68,413
Hong Kong Dollar	557,649	_	2,548	_	_	_	(29)	560,168
Indonesian Rupiah	47,328	_	1,680	_	_	_	_	49,008
Japanese Yen	1,343,462	_	10,973	_	_	_	46,401	1,400,836
Malaysian Ringgit	43,802	_	801	_	_	_	_	44,603
New Zealand Dollar	9,822	_	304	_	_	_	(33)	10,093
Pakistani Rupee	_	_	29	_	_	_	_	29
Philippine Peso	12,954	_	193	_	_	_	_	13,147
Singapore Dollar	86,614	_	464	_	_	_	347	87,425
South Korean Won	278,007	_	1,701	_	_	_	_	279,708
Taiwan Dollar	447,679	_	1,600	_	_	_	_	449,279
Thai Baht	37,123	_	603	_	_	_	_	37,726
EUROPE	07,120							-
British Pound Sterling	1,320,543	12,885	6,712	54	_	249,139	1,240	1,590,573
Czech Republic Koruna	3,286	,000	130	_	_		.,2	3,416
Danish Krone	295,161	_	430	_	_	_	1,347	296,938
Euro	2,466,836	34,770	14,508	290,417	355,378	867,790	11,638	4,041,337
Hungarian Forint	7,697	-	263	_	_	_	-	7,960
Norwegian Krone	75,500	_	774	_	_	_	(298)	75,976
Polish Zloty	38,938	_	1,222	_	_	_	(233)	40,160
Russian Ruble		_	1,978	_	_	_	_	1,978
Swedish Krona	223,745	_	689	_	_	_	(569)	223,865
Swiss Franc	614,346	_	1,045	_	_	_	(412)	614,979
MIDDLE EAST	014,540		1,043				(412)	01-1,575
Egyptian Pound	3,320	_	128	_	_	_	_	3,448
Israeli New Shekel	38,411	_	1,020	_	_	_	421	39,852
Kuwaiti Dinar	25,521	_	484	_	_	_	421	26,005
Qatari Rial	30,699	_	407	_	_	_	_	31,106
Saudi Riyal	6,469	_	407	_	_	_	_	6,469
Turkish Lira	32,771	_	647	_	_	_	_	33,418
UAE Dirham	41,894	_	1,038	_	_	_	_	42,932
Total Investment								
Securities Subject to Foreign Currency Risk	\$9,731,069	\$49,367	\$67,276	\$290,471	\$507,688	\$1,132,628	\$55,419	\$11,833,918

# Non-U.S. Investment Securities at Fair Value — Pension Plan

As of June 30, 2023 (Dollars in Thousands)

Currency	Equity	Fixed Income	Foreign Currency	Real Estate	Real Assets	Private Equity	Forwards Contracts	Total
AFRICA								
South African Rand	\$79,420	\$ -	\$1,346	\$ -	\$ -	\$ -	<b>\$</b> —	\$80,766
AMERICAS								
Brazilian Real	137,294	_	2,195	_	_	_	_	139,489
Canadian Dollar	975,906	2,676	5,384	_	150,149	_	(9,163)	1,124,952
Chilean Peso	9,280	_	1,129	_	_	_	_	10,409
Colombian Peso	2,288	_	415	_	_	_	_	2,703
Mexican Peso	59,152	_	1,521	_	_	_	_	60,673
ASIA								
Australian Dollar	485,905	_	3,183	_	_	11,013	1,020	501,121
Chinese Renminbi	96,786	_	1,641	_	_	_	_	98,427
Hong Kong Dollar	663,581	_	2,826	_	_	_	183	666,590
Indonesian Rupiah	53,459	_	3,702	_	_	_	_	57,161
Japanese Yen	1,297,919	_	13,606	_	_	_	63,747	1,375,272
Malaysian Ringgit	31,769	_	1,859	_	_	_	_	33,628
New Zealand Dollar	11,375	_	497	_	_	_	133	12,005
Pakistani Rupee	_	_	28	_	_	_	_	28
Philippine Peso	13,232	_	406	_	_	_	_	13,638
Singapore Dollar	85,120	_	675	_	_	_	373	86,168
South Korean Won	275,212	_	3,092	_	_	_	_	278,304
Taiwan Dollar	327,583	_	7,229	_	_	_	_	334,812
Thai Baht	47,002	_	(165)	_	_	_	_	46,837
EUROPE								
British Pound Sterling	1,253,582	13,785	15,218	68	_	173,007	(16,208)	1,439,452
Czech Republic Koruna	4,069	_	421	_	_	_	_	4,490
Danish Krone	269,940	_	1,144	_	_	_	(114)	270,970
Euro	2,448,886	44,322	21,511	310,590	383,847	1,263,178	(2,674)	4,469,660
Hungarian Forint	4,643	_	343	_	_	_	_	4,986
Norwegian Krone	74,432	_	893	_	_	_	233	75,558
Polish Zloty	28,567	_	935	_	_	_	_	29,502
Russian Ruble	_	_	1,906	_	_	_	_	1,906
Swedish Krona	231,093	_	720	_	_	_	4,364	236,177
Swiss Franc	574,640	_	1,548	_	_	_	245	576,433
MIDDLE EAST	•		-					
Egyptian Pound	3,438	_	123	_	_	_	_	3,561
Israeli New Shekel	39,465	_	876	_	_	_	417	40,758
Kuwaiti Dinar	23,827	_	792	_	_	_	_	24,619
Qatari Rial	30,922	_	1,747	_	_	_	_	32,669
Saudi Riyal	6,220	_	_	_	_	_	_	6,220
Turkish Lira	19,948	_	438	_	_	_	_	20,386
UAE Dirham	40,609	_	201	_	_	_	_	40,810
Total Investment								
Securities Subject to	¢0.700.504	¢co 707	¢00.705	¢710.050	¢577.000	¢1 447300	¢ 40 FF0	¢12.201.140
Foreign Currency Risk	\$9,706,564	\$60,783	\$99,385	\$310,658	\$533,996	\$1,447,198	\$42,556	\$12,201,140

Financial Section Note G continued

# Non-U.S. Investment Securities at Fair Value — OPEB Trust

As of June 30, 2024 (Dollars in Thousands)

Currency	Equity	Fixed Income	Foreign Currency	Real Assets	Grand Total
currency	Equity	IIIcome	Currency	Assets	Total
AMERICAS					
Canadian Dollar	\$47,141	\$-	\$145	\$-	\$47,286
ASIA					
Australian Dollar	31,856	_	106	_	31,962
Hong Kong Dollar	7,270	_	184	_	7,454
Japanese Yen	99,563	_	535	_	100,098
New Zealand Dollar	1,147	_	10	_	1,157
Singapore Dollar	5,545	_	27	_	5,572
EUROPE					
British Pound Sterling	60,236	_	274	_	60,510
Danish Krone	15,623	_	69	_	15,692
Euro	126,606	479	528	8,715	136,328
Norwegian Krone	3,440	_	254	_	3,694
Swedish Krona	14,769	_	64	_	14,833
Swiss Franc	36,679	_	142	_	36,821
MIDDLE EAST					
Israeli New Shekel	2,582	_	6	_	2,588
Total Investment Securities Subjec					
Foreign Currency Risk	\$452,457	\$479	\$2,344	\$8,715	\$463,995

### NOTE H — Securities Lending Program

The Board of Investments' policies authorize LACERA to participate in a securities lending program. LACERA generates income by lending securities that it owns to market participants such as brokers and dealers ("borrowers"). In return for lending securities, LACERA receives collateral, either in the form of cash or other securities. When cash collateral is received, LACERA pays the borrower interest on the cash and invests it with the goal of earning a higher yield than the interest rate paid to the borrower. When non-cash collateral is received, the borrower pays a fee for borrowing the securities. At the end of the loan, the borrower returns the securities and LACERA returns the collateral. In addition, either party to the transaction can terminate a loan on demand.

State Street Bank and Trust is LACERA's custodian and the lending agent for LACERA's securities lending program. The amount of collateral LACERA receives is based on the market value of the security loaned and depends on the type of security: 105 percent of market value for non-U.S. securities and 102 percent on U.S. securities are the minimum amounts of collateral received.

State Street Global Advisors (SSGA) invests the cash collateral received from the lending program. The collateral is invested in short-term highly liquid instruments. Loans are marked to market daily, so that if the fair value of a security on loan rises, LACERA receives additional collateral. Conversely, if the fair value of a security on loan declines, LACERA returns a portion of the collateral. Earnings generated in excess of the interest paid to borrowers represent net investment income to LACERA.

Under the terms of the lending agreement, the lending agent provides indemnification against borrower default. In the event a borrower does not return securities on loan, the terms of the lending agreement entitle LACERA to terminate the loan and use the collateral to purchase a like amount of "replacement securities." In the event the purchase price of replacement securities exceeds the amount of collateral, the lending agent is liable to LACERA for the difference, plus interest.

At fiscal year-end, LACERA had no credit risk exposure to borrowers, because the amount of collateral received exceeded the value of securities on loan. LACERA had no losses on securities lending transactions resulting from the default of a borrower for the fiscal years ended June 30, 2024 and 2023.

As of June 30, 2024, the fair value of securities on loan was \$8.0 billion, with a value of cash collateral received of \$2.4 billion and non-cash collateral of \$6.1 billion. As of June 30, 2023, the fair value of securities on loan was \$3.8 billion, with a value of cash collateral received of \$1.9 billion and non-cash collateral of \$2.0 billion. LACERA's investment income, net of expenses from securities lending, was \$18.1 million and \$14.1 million for the fiscal years ended June 30, 2024 and 2023, respectively.

Financial Section Note H continued

The following table shows the fair value of securities on loan, cash and non-cash collateral received, calculated mark, and collateral percent.

### **Securities Lending**

As of June 30, 2024 and 2023 (Dollars in Thousands)

			2024		
Securities on Loan	Fair Value of Securities on Loan	Cash Collateral Received	Non-Cash Collateral Received	Calculated Mark <sup>1</sup>	Collateral Percent <sup>2</sup>
U.S. Equity	\$2,042,727	\$1,058,414	\$1,060,711	\$1,650	103.8%
U.S. Fixed Income	5,460,388	1,139,561	4,685,295	(55,248)	105.7%
Non-U.S. Equity	469,192	161,178	340,324	(781)	106.7%
Total	\$7,972,307	\$2,359,153	\$6,086,330	(\$54,379)	

	2023				
Securities on Loan	Fair Value of Securities on Loan	Cash Collateral Received	Non-Cash Collateral Received	Calculated Mark <sup>1</sup>	Collateral Percent <sup>2</sup>
U.S. Equity	\$2,332,066	\$1,561,245	\$840,301	\$18,375	103.8%
U.S. Fixed Income	927,308	233,202	743,620	4,685	105.8%
Non-U.S. Equity	499,246	74,986	457,963	3,673	107.5%
Total	\$3,758,620	\$1,869,433	\$2,041,884	\$26,733	

<sup>1</sup>Calculated mark is performed daily. It is the amount LACERA will collect from the borrower (if the amount is positive) or payment to the borrower (if the amount is negative) to bring the collateralization to appropriate levels based on fair value. <sup>2</sup>Collateral percent is the total collateral received divided by the fair value of securities on loan. U.S. loans are collateralized at 102 percent minimum of the fair value of the securities on loan, while non-U.S. loans are collateralized at 105 percent minimum.

### NOTE I — Derivative Financial Instruments

Per LACERA's Investment Policy Statement, LACERA may utilize derivative instruments to hedge or obtain exposure to certain investments. A derivative is a financial instrument that derives its value from an underlying asset or a direct obligation of an issuer. Derivatives may be exchange-traded or traded over-the-counter (OTC). LACERA's portfolio management strategies incorporate derivative financial instruments for overlays and hedging. Cash overlays are used to adhere to Board-approved guidelines and asset allocation policy targets. Currency hedging is used to minimize return risk for non-U.S. dollar denominated investments. LACERA expects that any use of derivatives by external managers must adhere to LACERA's policies and investment guidelines.

#### **Futures**

Futures are financial agreements to buy or sell an underlying asset at a specified future date and price. Futures are standardized instruments traded on organized exchanges, and they are marked-to-market daily. The futures exchange reduces counterparty credit risk by acting as a central counterparty. It does this by collecting a daily margin payment from one trade participant and crediting it to the other, based on price changes in the underlying asset.

### **Currency Forwards**

Similar to futures agreements, forwards represent an agreement to buy or sell an underlying asset at a specified future date and price. However, forwards are non-standardized agreements tailored to each specific transaction. Payment for the transaction is generally delayed until the settlement or expiration date. Forwards contracts are privately negotiated and do not trade on a centralized exchange; therefore, they are considered over-the-counter instruments and have higher counterparty risk than futures. Currency forwards contracts are used to manage currency exposure, implement LACERA's passive currency hedge, and facilitate the settlement of international security purchases and sales.

### Currency Forwards Analysis — Pension Plan

As of June 30, 2024 (Dollars in Thousands)

		Currency Forw	ards Contracts		
Currency		Net	Net	•	Total
Name	Options	Receivables	Payables	Swaps	Exposure
Australian Dollar	\$-	\$593	(\$5,816)	\$-	(\$5,223)
Brazilian Real	3	_	_	_	3
Canadian Dollar	_	40	548	_	588
Swiss Franc	_	(363)	(49)	_	(412)
Danish Krone	_	42	1,305	_	1,347
Euro	6	348	11,290	_	11,644
Pound Sterling	_	(51)	1,291	_	1,240
Hong Kong Dollar	22	(6)	(23)	_	(7)
Israeli New Shekel	_	(70)	492	_	422
Japanese Yen	_	(6,208)	52,609	_	46,401
Norwegian Krone	_	(85)	(214)	_	(299)
New Zealand Dollar	_	(20)	(13)	_	(33)
Swedish Krona	_	(266)	(302)	_	(568)
Singapore Dollar	_	(15)	362	_	347
Thailand Baht	1	_	_	_	1
Total	\$32	(\$6,061)	\$61,480	\$-	\$55,451

Note: This Currency Forwards Analysis table does not include holdings within commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

### Currency Forwards Analysis — OPEB Trust

As of June 30, 2024 (Dollars in Thousands)

		Currency Forw	ards Contracts		
Currency		Net	Net		Total
Name	Options	Receivables	Payables	Swaps	Exposure
Euro	\$2	\$-	\$-	\$-	\$2
Total	\$2	\$-	\$-	\$-	\$2

Note: This Currency Forwards Analysis table does not include holdings within commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

Financial Section Note I continued

### **Options**

An option contract is a type of derivative in which a buyer (purchaser) has the right, but not the obligation, to buy or sell a specified amount of an underlying security at a fixed price by

exercising the option typically before its expiration date. The seller (writer) has an obligation to buy or sell the underlying security if the buyer decides to exercise the option.

The following Investment Derivatives schedule reports the fair value balances, changes in fair value, and notional amounts of derivatives outstanding as of and for the year ended June 30, 2024 classified by type, not including holdings within commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

#### Investment Derivatives — Pension Plan

As of June 30, 2024 (Dollars in Thousands)

Derivative Type	Net Appreciation/ (Depreciation) in Fair Value	Fair Value	Notional Value (Dollars)	Notional Shares (Units)
Commodity Futures Long	\$76,267	\$-	\$-	474,707
Commodity Futures Short	(9,843)	_	_	(43)
Fixed Income Futures Long	(20,514)	_	_	262,900
Fixed Income Futures Short	1,713	_	_	_
Fixed Income Options Written	(46)	_	_	_
Foreign Currency Futures Long	(670)	_	_	3,100
Foreign Currency Futures Short	1,540	_	_	(47,500)
FX Forwards	219,485	55,419	6,898,869	_
Index Futures Long	251,730	_	_	534
Index Futures Short	(79,154)	_	_	(374)
Rights	2,664	25	569	_
Warrants	589	3,292	216	_
Total	\$443,761	\$58,736	\$6,899,654	693,324

#### Investment Derivatives — OPEB Trust

As of June 30, 2024 (Dollars in Thousands)

Derivative Type	Net Appreciation/ (Depreciation) in Fair Value	Fair Value	Notional Value (Dollars)	Notional Shares (Units)
Index Futures Long	\$1,232	\$-	\$-	15
Rights	1	2	4	_
Warrants	1	5	_	_
Total	\$1,234	\$7	\$4	15

All investment derivative positions are included as part of Investments at Fair Value in the Statement of Fiduciary Net Position. All changes in fair value are reported as part of Net Appreciation/ (Depreciation) in Fair Value of Investments within the Statement of Changes in Fiduciary Net Position.

Investment information was provided by LACERA's investment managers and custodian bank, State Street Bank and Trust Company.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will

adversely affect the fair value of an investment. Interest rate swaps are an example of an investment that has a fair value that is highly sensitive to interest rate changes.

#### Counterparty Credit Risk

LACERA is exposed to counterparty credit risk on investment derivatives that are traded over-the- counter (OTC) and are reported in asset positions. Derivatives exposed to counterparty credit risk include currency forwards contracts and certain swap agreements. To minimize counterparty credit risk exposure, LACERA's investment managers continually monitor credit ratings of counterparties. In addition, collateral provided by

the counterparty reduces LACERA's counterparty credit risk exposure. Should there be a counterparty failure, LACERA would be exposed to the loss of the fair value of derivatives that have unrealized gains and any collateral provided to the counterparty, net of applicable netting arrangements.

The following schedule displays the fair value of investments with each counterparty's S&P, Fitch, and Moody's credit rating by counterparty's name alphabetically, not including holdings within commingled investment structures or structures that are not directly held in custody by LACERA's global custodian, State Street Bank and Trust Company.

### Counterparty Credit Risk Analysis — Pension Plan

As of June 30, 2024 (Dollars in Thousands)

	Total	S&P	Fitch	Moody's	
Counterparty Name	Fair Value	Rating	Rating	Rating	
Barclays Bank PLC Wholesale	\$354	A+	A+	Al	
Citibank N.A.	103	A+	A+	Aa3	
Deutsche Bank AG	4,482	Α	A-	Al	
Goldman Sachs International	27,095	A+	A+	Al	
Natwest Markets Plc	6,293	Α	A+	Al	
State Street Bank And Trust Company	122	AA-	AA	Aa3	
The Bank of New York Mellon	15,896	Α	AA-	Al	
UBS AG	18,664	A+	A+	Aa2	
Westpac Banking Corporation	5,172	AA-	AA-	Aa2	
Total	\$78,181				

### NOTE J — Special Purpose Entities

#### **Real Estate Investments**

LACERA maintains several different types of special purpose entities (SPEs) within its investment portfolio that are separate legal structures created to hold one or more real estate assets. The Investment Policy Statement approved by the Board of Investments allows investment managers to leverage the properties with debt included in property liabilities.

As of June 30, 2024, the LACERA real estate portfolio held 28 title holding companies (THCs) and 36 limited liability companies (LLCs). As of June 30, 2023, the portfolio held 31 THCs and 36 LLCs.

The total fair values of assets invested in THCs and LLCs as of June 30, 2024 and June 30, 2023 were \$2.1 billion and \$3.3 billion, respectively. Investment managers responsible for managing real estate investments held in THCs can be found in the Investment Section, List of Investment Managers under Real Assets and Inflation Hedges — Core Real Estate.

#### **Debt Program**

The investment managers for the Debt Program are Barings, LLC and Quadrant Real Estate Advisors, LLC. The total fair value of assets invested in these two Debt Program accounts as of June 30, 2024 and June 30, 2023 were \$64 million and \$63 million, respectively. The Debt Program is included in LACERA's Credit functional category portfolio. Per LACERA's Boardapproved 2021 Credit Structure Review, the legacy Credit assets, which include the underlying assets within the Debt Program, will be liquidated over the natural life of the investment cycle.

Real Estate and Debt Program assets are also disclosed in Note P - Fair Value of Investments.

As presented in the Investment Section, Real Estate and Debt Program assets are included in the following functional category portfolios: Growth, Credit, and Real Assets and Inflation Hedges. For additional information regarding LACERA's investment portfolio and functional categories, see the Investment Section.

## NOTE K — Related Party Transactions Office Space Lease

In 1990, LACERA, as the sole shareholder, formed a title holding company (THC) to acquire Gateway Plaza, a 273,546 square foot 13-story office building located in Pasadena, California, which serves as the LACERA headquarters. Shortly thereafter in 1991, LACERA, the lessee, entered into its original lease agreement with the THC (LACERA Gateway Property, Inc.), as lessor, to occupy approximately 85,000 square feet of office space. LACERA's offices include facilities to conduct in-person services with members, work stations for LACERA staff, and meeting space to host in-person Board of Retirement and Board of Investment meetings. Under the terms of the original lease and the subsequent 16 amendments, which expired on December 31, 2020, LACERA did not pay rent to the THC for the office space it occupied. Instead LACERA was credited with the entire payment of base rent due each month. However, LACERA was required to pay its proportionate share of the building's operating costs and property taxes as defined in the lease agreement.

LACERA entered into the 17th Amendment with the THC to occupy 125,559 square feet of office space in December 2020. The latest amendment extended the term of the lease for an additional 60-month period, commencing on January 1, 2021 and ending on December 31, 2025. Under this lease agreement, LACERA is required to pay monthly rent for the new term, with an initial three-month rent abatement period allowed from January 1, 2021 to March 31, 2021. The rent amounts are based on the current market rate for comparable space. In addition to rent, as defined in the lease agreement, LACERA is required to pay its proportionate share of the increase in the building's operating costs and property taxes over its base year.

Total rent expenses paid by LACERA were approximately \$6.5 million and \$6.1 million for the fiscal years ended June 30, 2024 and June 30, 2023, respectively.

### NOTE L — Administrative Expenses

The LACERA Board of Retirement and Board of Investments annually adopt the operating budget for the administration of LACERA. The administrative expenses subject to statutory limitations, are charged against the investment earnings of the Pension Plan.

Beginning with the fiscal year ended June 30, 2012, LACERA implemented a provision of the CERL that shifted the administrative budget limitation from an asset-based cap to a liability-based cap. This CERL provision states that the annual budget for administrative expenses of a CERL pension plan may not exceed 0.21 percent of the actuarial accrued liability of the plan.

Expenses for computer software, hardware, and computer technology consulting services relating to such expenditures are included in the cost of administration, although they need not be included under CERL. Pursuant to the CERL, the cost of internal legal representation secured by the Board of Retirement and Board of Investments from LACERA's Legal Office, other than representation concerning investment of monies, is not to exceed 0.01 percent of retirement benefits plan assets in any budget year. LACERA's costs for such legal representation are within the statutory limit and included in administrative expenses.

Under applicable sections of the CERL, both LACERA Boards approved the operating budgets for fiscal years ended June 30, 2024 and June 30, 2023, which were prepared based upon the 0.21 percent CERL limit. For these years, LACERA's approved operating budgets were well below the statutory limit, and the actual administrative expenditures were less than the approved budgets.

Beginning with the operating budget for the fiscal year ended June 30, 2021, LACERA implemented a staggered budget development approach of 1) obtaining Board approval of an operating budget before the start of the new fiscal year, 2) completing a mid-year budget review, and 3) recommending budget amendments during the mid-year budget review, if deemed necessary, for the Boards' approval. Board-approved adjustments made during the mid-year budget review are included in the final budgeted amounts for the fiscal year. This staggered approach enables executive leadership the opportunity to realign resources with the strategic direction of the organization and support the management team in implementing new or urgent initiatives that might occur during the year.

LACERA also pays Los Angeles County departments for services they provide to LACERA, primarily related to administering employee payroll and benefits, recruitment exams, fingerprinting, background checks, and cloud customer service software. For the fiscal years ended June 30, 2024 and 2023, LACERA paid Los Angeles County \$373,591 and \$447,428, respectively, for the use of these County services and systems.

The following budget-to-actual analysis of administrative expenses schedule is based upon the mid-year budget review for the fiscal years ended June 30, 2024 and June 30, 2023, as approved by the LACERA governing boards, in comparison to actual administrative expenses.

### **Budget-to-Actual Analysis of Administrative Expenses**

As of June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Basis for Budget Calculation, Actuarial Accrued Liability <sup>1</sup>	\$86,320,151	\$81,898,044
Maximum Allowable for Administrative Expenses	\$181,272	\$171,986
Total Statutory Budget Appropriation	\$181,272	\$171,986
Operating Budget Request Administrative Expenses	\$135,748 (118,628)	\$127,767 (112,150)
Underexpended Operating Budget	\$17,120	\$15,617
Administrative Expenses Basis for Budget Calculation, Actuarial Accrued Liability <sup>1</sup>	\$118,628 \$86,320,151	\$112,150 \$81,898,044
Administrative Expenses as a Percentage of the Basis for Budget Calculation	0.14%	0.14%
Limit per CERL	0.21%	0.21%
Administrative Expenses Net Position Restricted for Benefits	\$118,628 \$79,202,225	\$112,150 \$73,851,886
Administrative Expenses as a Percentage of Net Position Restricted for Benefits	0.15%	0.15%

<sup>&</sup>lt;sup>1</sup>The 2024 and 2023 budget calculations are based on the most recent Pension Plan actuarial reports available at the time the budget is prepared, which are the Actuarial Accrued Liabilities as of June 30, 2022 and June 30, 2021, respectively.

# NOTE M — Commitments and **Contingencies**

### Litigation

LACERA is a defendant in various lawsuits and other claims arising in the ordinary course of its operations. For additional disclosures regarding litigation, please see Note A — Benefit Plan Descriptions. The management and legal counsel of LACERA estimate the ultimate outcome of such litigation will not have a material effect on LACERA's financial statements.

### **Securities Litigation**

In 2001, the LACERA Board of Investments adopted a Securities Litigation Policy in response to incidents of corporate corruption, fraud, and misconduct at publicly traded companies whose securities are held within LACERA's investment portfolio. The Policy requires LACERA's Legal Office to monitor securities fraud class actions and to actively pursue recovery of LACERA's losses in accordance with the Policy. Litigation is initiated when appropriate with the approval of the Board of Investments.

In 2010, the U.S. Supreme Court held that certain fraud provisions of the U.S. securities laws could not be applied to securities purchased outside the U.S. Therefore, the LACERA Board of Investments adopted a global policy to ensure that LACERA continues to meet its fiduciary duty by identifying, monitoring, and evaluating securities actions in which the fund has an interest, both foreign and domestic, and pursuing such claims when and in a manner the LACERA Board of Investments determines is in the best interest of the fund.

Compliance with the Securities Litigation Policy is part of the efforts of the LACERA Board of Investments, with the assistance of the LACERA Legal Office and outside counsel, to protect the financial interests of LACERA and its members.

### **LEASES**

### Equipment

LACERA leases equipment under lease agreements that expire over the next five years. The annual commitments and operating expenses for such equipment leases were approximately \$208,000 and \$189,000 for the fiscal years ended 2024 and 2023, respectively.

### Office Space Lease

The LACERA office space lease agreement was originally entered in January 1991. Subsequent amendments were made, with the latest one dated December 23, 2020. LACERA entered into the 17th Amendment and extended the lease terms with an expiration date of December 31, 2025.

The lease agreement for LACERA's office space is also discussed in Note K — Related Party Transactions. The total rent expenses for leasing the building premises were \$6.5 million and \$6.1 million in fiscal years ended 2024 and 2023, respectively.

### **Capital Commitments**

LACERA real estate, private equity, hedge fund, and activist investment managers identify and acquire investments on a discretionary basis. Investment policies are approved by the LACERA Board of Investments and controlled by investment management agreements that identify limitations on each investment manager's discretion. Such investment activities are further restricted by the amount of capital allocated or committed to each manager.

As of June 30, 2024, capital commitments approved by LACERA's Board of Investments, that are outstanding to the various investment managers but not yet funded, totaled \$9.7 billion.

# NOTE N — Other Post-Employment Benefits (OPEB) Program

### **Program Description**

In April 1982, the County adopted an ordinance pursuant to the County Employees Retirement Law of 1937 (CERL) to establish a retiree healthcare insurance program and death/burial benefits for retired employees and their eligible dependents. That same year, the County and LACERA entered into an agreement (the "1982 Agreement") whereby LACERA's Board of Retirement would administer the program subject to the terms and conditions of the agreement. In 1994, the County amended the Agreement to ensure that the OPEB Program will continue even if there are changes to or termination of the active employee health insurance programs.

In June 2014, the LACERA Board of Retirement approved the County's request to modify the agreement to create a new retiree healthcare benefits program to lower its costs. Structurally, the County segregated all the then-current retirees and employees into the LACERA-administered Retiree Healthcare Benefits Program (Tier 1) and placed all employees hired after June 30, 2014 into the Los Angeles County Retiree Healthcare Benefits Program (Tier 2). On June 17, 2014, the Los Angeles County Board of Supervisors adopted changes to Los Angeles County Code Title 5— Personnel, establishing the benefit provisions for the Tier 2 program.

One difference included in this program modification involves LACERA's administrative responsibility for the Retiree Healthcare Program. Under Tier 1, LACERA will continue its agreed-upon role as Program Administrator for retiree healthcare benefits as governed by the 1982 Agreement. Under the Tier 2 program, LACERA is responsible for administering

this program; however, the County has the option to choose another organization to administer Tier 2 benefits. Under the Tier 1 program, the County retiree medical, dental, and vision insurance subsidy applies to the retiree and dependents, while Tier 2 provides a subsidy for retiree-only coverage and does not include dependents.

Since its inception, the OPEB Program's liabilities and costs were determined within a cost-sharing plan structure, where liabilities and costs are pooled and paid from the program. In July 2018, the OPEB Program, in which Los Angeles County, LACERA, the Superior Court, and outside districts participate, was restructured as an agent multiple-employer defined benefit OPEB plan (agent plan) where program liabilities and costs are allocated to each employer.

### Membership

Employees are eligible for the OPEB Program if they are members of LACERA and retire from the County of Los Angeles, Superior Court, LACERA, or a participating outside district. Healthcare benefits are also offered to qualifying survivors of deceased retired members and qualifying survivors of deceased active employees who were eligible to retire at the time of death. Eligible dependents are covered for Tier 1 members, whereas Tier 2 members receive retiree-only coverage for the County medical and dental/vision insurance subsidy. However, Tier 2 dependents can still enroll without a subsidy. Eligibility to receive a pension benefit is a prerequisite for retiree healthcare and death benefits. Therefore, the eligibility and qualifications applicable to retiree healthcare and death/burial benefits are substantially similar to pension benefits. The Summary of Major OPEB Program Provisions is available by contacting LACERA or visiting the lacera.com for additional information.

### LACERA Membership — OPEB Medical and Dental/Vision Benefits

As of June 30, 2024 and 2023

	2	2024		2024		2023	
	Medical	Medical Dental/Vision		Dental/Vision			
Retired Participants							
Retired Members and Survivors	56,365	58,524	55,359	57,271			
Spouses and Dependents	28,706	33,396	28,274	32,699			
Total Retired	85,071	91,920	83,633	89,970			
Inactive Members — Vested	9,719	9,719	9,612	9,612			
Active Members — Vested <sup>1</sup>	75,427	75,427	75,388	75,388			
Total Membership Eligible for Benefits	170,217	177,066	168,633	174,970			

<sup>&</sup>lt;sup>1</sup>Active members include terminated members who are vested (deferred) and eligible to receive OPEB benefits. Active members exclude non-vested (inactive) members who are ineligible for OPEB benefits.

### LACERA Membership — OPEB Death/Burial Benefits

As of June 30, 2024 and 2023

	2024	2023
Retired with Eligibility for Death/Burial Benefits <sup>2</sup>	64,651	63,152
Total Retired	64,651	63,152
Inactive Members — Vested	9,719	9,612
Active Members — Vested <sup>1</sup>	75,427	75,388
Total Membership Eligible for Benefits	149,797	148,152

Active members include terminated members who are vested (deferred) and eligible to receive OPEB benefits. Active members exclude non-vested (inactive) members who are ineligible for OPEB benefits.

#### **Benefit Provisions**

The OPEB Program offers the same selection of medical plans as well as two dental/vision plans for both Tier 1 and Tier 2 participants. The medical plans include HMOs and indemnity plans, some of which are designed to work with Medicare benefits, such as the Medicare Advantage Prescription Drug (HMO) or Medicare Supplement (indemnity) plans. Coverage is available regardless of preexisting medical conditions. Under the Tier 2 benefits structure, retirees/survivors and their eligible dependents who qualify for Medicare must enroll in Medicare Parts A and B, as well as a LACERA-administered Medicare HMO plan or a Medicare Supplement plan. However, the healthcare benefits coverage subsidy and the Medicare Part B premium reimbursement (annually reviewed and approved by the Board of Supervisors) only apply to retirees/survivors under the Tier 2 program, not eligible dependents.

#### Medical and Dental/Vision

Program benefits are provided through third-party insurance carriers, with the participant's cost for medical and dental/ vision insurance varying based on the years of retirement service credit with LACERA, the plan selected, and the number of eligible dependents covered. The County contribution subsidizing the participant's cost starts at 10 years of eligible service credit, which amounts to 40 percent of the lesser of the benchmark plan rate or the premium of the plan in which the retiree is enrolled. For each year of eligible retirement service credit earned beyond 10 years, the County contributes 4 percent per year, up to a maximum of 100 percent for a member with 25 years of service credit. The County contribution can never exceed the premium of the benchmark plans.

Members are responsible for premium amounts above the benchmark plans, including those with 25 or more years of service credit.

LACERA offers benefits for Tier 1 and Tier 2 members that are nearly identical. Retired members may enroll themselves, their spouse, and dependents if all eligibility requirements are met.

For Tier 1 members, the County subsidy applies to the member and/or eligible dependents, while Tier 2 limits the subsidy to the member only and the qualifying survivor upon the member's death. Under the Tier 1 benefits structure, the County subsidy is based on the coverage elected by the retiree. The benchmark plans are Anthem Blue Cross Plans I and II for medical and Cigna Indemnity Dental/Vision for dental and vision plans. Under Tier 2, the County subsidy is based on retiree/survivoronly coverage. Tier 2 medical benchmark plans are Anthem Blue Cross Plans I and II for Medicare-ineligible members, Anthem Blue Cross Plan III for Medicare-eligible members/survivors, and Cigna Indemnity Dental/Vision for dental and vision plans.

#### **Medicare Part B**

The County reimburses the member's and/or eligible dependent's Medicare Part B Premium (up to the standard rate only) paid by the member to Social Security for Part B coverage, subject to annual approval by the County Board of Supervisors. Eligible members and their dependents must be currently enrolled in both Medicare Part A and Medicare Part B, enrolled in a LACERA-administered Medicare HMO Plan or Medicare Supplement Plan, and meet all of the qualifications. Under the Tier 2 benefits structure, the County reimburses for Medicare Part B (at the standard rate) for eligible members or eligible survivors only.

#### Disability

If a member with less than 13 years of service is granted a service-connected disability retirement, the County contributes the lesser of 50 percent of the benchmark plan rate or the premium of the plan in which the retiree is enrolled. Under the Tier 2 program, the benchmark plan rate is based on retireeonly premiums. A member with 13 years of service credit receives a 52 percent subsidy. This percentage increases 4 percent for each additional completed year of service, up to a maximum of 100 percent for a member with 25 years or more of service credit. Members are responsible for any premium difference each month on premiums exceeding the benchmark amounts (including those with 25 years of service).

<sup>&</sup>lt;sup>2</sup>Survivors, spouses, and dependents are not eligible for death benefits.

Financial Section Note N continued

## Death/Burial Benefit

There is a one-time lump-sum \$5,000 death/burial benefit payable to the designated beneficiary upon the death of a retired member, paid by LACERA and then reimbursed to LACERA by the employer. Active and vested terminated (deferred) members are eligible for this benefit once they retire. Spouses and dependents are not eligible for this benefit upon their death.

## Healthcare Reform

The Affordable Care Act (ACA), signed into law in March 2010, impacts the County's future healthcare liabilities. Estimated ACA fees are included in the OPEB liabilities. However, as a retiree-only group plan, LACERA is exempt from many of the provisions implemented thus far, including these significant provisions that do not apply to LACERA insurance plans except as noted below:

- · Dependent coverage for adult children up to age 26
- · Elimination of lifetime maximum limits
- No cost-sharing for approved preventive services

In December 2019, the Further Consolidated Appropriations Act (H.R. 1865) repealed the excise tax and health insurer fee beginning in the calendar year 2021 and extended the Patient-Centered Outcomes Research Institute (PCORI) Fee through 2029. The OPEB assumptions for the July 1, 2023 valuation reflect the exclusion of the excise tax and the health insurer fees.

Eligible dependent child age limit increased to age 26: The plan sponsor, the County of Los Angeles, approved an extension of the dependent children age limit up to age 26 under the Retiree Healthcare Program, regardless of a dependent child's marital or student status. This is a result of Senate Bill (SB) 1088. Until July 1, 2014, SB 1088 exempted retiree-only plans, such as LACERA's from this provision. It required health plan carriers to offer coverage to dependents up to age 26 but did

not obligate the plan sponsor, the County of Los Angeles, to pay for coverage up to age 26. However, effective March 9, 2015, the County decided to pay for dependent coverage up to age 26 within the existing OPEB Program provisions, as described below under Contributions Authority.

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - OPEB PROGRAM

## **Basis of Presentation**

LACERA reports OPEB activity in the basic financial statements under two distinct funds: the OPEB Custodial Fund and the OPEB Trust Fund, as per GASB Statement Number 74 (GASB 74).

The OPEB Custodial Fund accounts for assets held in a fiduciary capacity that are not held in a trust. The funds held within the OPEB Custodial Fund do not meet the definition of a qualifying trust under GASB 74 and are not used to reduce the employers' total OPEB liability. However, the ownership of the OPEB Custodial Fund belongs to the County, Superior Court, LACERA, and the participating outside district employers. LACERA administers these funds as part of its administrative responsibilities under the amended 1982 Agreement. Assets and liabilities are recorded using the economic resources measurement focus and accrual basis of accounting. Receivables include contributions due as of the reporting date. Payables include premium payments, refunds due to members, and accrued investment and administrative expenses.

The OPEB actuarial valuation groups the agents using the following structure. There are three agents participating in the OPEB Trust, who are also included in the seven agents of the OPEB Program. The most recent OPEB Program Investigation of Experience Study report, prepared as of July 1, 2023, includes the population of all participating agents. Separate liabilities are calculated for the agents participating in the OPEB Program and the OPEB Trust.

## **Agent and Agent Grouping**

#### OPEB Program<sup>1</sup>

County, Superior Court, LACERA, SCAQMD, LACOE, LAFCO, and LLCD

#### **OPEB Trust**

County, Superior Court, and LACERA

South Coast Air Quality Management District (SCAQMD), Los Angeles County Office of Education (LACOE), Local Agency Formation Commission for the County of Los Angeles (LAFCO), and Little Lake Cemetery District (LLCD)

## OPEB Trust — Agent Plan

The County, Superior Court, and LACERA have established separate accounts within the LACERA OPEB Trust to prefund their own OPEB Program liabilities. To improve precision in allocating and accounting for these liabilities, the OPEB Program transitioned from a cost-sharing plan structure to an agent multiple-employer plan (agent plan) structure as of July 1, 2018. Under the previous cost-sharing plan, OPEB Program liabilities and costs were determined for the entire LACERA OPEB Program, rather than separately for each employer. However, an agent plan structure determines program liabilities and costs directly by employer and allocates shared expenses to each employer. This provides more precise information for employers regarding their active, vested-terminated, and retiree population, helping them make informed decisions to manage OPEB costs. In addition, while assets in the OPEB Trust are commingled for investment purposes, they are separately tracked for each participating employer. The July 1, 2018 OPEB valuation was the first actuarial valuation performed under an agent plan, reflecting funding information at the individual agent (employer) level.

For additional information pertaining to the OPEB Trust, see Note Q — Other Post-Employment Benefits (OPEB) Trust.

## **Investment Valuation**

Investments are carried at fair value, derived by various methods. Additional details on fair value methodology are provided in Note B — Summary of Significant Accounting Policies and Note P — Fair Value of Investments.

## **Contributions Authority**

Pursuant to the 1982, 1994, and 2014 agreements, the County and LACERA agreed to the continuation of the existing postretirement health insurance benefits. The County subsidizes a portion of the insurance premiums of certain retired members and their eligible dependents based on the member's length of service. The County further maintains the existing benefits provided to participants. LACERA cannot change retired members' contributions toward insurance premiums or modify medical benefit levels without the County's prior consent. As part of the 2014 Agreement, the County modified the existing healthcare benefits plan, which created a new benefit structure, the Tier 2 program, for all employees hired after June 30, 2014.

## **Healthcare Premium Payments**

As of June 30, 2024 and 2023

	2024	2023
Premiums Funded by:		
Employer Subsidies	\$686,863	\$638,037
Member Payments	50,255	48,378
Total Premium Payments Made to Insurance Carriers	\$737,118	\$686,415
Other Employer Subsidies:		
Medicare Part B Reimbursements	\$101,481	\$97,484
Death/Burial Benefit	9,392	9,812
Total Other Employer Subsidies	\$110,873	\$107,296

A premium holiday is a temporary period in which the monthly premium costs for both the Program sponsors (i.e., County and participating employers) and affected members are waived. Affected members are those retirees/survivors enrolled in certain medical and dental/vision benefit plans who also pay

their share of the monthly premiums. The Board of Retirement approved the most recent premium holiday for the January 2015 insurance coverage period. There were no premium holidays during the fiscal years ended June 30, 2024 and 2023.

# NOTE O — Hedge Fund Investments

LACERA's Investment Policy Statement establishes the portfolio framework and role of the hedge funds program. Diversified hedge funds comprise a variety of hedged investments, such as relative value, arbitrage, and long/short strategies within a diversified portfolio.

The status of LACERA's hedge fund investment program as of June 30, 2024 is as follows:

- · In the core hedge funds portfolio, LACERA is invested in nine direct hedge fund managers and one hedge fundof-funds manager.
- LACERA is invested in a total of 10 hedge fund emerging managers in the hedge funds emerging manager program. Stable Asset Management, LACERA's discretionary separate account manager for the hedge funds emerging manager program, selected three new emerging managers during fiscal year 2024.
- · LACERA continues to maintain one hedge fund-of-funds manager, Grosvenor Capital Management (GCM). In 2019, LACERA initiated the full redemption of the GCM hedge fund of funds' portfolio. This portfolio began returning cash during fiscal year 2020 and will continue to distribute cash in alignment with the liquidity terms of the portfolio or underlying managers. GCM is managing the redemption process of the GCM portfolio.

The investment performance for this strategy is measured separately from other asset classes. The fair values of assets invested in hedge funds as of June 30, 2024 and June 30, 2023 were \$4.9 billion and \$4.9 billion, respectively.

Hedge fund assets are also disclosed in Note P — Fair Value of Investments.

The core portfolio, emerging manager portfolio, and GCM hedge funds of funds portfolio reside within Diversified Hedge Funds under the Risk Reduction and Mitigation functional asset category of LACERA's Total Fund. For additional information regarding LACERA's investment portfolio and functional categories, see the Investment Section.

# NOTE P - Fair Value of Investments

For the fiscal year ended June 30, 2016, LACERA adopted GASB 72, Fair Value Measurement and Application. GASB 72 addresses accounting and financial reporting issues related to fair value measurements and disclosures. LACERA categorizes its fair value measurements within the fair value hierarchy established by Generally Accepted Accounting Principles in the United States of America (U.S. GAAP). The hierarchy is based on valuation inputs used to measure the fair value of the investment securities and holdings. The fair value hierarchy includes three levels and one additional category.

Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Certain other investments held by LACERA are valued at net asset value (NAV) per share when an investment does not have a readily determined fair value, provided that the NAV is calculated and used as a practical expedient to estimate fair value in accordance with the requirements of GAAP. The table below illustrates investments classified by their fair value hierarchy (Levels 1, 2, and 3) as well as investments measured at NAV.

## Equity and Fixed Income Securities

Equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets issued by pricing vendors for these securities.

Fixed income and equity securities classified in Level 2 of the fair value hierarchy are valued using prices determined by matrix pricing techniques maintained by the various pricing vendors for these securities. Equity securities classified in Level 2 are not traded in the active market. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. These matrix pricing techniques incorporate inputs such as yield, prepayment speeds, and credit spreads for fixed income securities. Derivative securities classified as Level 2 are securities whose value are either derived daily from associated securities that are traded, or are determined by using a market approach that considers benchmark interest rates.

Fixed income and equity securities classified in Level 3 are securities whose stated market price is unobservable by the marketplace; many of these securities are priced by the issuers or industry groups for these securities. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources obtained by LACERA's custodian bank, State Street Bank and Trust.

# Hedge Funds, Private Equity, Real Assets, Real Estate, Equity, and Fixed Income Funds

Investments in hedge funds, private equity, real assets, real estate, equity, and fixed income funds are valued at the estimated net asset value (NAV) based upon the fair value of the underlying investments, as determined in good faith by the general partner (GP), in accordance with GAAP fair value principles in instances where no observable public market values are available. Investments that are estimated at fair value are initially valued at cost with subsequent adjustments that reflect third party transactions, financial operating results, and other factors deemed relevant by the GP. These assets are reported by LACERA based on the practical expedient allowed under GAAP. In instances where observable public market values are available for the underlying securities held, fair value is determined by the fund's administrator using independent pricing sources.

#### Real Estate Separate Account Investments

Real estate investments are valued at NAV, based upon estimated fair value, as determined in good faith by the investment manager. These investments are initially valued at cost, with subsequent adjustments that reflect third-party transactions, financial operating results, and other factors deemed relevant by the investment manager. Properties are subject to independent third-party appraisals annually.

Financial Section Note P continued

LACERA has the following recurring fair value measurements as of June 30, 2024 and 2023.

# Investments and Derivative Instruments Measured at Fair Value — Pension Plan

As of June 30, 2024 (Dollars in Thousands)

		Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs
Investments by Fair Value Level	Total	Level 1	Level 2	Level 3
Fixed Income Securities				
Asset-Backed Securities	\$178,877	\$-	\$178,877	\$-
Corporate and Other Credit	1,425,484	_	1,365,945	59,539
Municipal/Revenue Bonds	3,871	_	3,871	_
Non-U.S. Fixed Income	178,144	_	147,184	30,960
Private Placement Fixed Income	885,157	_	876,344	8,813
U.S. Government Agencies	824,171	_	824,171	_
U.S. Treasuries	6,052,414	_	6,052,414	_
Whole Loan Mortgages	8,661	_	_	8,661
Total Fixed Income Securities	\$9,556,779	\$-	\$9,448,806	\$107,973
Equity Securities				
Non-U.S. Equity	\$10,463,610	\$10,457,776	\$1,091	\$4,743
Pooled Investments	473,278	473,278	_	_
U.S. Equity	17,962,579	17,925,521	7,247	29,811
Total Equity Securities	\$28,899,467	\$28,856,575	\$8,338	\$34,554
Collateral from Securities Lending	\$2,359,152	\$-	\$2,359,152	\$-
Total Investments by Fair Value Level	\$40,815,398	\$28,856,575	\$11,816,296	\$142,527
Investments Measured at Net Asset Value (NAV)				
Fixed Income	\$10,298,479			
Equity	559,458			
Hedge Funds	4,875,300			
Private Equity	13,057,192			
Real Estate	4,406,609			
Real Assets	3,359,137			
Total Investments Measured at NAV	\$36,556,175	'		
Total Investments	\$77,371,573			
Derivative Instruments				
Foreign Exchange Contracts	\$55,419	\$-	\$55,419	<b>\$</b> —
Foreign Equity Derivatives	\$35,419 543	φ 543	Ψ33,+13	Ψ
U.S. Fixed Income Derivatives	46	46	_	_
U.S. Equity Derivatives	2,728	2,728		_
Total Derivative Instruments	\$58,736	\$3,317	 \$55,419	 \$-

#### Investments Measured at Net Asset Value — Pension Plan

As of June 30, 2024 (Dollars in Thousands)

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Fixed Income Funds <sup>1</sup>	\$10,298,479	\$617,178	Daily, Monthly or Not Eligible	1-60 days or N/A
Commingled Equity Funds <sup>2</sup>	559,458	_	Annual or Not Eligible	1-90 days or N/A
Hedge Funds <sup>3</sup>	4,875,300	_	Monthly, Quarterly, Semi-Annual, Annual; Self-Liquidating	5-180 days
Private Equity⁴	13,057,192	5,273,126	Not Eligible	N/A
Real Estate <sup>4</sup>	4,406,609	1,514,021	Quarterly or Not Eligible	30 days+ or N/A
Real Assets <sup>4</sup>	3,359,137	1,896,738	Not Eligible	N/A
Total Investments Measured at NAV	\$36,556,175	_		

<sup>&</sup>lt;sup>1</sup>Fixed Income Funds: Twenty-two fixed income funds are valued at the net asset value (NAV) of units held at the end of the period based upon the fair value of the underlying investments. Approximately 65 percent of assets are available for redemption within 12 months; these funds provide daily, monthly, or quarterly liquidity. Approximately 35 percent of the fund assets have liquidity beyond 12 months.

#### LACERA's Hedge Funds portfolio invests in the following strategies:

- (a) Macro and Tactical Trading: This strategy makes investments based on analyses and forecasts of macroeconomic trends, including governmental and central bank policies, fiscal trends, trade imbalances, interest rate trends, intercountry relations, and economic and technical analysis.
- (b) Equity Long/Short: This strategy purchases and/or sells equities based on fundamental and/or quantitative analysis and other factors.
- (c) Credit: This strategy includes long-biased credit, long/short credit, structured credit, and mortgage credit.
- (d) Relative Value: This strategy's focus is to benefit from valuation discrepancies that may be present in related financial instruments by purchasing and/or shorting these instruments.
- (e) Multi-Strategy: This strategy aims to pursue varying strategies to diversify risks and reduce volatility.
- (f) Event Driven: This strategy seeks to gain an advantage from pricing inefficiencies that may occur in the onset or aftermath of a corporate action or related

<sup>4</sup>Private Equity, Real Assets, and Real Estate Funds: LACERA's Private Equity portfolio consists of 278 funds, investing primarily in buyout funds, with some exposure to venture capital, special situations, fund of funds, and co-investments. Due to contractual limitations, none of the funds are eligible for redemption. The Real Assets portfolio consists of 29 funds, investing primarily in infrastructure and natural resources. Four of the funds are eligible for redemption after an initial lockup period, and the other 25 of the funds are not eligible for redemption as the lockup period is typically from 10 to 15 years. The Real Estate portfolio, composed of 28 commingled funds, invests in both U.S. and Non-U.S. commercial real estate. The fair values of these funds have been determined using net assets valued at the end of the period and net assets valued one quarter in arrears plus current quarter cash flows. Six out of 28 Real Estate funds are eligible for redemption depending upon the availability of cash for redemptions in the fund. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of five to 10 years. For Real Estate investments held in separate accounts and debt program investments, see Note J — Special Purpose Entities.

<sup>&</sup>lt;sup>2</sup>Commingled Equity Funds: One equity fund is considered commingled in nature. The fund is valued at NAV of units held at the end of the period based upon the fair value of the underlying investments. The fund represents 2 percent of the equity assets and is subject to a lockup period that limits redemptions for the next

<sup>&</sup>lt;sup>3</sup>Hedge Funds: This portfolio consists of 18 current funds and one fund of funds. Hedge Fund investments are valued at NAV per share. When considering liquidity terms of the current funds. 75 percent of the fund assets are available for redemption within 12 months; these funds provide monthlu, auarterlu, semiannual. or annual liquidity. Some of these funds are subject to redemption notices that extend the time frame to receive redemptions beyond the next 12 months. Approximately 25 percent of fund assets are in funds that offer periodic liquidity that extends beyond the next 12 months.

Financial Section Note P continued

# Investments and Derivative Instruments Measured at Fair Value — Pension Plan

As of June 30, 2023 (Dollars in Thousands)

Investments by Fair Value Level	Total	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Fixed Income Securities		,		
Asset-Backed Securities	\$196,008	\$-	\$196,008	\$-
Corporate and Other Credit	1,991,678	_	1,932,426	59,252
Municipal/Revenue Bonds	8,141	_	8,141	_
Non-U.S. Fixed Income	223,581	_	179,595	43,986
Private Placement Fixed Income	1,285,038	_	1,280,928	4,110
U.S. Government Agencies	809,533	_	809,533	_
U.S. Treasuries	5,565,801	_	5,565,801	_
Whole Loan Mortgages	9,894	_	_	9,894
Total Fixed Income Securities	\$10,089,674	\$-	\$9,972,432	\$117,242
Equity Securities				
Non-U.S. Equity	\$10,285,308	\$10,280,730	\$519	\$4,059
Pooled Investments	414,172	414,172	_	_
U.S. Equity	15,976,842	15,967,901	1,770	7,171
Total Equity Securities	\$26,676,322	\$26,662,803	\$2,289	\$11,230
Collateral from Securities Lending	\$1,869,433	\$-	\$1,869,433	\$-
Total Investments by Fair Value Level	\$38,635,429	\$26,662,803	\$11,844,154	\$128,472
Investments Measured at Net Asset Value (NAV)				
Fixed Income	\$7,831,883			
Equity	453,239			
Hedge Funds	4,890,856			
Private Equity	13,894,495			
Real Estate	5,109,454			
Real Assets	2,514,132			
Total Investments Measured at NAV	\$34,694,059	'		
Total Investments	\$73,329,488			
Derivative Instruments				
Foreign Exchange Contracts	\$42,556	\$-	\$42,556	\$-
Foreign Equity Derivatives	562	562	Ψ 12,550 —	_
Total Derivative Instruments	\$43,118	\$562	\$42,556	\$-

#### Investments Measured at Net Asset Value — Pension Plan

As of June 30, 2023 (Dollars in Thousands)

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Fixed Income Funds <sup>1</sup>	\$7,831,883	\$1,834,547	Daily, Monthly or Not Eligible	1-60 days or N/A
Commingled Equity Funds <sup>2</sup>	453,239	_	Annual or Not Eligible	1-90 days or N/A
Hedge Funds <sup>3</sup>	4,890,856	181,598	Monthly, Quarterly, Semi-Annual, Annual; Self-Liquidating	5-180 days
Private Equity <sup>4</sup>	13,894,495	5,299,231	Not Eligible	N/A
Real Estate <sup>4</sup>	5,109,454	1,289,323	Quarterly or Not Eligible	30 days+ or N/A
Real Assets <sup>4</sup>	2,514,132	913,268	Not Eligible	N/A
Total Investments				
Measured at NAV	\$34,694,059	_		

<sup>1</sup> Fixed Income Funds: Eleven fixed income funds are valued at the net asset value (NAV) of units held at the end the period based upon the fair value of the underlying investments. Approximately 60 percent of assets are available for redemption within 12 months; these funds provide daily, monthly, or quarterly liquidity. Approximately 40 percent of the fund assets have liquidity beyond 12 months.

LACERA's Hedge Funds portfolio invests in the following strategies:

- (a) Macro and Tactical Trading: This strategy makes investments based on analyses and forecasts of macroeconomic trends, including governmental and central bank policies, fiscal trends, trade imbalances, interest rate trends, intercountry relations, and economic and technical analysis.
- (b) Equity Long/Short: This strategy purchases and/or sells equities based on fundamental and/or quantitative analysis and other factors.
- (c) Credit: This strategy includes long-biased credit, long/short credit, structured credit, and mortgage credit.
- (d) Relative Value: This strategy's focus is to benefit from valuation discrepancies that may be present in related financial instruments by purchasing and/or shorting these instruments.
- (e) Multi-Strategy: This strategy aims to pursue varying strategies that diversify risks and reduce volatility.
- (f) Event Driven: This strategy seeks to gain an advantage from pricing inefficiencies that may occur in the onset or aftermath of a corporate action or related

Private Equity, Real Assets, and Real Estate Funds: LACERA's Private Equity portfolio consists of 296 funds, investing primarily in buyout funds, with some exposure to venture capital, special situations, fund of funds, and co-investments. Due to contractual limitations, none of these funds are eligible for redemption. The Real Assets consists of 24 funds, investing primarily in infrastructure and natural resources. Four of the funds are eligible for redemption after an initial lockup period, and the other 20 of the funds are not eligible for redemption as the lockup period is typically from 10 to 15 years. The Real Estate portfolio, composed of 25 funds, invests in both U.S. and non-U.S. commercial real estate. The fair values of these funds have been determined using net assets valued one quarter in arrears plus current quarter cash flows. Five out of 25 funds are eligible for redemption depending upon the availability of cash for redemptions in the fund. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of five to 10 years. For Real Estate investments held in separate accounts and debt program investments, see Note  ${\sf J-Special}$  Purpose Entities.

<sup>&</sup>lt;sup>2</sup>Commingled Equity Funds: One equity fund is considered commingled in nature. The fund is valued at NAV of units held at the end of the period based upon the fair value of the underlying investments. The fund represents 2 percent of the equity assets and is subject to a lockup period that limits redemption for the next year. <sup>3</sup>Hedge Funds: The portfolio consists of 15 current funds and one fund of funds. Hedge fund investments are valued at NAV per share. When considering liquidity terms of the current funds, 70 percent of the fund assets are available for redemption within 12 months; these funds provide monthly, quarterly, semiannual, or annual liquidity. Some of these funds are subject to redemption notices that extend the time frame to receive redemptions beyond the next 12 months. Approximately 30 percent of fund assets are in funds that offer periodic liquidity that extends beyond the next 12 months.

Note P continued **Financial Section** 

# Investments Measured at Fair Value — OPEB Trust

As of June 30, 2024 (Dollars in Thousands)

		Quoted Prices in Active Markets for Identical Assets	Inputs	Significant Unobservable Inputs
Investments by Fair Value Level	Total	Level 1	Level 2	Level 3
Fixed Income Securities				
Asset-Backed Securities	\$5,513	\$-	\$5,513	\$-
Corporate and Other Credit	398,371	_	398,065	\$306
Municipal/Revenue Bonds	1,974	_	1,974	_
Non-U.S. Fixed Income	62,435	_	62,435	_
Private Placement Fixed Income	226,213	_	226,213	_
U.S. Government Agencies	113,376	_	113,376	_
U.S. Treasuries	633,286	_	633,286	_
Pooled Investments	20,365	20,365	_	_
Total Fixed Income Securities	\$1,461,533	\$20,365	\$1,440,861	\$306
Equity Securities				
Non-U.S. Equity	\$479,762	\$479,762	\$-	\$-
Pooled Investments	188,244	188,244	_	_
U.S. Equity	1,439,129	1,439,129	1	_
Total Equity Securities	\$2,107,135	\$2,107,135	\$1	\$-
Total Investment by Fair Value Level	\$3,568,668	\$2,127,500	\$1,440,862	\$306
Investments Measured at Net Asset Value (NAV)				
Fixed Income Funds	\$274,152			
Private Equity	18,175			
Real Estate	2,431			
Real Assets	16,894			
Total Investments Measured at NAV	\$311,652			
Total Investments	\$3,880,320			
Derivative Instruments				
U.S. Fixed Income Derivatives	\$5	\$5	\$-	\$-
Foreign Equity Derivatives	2	2	_	_
Total Derivative Instruments	\$7	\$7	\$-	\$-

## Investments Measured at Net Asset Value — OPEB Trust

As of June 30, 2024 (Dollars in Thousands)

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
			Daily, Monthly,	
Fixed Income Funds <sup>1</sup>	\$274,152	\$95,856	or Not Eligible	1-60 days or N/A
Private Equity <sup>2</sup>	18,175	117,098	Not Eligible	N/A
Real Estate <sup>3</sup>	2,431	67,395	Not Eligible	N/A
Real Assets <sup>4</sup>	16,894	96,508	Not Eligible	N/A
Total Investments Measured at NAV <sup>1</sup>	\$311,652	-		

Fixed Income Funds: The portfolio consists of nine fixed income funds value at the net asset value (NAV) of units held at the end of the period based on the fair value of underlying investments. Approximately 95 percent of assets are available for redemption within 12 months. Approximately 5 percent of the fund assets are not eligible for redemption due to contractual limitations.

<sup>&</sup>lt;sup>2</sup>Private Equity: Seven private equity funds are valued at NAV. Due to contractual limitations, none of the funds are eligible for redemption.

<sup>&</sup>lt;sup>3</sup>Real Estate: The Real Estate Portfolio is composed of one fund. Due to contractual limitations, the fund is not eligible for redemption.

<sup>&</sup>lt;sup>4</sup>Real Assets: The Real Assets portfolio consists of five funds. Due to contractual limitations, none of the funds are eligible for redemption.

# Investments Measured at Fair Value — OPEB Trust

As of June 30, 2023 (Dollars in Thousands)

		Quoted Prices in		
			Significant Other	Significant
		Identical	Observable Inputs	Unobservable
Investments by Fair Value Level	Total	Assets Level 1	Level 2	Inputs Level 3
Fixed Income Securities				
U.S. Treasuries	\$75,346	\$-	\$75,346	\$-
Pooled Investments	293,690	293,690	_	_
Total Fixed Income Securities	\$369,036	\$293,690	\$75,346	\$-
Total Investment by Fair Value Level	\$369,036	\$293,690	\$75,346	\$-
Investments Measured at Net Asset Value (NAV)				
Fixed Income	\$872,197			
Equity	1,468,752			
Real Estate Investment Trust (REIT)	311,966	_		
Total Investments Measured at NAV	\$2,652,915	_		
Total Investments	\$3,021,951			

# Investments Measured at Net Asset Value — OPEB Trust

As of June 30, 2023 (Dollars in Thousands)

		Redemption		
	Fair Value	Unfunded Commitments	Frequency (if Currently Eligible)	Redemption Notice Period
Commingled Fixed Income Funds	\$872,197	\$-	Daily, Monthly	1-30 days or N/A
Commingled Equity Funds	1,468,752	_	Daily, Monthly	1-30 days or N/A
Real Estate Investment Trust (REIT)	311,966	_	Daily, Monthly	1-30 days or N/A
Total Investments Measured at NAV <sup>1</sup>	\$2,652,915	\$ <del>-</del>	•	

<sup>&</sup>lt;sup>1</sup>Commingled Funds: The OPEB Master Trust is invested in eight funds that are considered commingled in nature. They are valued at the net asset value (NAV) of units held at the end of the period based upon the fair value of the underlying investments. Most of the funds are highly liquid within one month.

Financial Section Note P continued

# Investments Measured at Fair Value — OPEB Custodial Fund

As of June 30, 2024 (Dollars in Thousands)

Investments by Fair Value Level	Total	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Fixed Income Securities				
Asset-Backed Securities	\$787	\$-	\$787	\$-
Corporate and Other Credit	6,517	_	6,517	_
U.S. Treasuries	180,471	_	180,471	_
Total Fixed Income Securities	\$187,775	\$-	\$187,775	\$-
Total Investments by Fair Value Level	\$187,775	\$-	\$187,775	\$-

# Investments Measured at Fair Value — OPEB Custodial Fund

As of June 30, 2023 (Dollars in Thousands)

Investments by Fair Value Level	Total	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Fixed Income Securities				
Asset-Backed Securities	\$3,636	\$-	\$3,636	\$-
Private Placement Fixed Income	2,925	_	2,925	_
Corporate and Other Credit	22,413	_	22,413	_
U.S. Treasuries	152,703	_	152,703	_
Total Fixed Income Securities	\$181,677	\$-	\$181,677	\$-
Total Investments by Fair Value Level	\$181,677	<u> </u>	\$181,677	<b>\$</b> -

# NOTE Q — Other Post-Employment **Benefits (OPEB) Trust**

## Los Angeles County (County) OPEB Trust

Pursuant to the California Government Code, the County established an irrevocable, tax-exempt OPEB Trust, which LACERA administers, for the purpose of holding and investing assets to prefund the Retiree Healthcare Benefits Program. In May 2012, the County Board of Supervisors approved entering into a trust and investment services agreement with the LACERA Board of Investments to serve as trustee and investment manager.

The County began funding the OPEB Trust in an effort to reduce its unfunded OPEB liability. It provides a framework whereby the County contributes to the Trust with regular frequency and over time, may transition, to a prefunding model which will use OPEB Trust assets to pay retiree healthcare benefits. Under the existing pay-as-you-go model, the County uses current budgeted assets to pay benefits. The County OPEB Trust does not modify the participating employers' existing benefit programs.

The County OPEB Trust serves as a funding tool for the participating employers to hold and invest assets which can be used to pay expenses and future administrative costs associated with future OPEB benefits, such as medical, dental, and vision provided by the Retiree Healthcare Program, including the retiree death/burial benefit. Participating employers will be responsible for and have full discretion over the timing of payments into the Trust. Assets held in the OPEB Trust are restricted for OPEB purposes as defined in the Trust Agreement. There are two participating employers in the County OPEB Trust: Los Angeles County and LACERA.

## Los Angeles Superior Court (Court) OPEB Trust

Similar to the OPEB Trust established by the County, the Court established a separate trust fund, the Court OPEB Trust, to prefund the Court's OPEB liabilities. Pursuant to the California Government Code, the Court established an irrevocable OPEB Trust for the purpose of holding and investing assets to prefund the Retiree Healthcare Program, which LACERA administers. In April 2016, the Judicial Council of California approved the Court's request to establish a qualified irrevocable trust, as well as LACERA's Board of Investments as trustee and investment services provider.

In May 2016, to conform the language of the County OPEB trust agreement to the language of the Court's OPEB trust agreement, the Board of Supervisors approved the First Amendment to the Trust and Investment Services Agreement for the County of Los Angeles OPEB Program between the County

and LACERA. This amendment permits the pooling of County and Court OPEB Trust assets solely for investment purposes.

In June 2016, the Court entered into a trust and investment services agreement with the LACERA Board of Investments, similar to the County arrangement. The Court is the only employer participating in the Court OPEB Trust.

#### **OPEB Master Trust**

In July 2016, LACERA's Board of Investments adopted the OPEB Master Trust Declaration approving the use of a unitized fund structure for the County and Court OPEB Trusts. As trustee, the Board of Investments has sole and exclusive authority, control over, and responsibility for directing the investment and management of the Master OPEB Trust assets.

A unitized fund structure provides participants the ability to pool assets and resources while retaining total fund and functional category values and reporting for each participant. This approach can offer administrative efficiency, potential cost savings, and permit flexibility in asset allocation. Unitized subfunds preserve the ability to base investments on the individual needs of each participating employer.

#### **Funding Policy**

In June 2015, the Board of Supervisors approved the Countywide budget, with a dedicated funding policy for the OPEB liability using a multi-year approach to enhance the County's OPEB Trust funding commitment in a consistent manner.

Under the County OPEB Trust, LACERA is defined as a "Contributing Employer." Separate accounts are maintained for the contributions and expense obligations of the County and LACERA. Since inception, LACERA participated with the County in lockstep funding on a pro-rata basis. LACERA's annual budget includes provisions for its share of OPEB Trust contributions. In December 2015, the LACERA Boards adopted the LACERA OPEB Funding Policy allowing LACERA to prefund its portion of retiree healthcare benefits in sync with the County. while also allowing LACERA to separately prefund its employer portion of the liability. LACERA is not legally obligated, under the Trust or otherwise, to match the County's funding practices, but such a course of action, which has been followed in the past, reduces LACERA's need to budget funds for costs of future healthcare liabilities to the extent of the prefunding available in the OPEB Trust.

## **LACERA OPEB Liability Funding**

In June of 2023 and 2022, LACERA's Board of Retirement and Board of Investments approved LACERA's revised administrative budget policy each year to include additional OPEB Trust prefunding contributions at the discretion of

Financial Section Note Q continued

LACERA's Chief Executive Officer. The policy states that based upon a projected budget surplus, an additional OPEB contribution may be up to, but not exceed, the OPEB contribution amount originally budgeted for that year; so, an administrative budget surplus can be used to increase LACERA's total OPEB prefunding contribution for the year. For the fiscal years ended 2024 and 2023, the Chief Executive Officer approved and authorized the transfer of an additional OPEB Trust contribution for LACERA.

The Court continues to pay its OPEB liability on a pay-asyou-go basis. The Court makes prefunding contributions on a discretionary basis without a formal OPEB funding policy. When budgeted surplus funds are available at fiscal yearend, the Court may earmark such excess funds as OPEB Trust contributions.

# INVESTMENT POLICIES — OPEB MASTER TRUST **Investment Policy Statement**

LACERA's Board of Investments approves the allocation of investment assets within the OPEB Master Trust. As outlined in the OPEB Master Trust Investment Policy Statement, assets are

managed on a total return basis with the overall goal to provide retiree healthcare program participants with post-employment healthcare benefits as promised, via a long-term investment program.

## **Target Allocation**

The Board's revised asset allocation policy, adopted in December 2017, divided the Trust into four broad functional categories and contains asset classes that align with the purpose of each function. The Board approved target weights at both the functional category and asset class level to provide for diversification of assets in an effort to meet the OPEB Program's actuarial assumed rate of return, consistent with market conditions and risk control.

During fiscal year 2024, the Board adopted a new strategic asset allocation (SAA) for the OPEB Master Trust. The primary difference between the newly adopted SAA and the former 2021 SAA is the reduction of the Real Assets and Inflation Hedges functional category to strengthen the weight of the Risk Reduction and Mitigation functional category through an increase of investment grade bonds.

## **Schedule of Target Allocation**

For the Fiscal Years Ended June 30, 2024 and 2023

Asset Class	2024 Target Allocation	<b>2023 Target Allocation</b>
Growth	45.0%	47.5%
Global Equity	40.0%	45.0%
Private Equity	5.0%	2.5%
Credit	18.0%	19.0%
Liquid Credit	13.0%	16.5%
Illiquid Credit	5.0%	2.5%
Risk Reduction & Mitigation	17.0%	13.5%
Investment Grade Bonds	10.0%	9.0%
Long-Term Government Bonds	5.0%	2.5%
Cash and Cash Equivalents	2.0%	2.0%
Real Assets & Inflation Hedges	20.0%	20.0%
Real Estate	8.0%	9.0%
Natural Resources	2.0%	1.0%
Commodities	2.0%	3.0%
Infrastructure	2.0%	1.0%
Treasury Inflation-Protected Securities	6.0%	6.0%

#### **Investment Concentrations**

On June 30, 2024, the OPEB Master Trust held approximately 45.0 percent in Growth, 18.0 percent in Credit, 17.0 percent in Risk Reduction and Mitigation, and 20.0 percent in Real Assets and Inflation Hedges. In addition, the OPEB Master Trust did not hold investments in any one issuer that would represent 5 percent or more of the OPEB Master Trust Fiduciary Net Position.

## Money-Weighted Rate of Return

For the fiscal years ended June 30, 2024 and 2023, the annual money-weighted rate of return on OPEB Trust investments, net of OPEB Trust investment expenses, were 11.1 percent and 9.7 percent, respectively. Historical returns will be presented as they become available in the Schedule of Investment Returns - OPEB Program presented in the Required Supplementary Information (RSI) section.

#### Contributions

The participating employers historically discharged their current healthcare premium subsidy obligations on a pay-as-you-go basis. LACERA bills the participating employers and members for healthcare premiums on a monthly basis and receives

payment. The County, Superior Court, and LACERA use the OPEB Trust as a mechanism to prefund these obligations, depositing monies into the irrevocable OPEB Trust, earning interest and investment income, and dispersing funds in accordance with the terms of the trust agreements. Retiree healthcare program participants are required to pay the difference between the employer-paid subsidy and the actual premium cost.

For the fiscal years ended June 30, 2024 and 2023, LACERA contributed a total of \$4.3 million and \$3.7 million, respectively, to prefund LACERA's portion of OPEB benefits. These amounts include the contributions originally funded through LACERA's administrative budget, plus additional contributions based on a projected budget surplus, as allowed within LACERA's budget policy, for both fiscal years ended 2023-2024 and 2022-2023.

During fiscal years ended June 30, 2024 and 2023, the County, Superior Court, and LACERA made total prefunding contributions to the OPEB Trust of \$518.7 million and \$451.2 million respectively, in excess of the pay-as-you-go amounts, both of which are recorded as revenue within the OPEB Trust.

#### **Contributions — OPEB Trust**

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Los Angeles County	\$503,390	\$441,452
LACERA	4,307	3,740
Superior Court	11,000	6,000
Total Contributions <sup>1</sup>	\$518,697	\$451,192

1 Contributions presented here are limited to OPEB Trust prefunding from plan sponsors. OPEB Trust employer contributions presented in the Statement of Changes in Fiduciary Net Position include pay-as-you-go contributions per GASB reporting requirements. Please see Note B — Summary of Significant Accounting Policies for additional information.

## Administration

The OPEB Trust administration costs, expensed to the Trust, include payments for investment management fees, custodial fees, consultant fees, and overhead charged by LACERA for administering the OPEB Trust Fund. Expenses totaled \$4.7

million and \$2.1 million for fiscal years ended June 30, 2024 and 2023, respectively. Higher fund balances and new investments in private asset partnership funds caused an increase in investment management fees.

Financial Section Note Q continued

# Expenses — OPEB Trust

For the Fiscal Years Ended June 30, 2024 and 2023

		2	2024	
	Los Angeles County	LACERA	Superior Court	Total
Management Fees	\$1,718,488	\$8,813	\$36,884	\$1,764,185
Custodial Fees	135,697	705	2,927	139,329
Consultant Fees	86,555	441	1,868	88,864
Investment Expenses	53,471	266	1,088	54,825
Investment Expenses-				
Legal Fees	302,386	1,568	6,414	310,368
Partnership Expenses- Real Assets	11,751	49	406	12,206
Partnership Expenses-				
Private Equity	308,493	1,610	6,627	316,730
Foreign Income Taxes	875,830	4,465	18,855	899,150
Administrative Expenses	815,325	52,276	209,103	1,076,704
Total Expenses	\$4,307,996	\$70,193	\$284,172	\$4,662,361

# 2023

	Los Angeles County	LACERA	Superior Court	Total
Management Fees	\$788,002	\$3,627	\$17,815	\$809,444
Custodial Fees	210,827	962	4,828	216,617
Consultant Fees	83,973	384	1,916	86,273
Administrative Expenses	713,800	45,544	182,174	941,518
Misc. Investment Expenses	201	13	54	268
Total Expenses	\$1,796,803	\$50,530	\$206,787	\$2,054,120

## **Fund Values**

OPEB Trust Fund additions include contributions from participating employers and investment income. Deductions include investment expenses, administrative expenses, and redemptions. There were no redemptions made by OPEB Trust participating during the fiscal years ended June 30, 2024 and 2023. The OPEB Trust Fund values were as follows.

## Fund Values — OPEB Trust

As of June 30, 2024 and 2023 (Dollars in Thousands)

	2024				
	Book Unrealized Investment Fair Value Appreciation Value				
Los Angeles County	\$3,171,467	\$699,366	\$3,870,833		
LACERA	18,562	3,146	21,708		
Superior Court	66,812	18,518	85,330		
Total Balance	\$3,256,841	\$721,030	\$3,977,871		

		2023			
	Book	Unrealized Investment	Fair		
	Value	Appreciation	Value		
Los Angeles County	\$2,538,772	\$470,554	\$3,009,326		
LACERA	13,633	1,977	15,610		
Superior Court	53,191	13,713	66,904		
Total Balance	\$2,605,596	\$486,244	\$3,091,840		

# **NOTE R — Subsequent Events**

Subsequent events have been evaluated by management through October 15, 2024, which is the date the financial statements were issued.

# Schedule of Net Pension Liability and Related Ratios

	2024	2023	2022	2021	2020
Total Pension Liability	\$92,713,809	\$88,469,442	\$83,931,424	\$80,303,904	\$76,579,594
Less: Fiduciary Net Position	(79,202,225)	(73,851,886)	(70,289,612)	(73,012,026)	(58,510,408)
Net Pension Liability	\$13,511,584	\$14,617,556	\$13,641,812	\$7,291,878	\$18,069,186
Fiduciary Net Position as a Percentage of Total Pension Liability	85.43%	83.48%	83.75%	90.92%	76.40%
Covered Payroll <sup>1</sup>	\$9,860,647	\$9,425,690	\$9,100,791	\$9,062,051	\$8,724,151
Net Pension Liability as a Percentage of Covered Payroll	137.03%	155.08%	149.90%	80.47%	207.12%

	2019	2018	2017	2016	2015
Total Pension Liability	\$70,309,252	\$67,057,218	\$64,031,677	\$58,528,457	\$56,570,520
Less: Fiduciary Net Position	(58,294,837)	(56,299,982)	(52,743,651)	(47,846,694)	(48,818,350)
Net Pension Liability	\$12,014,415	\$10,757,236	\$11,288,026	\$10,681,763	\$7,752,170
Fiduciary Net Position as a Percentage of Total Pension Liability	82.91%	83.96%	82.37%	81.75%	86.30%
Covered Payroll <sup>1</sup>	\$8,370,050	\$7,957,981	\$7,637,032	\$7,279,777	\$6,949,420
Net Pension Liability as a Percentage of Covered Payroll	143.54%	135.18%	147.81%	146.73%	111.55%

<sup>&</sup>lt;sup>1</sup>In accordance with GASB Statement Number 82, Covered Payroll is the payroll on which contributions are based. For other actuarial methods and assumptions, see Notes to the Required Supplementary Information.

# Schedule of Changes in Net Pension Liability and Related Ratios

	2024	2023	2022	2021
	2024	2023	2022	2021
Total Pension Liability				
Service Cost	\$1,676,917	\$1,635,318	\$1,583,222	\$1,499,597
Interest on Total Pension Liability	6,269,137	5,950,906	5,696,846	5,433,409
Effect of Plan Changes	_	_	_	_
Effect of Assumption Changes or Inputs	(222,966)	855,336	_	_
Effect of Economic/Demographic (Gains) or Losses	1,039,417	377,821	392,019	605,566
CalPERS Transfer	_	_	_	_
Benefit Payments and Refund of Contributions	(4,518,138)	(4,281,363)	(4,044,567)	(3,814,262)
Net Change in				
Total Pension Liability	\$4,244,367	\$4,538,018	\$3,627,520	\$3,724,310
Total Pension Liability — Beginning	88,469,442	83,931,424	80,303,904	76,579,594
Total Pension Liability — Ending (a)	\$92,713,809	\$88,469,442	\$83,931,424	\$80,303,904
Fiduciary Net Position				
Contributions: Employer <sup>1</sup>	\$2,509,071	\$2,301,706	\$2,199,889	\$2,012,877
Contributions: Metropolitan Transportation Authority	_	_	_	_
CalPERS Transfer	_	_	_	_
Contributions: Member <sup>1</sup>	861,042	793,244	758,632	760,994
Net Investment Income <sup>2</sup>	6,595,188	4,841,151	(1,554,155)	15,615,699
Net Miscellaneous Income	5,008	4,551	3,898	2,680
Benefit Payments and Refund of Contributions	(4,518,138)	(4,281,363)	(4,044,567)	(3,814,262)
Administrative Expenses <sup>2</sup>	(101,832)	(97,015)	(86,111)	(76,370)
Net Change in				
Fiduciary Net Position	5,350,339	\$3,562,274	(\$2,722,414)	\$14,501,618
Fiduciary Net Position — Beginning	73,851,886	70,289,612	73,012,026	58,510,408
Fiduciary Net Position — Ending (b)	\$79,202,225	\$73,851,886	\$70,289,612	\$73,012,026
Net Pension Liability — Ending (a) - (b)	\$13,511,584	\$14,617,556	\$13,641,812	\$7,291,878
Fiduciary Net Position as a Percentage of Total Pension Liability	85.43%	83.48%	83.75%	90.92%
Covered Payroll <sup>3</sup>	\$9,860,647	\$9,425,690	\$9,100,791	\$9,062,051
Net Pension Liability as a Percentage of Covered Payroll	137.03%	155.08%	149.90%	80.47%

<sup>&</sup>lt;sup>1</sup>In accordance with GASB Statement Number 82, employer pickup contributions are classified as Member Contributions.

<sup>&</sup>lt;sup>2</sup>In accordance with GASB Statement Number 67, investment related costs are reported as Investment Expense.

<sup>&</sup>lt;sup>3</sup>In accordance with GASB Statement Number 82, Covered Payroll is the payroll on which contributions are based.

# Schedule of Changes in Net Pension Liability and Related Ratios continued

	2020	2019	2018
Total Pension Liability			
Service Cost	\$1,301,460	\$1,239,396	\$1,220,274
Interest on Total Pension Liability	5,154,164	4,916,804	4,699,493
Effect of Plan Changes	_	_	_
Effect of Assumption Changes or Inputs	2,626,103	_	_
Effect of Economic/Demographic (Gains) or Losses	794,955	502,989	309,149
CalPERS Transfer	_	_	_
Benefit Payments and Refund of Contributions	(3,606,340)	(3,407,155)	(3,203,375)
Net Change in			
Total Pension Liability	\$6,270,342	\$3,252,034	\$3,025,541
Total Pension Liability — Beginning	70,309,252	67,057,218	64,031,677
Total Pension Liability — Ending (a)	\$76,579,594	\$70,309,252	\$67,057,218
Fiduciary Net Position			
Contributions: Employer <sup>1</sup>	\$1,800,137	\$1,668,151	\$1,524,823
Contributions: Metropolitan Transportation Authority	_	_	_
CalPERS Transfer	_	_	_
Contributions: Member <sup>1</sup>	659,296	635,415	591,262
Net Investment Income <sup>2</sup>	1,432,547	3,163,618	4,705,949
Net Miscellaneous Income	1,985	5,626	5,163
Benefit Payments and Refund of Contributions	(3,606,340)	(3,407,155)	(3,203,375)
Administrative Expenses <sup>2</sup>	(72,054)	(70,800)	(67,491)
Net Change in			
Fiduciary Net Position	\$215,571	\$1,994,855	\$3,556,331
Fiduciary Net Position — Beginning	58,294,837	56,299,982	52,743,651
Fiduciary Net Position — Ending (b)	\$58,510,408	\$58,294,837	\$56,299,982
Net Pension Liability — Ending (a) - (b)	\$18,069,186	\$12,014,415	\$10,757,236
Fiduciary Net Position as a Percentage of Total Pension Liability	76.40%	82.91%	83.96%
Covered Payroll <sup>3</sup>	\$8,724,151	\$8,370,050	\$7,957,981
Net Pension Liability as a Percentage of Covered Payroll	207.12%	143.54%	135.18%

<sup>&</sup>lt;sup>1</sup>In accordance with GASB Statement Number 82, employer pickup contributions are classified as Member Contributions.

<sup>&</sup>lt;sup>2</sup>In accordance with GASB Statement Number 67, investment related costs are reported as Investment Expense.

<sup>&</sup>lt;sup>3</sup>In accordance with GASB Statement Number 82, Covered Payroll is the payroll on which contributions are based.

# Schedule of Changes in Net Pension Liability and Related Ratios continued

	2017	2016	2015
Total Pension Liability			
Service Cost	\$1,106,755	\$1,069,328	\$1,024,288
Interest on Total Pension Liability	4,393,712	4,214,834	4,073,299
Effect of Plan Changes	_	_	_
Effect of Assumption Changes or Inputs	3,079,892	_	_
Effect of Economic/Demographic (Gains) or Losses	(47,506)	(437,039)	(736,010)
CalPERS Transfer	_	_	332
Benefit Payments and Refund of Contributions	(3,029,633)	(2,889,186)	(2,768,410)
Net Change in	·		
Total Pension Liability	\$5,503,220	\$1,957,937	\$1,593,499
Total Pension Liability — Beginning	58,528,457	56,570,520	54,977,021
Total Pension Liability — Ending (a)	\$64,031,677	\$58,528,457	\$56,570,520
Fiduciary Net Position			
Contributions: Employer <sup>1</sup>	\$1,331,357	\$1,403,709	\$1,455,718
Contributions: Metropolitan Transportation Authority	2	3	25
CalPERS Transfer	_	_	332
Contributions: Member <sup>1</sup>	526,579	498,083	480,158
Net Investment Income <sup>2</sup>	6,129,300	80,588	1,989,358
Net Miscellaneous Income	6,182	2,792	1,483
Benefit Payments and Refund of Contributions	(3,029,633)	(2,889,186)	(2,768,410)
Administrative Expenses <sup>2</sup>	(66,830)	(67,645)	(62,591)
Net Change in	,	,	,
Fiduciary Net Position	\$4,896,957	(\$971,656)	\$1,096,073
Fiduciary Net Position — Beginning	47,846,694	48,818,350	47,722,277
Fiduciary Net Position — Ending (b)	\$52,743,651	\$47,846,694	\$48,818,350
Net Pension Liability — Ending (a) - (b)	\$11,288,026	\$10,681,763	\$7,752,170
Fiduciary Net Position as a Percentage of Total Pension Liability	82.37%	81.75%	86.30%
Covered Payroll <sup>3</sup>	\$7,637,032	\$7,279,777	\$6,949,420
		146.73%	111.55%

<sup>&</sup>lt;sup>1</sup>In accordance with GASB Statement Number 82, employer pickup contributions are classified as Member Contributions.

<sup>&</sup>lt;sup>2</sup>In accordance with GASB Statement Number 67, investment related costs are reported as Investment Expense.

<sup>&</sup>lt;sup>3</sup>In accordance with GASB Statement Number 82, Covered Payroll is the payroll on which contributions are based.

# Schedule of Employer Contributions History — Pension Plan<sup>1</sup>

Last 10 Fiscal Years (Dollars in Thousands)

	2024	2023	2022	2021	2020
Actuarially Determined Contributions	\$2,509,071	\$2,301,706	\$2,199,889	\$2,012,877	\$1,800,137
Contributions in Relation to Actuarially					
Determined Contributions	2,509,071	2,301,706	2,199,889	2,012,877	1,800,137
Contribution Deficiency/(Excess)	\$-	\$-	\$-	\$-	\$-
Covered Payroll <sup>3</sup>	\$9,860,647	\$9,425,690	\$9,100,791	\$9,062,051	\$8,724,151
Contributions as a Percentage of Covered Payroll	25.45%	24.42%	24.17%	22.21%	20.63%

	2019	2018	2017 <sup>2</sup>	2016	2015
Actuarially Determined Contributions	\$1,668,151	\$1,524,823	\$1,331,357	\$1,403,709	\$1,455,718
Contributions in					
Relation to Actuarially					
Determined Contributions	1,668,151	1,524,823	1,331,357	1,403,709	1,455,718
Contribution Deficiency/(Excess)	\$-	\$-	\$-	\$-	\$-
Covered Payroll <sup>3</sup>	\$8,370,050	\$7,957,981	\$7,637,032	\$7,279,777	\$6,949,420
Contributions as a Percentage					
of Covered Payroll	19.93%	19.16%	17.43%	19.28%	20.95%

<sup>&</sup>lt;sup>1</sup>In accordance with GASB Statement Number 82, employer pickup contributions are classified as Member Contributions.

See Notes to Required Supplementary Information for actuarial funding valuation assumptions used to calculate the actuarially determined contributions.

<sup>&</sup>lt;sup>2</sup>Portion of contributions fulfilled by transfers from County Contribution Credit Reserve: \$21,891 (FYE 2017, Superior Court).

<sup>&</sup>lt;sup>3</sup>In accordance with GASB Statement Number 82, Covered Payroll is the payroll on which contributions are based.

# Schedule of Investment Returns — Pension Plan

For the Fiscal Years Ended June 30

	2024	2023	2022	2021	2020
Annual Money-Weighted Rate of Return (Net of Investment Expense) <sup>1</sup>	9.1%	6.4%	0.6%	25.2%	1.4%

	2019	2018	2017	2016	2015
Annual Money-Weighted Rate of Return (Net of Investment Expense) <sup>1</sup>	5.5%	9.0%	12.7%	0.7%	4.1%

<sup>1</sup>Money-Weighted Rate of Return is calculated as the internal rate of return on Pension Plan investments, net of investment expenses.

# Notes to Required Supplementary Information — Pension Plan

# **Actuarial Methods and Significant Assumptions**

The actuarial assumptions used to determine Pension Plan liabilities and employer and employee contributions are based on the results of the 2022 triennial investigation of

experience (experience study). The June 30, 2023 actuarial valuation prepared by the consulting actuary was based on all assumptions adopted and reaffirmed by the LACERA Board of Investments in December 2022.

# Key Methods and Significant Assumptions<sup>1</sup>

Method/Assumption	Description
Valuation Timing	Contribution Rates Effective Two Years After Valuation Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which the contributions are reported. Contributions calculated for the June 30, 2022 valuation are applied for the fiscal year July 1, 2023 to June 30, 2024.
Actuarial Cost Method	Individual entry age.
Investment Rate of Return	Annual Rate of 7.0 Percent Future investment earnings are assumed to accrue at an annual rate of 7.0 percent, compounded annually, net of both investment and administrative expenses. This rate was adopted beginning with the June 30, 2019 valuation and reaffirmed in the 2022 triennial experience study.
Consumer Price Index	Annual Rate of 2.75 Percent This rate was adopted beginning with the June 30, 2016 valuation and reaffirmed in the 2022 triennial experience study.
Salary Increases and Wage Growth	Projected Salary Increases: 3.66 percent to 12.54 percent In addition to increases in salary due to promotions and longevity, the increases include an assumed 3.25 percent per annum rate of increase in the general wage growth. These rates are updated each year.
Asset Valuation Method	Five-Year Asset Smoothing Assets are valued using a five-year smoothed method based on the difference between expected fair value and actual fair value. The recognition method has no minimum or maximum corridor applied. This rate was adopted with the 2016 triennial experience study.  The asset valuation method was modified to include an offsetting of gains and losses prior to applying asset smoothing. Offsetting was adopted with the 2022 triennial experience study.
Amortization Method	20-Year Amortization The Unfunded Actuarial Accrued Liability (UAAL) is amortized as a level percentage of pay. Effective June 30, 2019, existing UAAL layers as of June 30, 2018 are amortized over their remaining periods, not to exceed 22 years. Each new layer effective on or after June 30, 2019 is amortized over a 20-year period. The UAAL contribution rate calculated in the June 30, 2022 funding valuation includes 14 layers.
Rates of Separation From Employment	Various Rates and Probabilities  A schedule of the probabilities of employment termination based on age and/ or service due to a particular cause is used. For additional information, see the Retirement Probability of Occurrence tables in the Actuarial Section.

## Key Methods and Significant Assumptions<sup>1</sup> continued

Method/Assumption	Description
Cost-of-Living Adjustments (COLAs)	Annual COLAs of 2.75 Percent or 2.0 Percent Post-retirement benefit increases of either 2.75 percent or 2 percent per year are assumed for the valuation in accordance with the benefits provided. This rate was adopted beginning with the June 30, 2016 valuation and reaffirmed with the 2022 experience study.
Mortality	Mortality Tables for Public Employees Various rates based on Pub-2010 mortality tables and using MP-2021 Ultimate Projection Scale. See the June 30, 2022 actuarial funding valuation report for details.
Recognition of Inflows/Outflows	Straight-Line Amortization
Gains or Losses Investment Economic/Demographic	Straight-line amortization over five years. Straight-line amortization over expected working life.
Assumption Changes or Inputs	Straight-line amortization over expected working life.

<sup>1</sup>Assumptions applied to funding valuation calculations may vary with those applied to GASB 67 disclosures.

## **Changes in Pension Plan Assumptions**

In addition to the annual actuarial valuations, LACERA requires its consulting actuary to review the reasonableness of the economic and demographic actuarial assumptions every three years. LACERA's consulting actuary completed an investigation of experience for the three-year period ended June 30, 2022. This review, commonly referred to as the experience study, is accomplished by comparing actual experience during the preceding three years to what was expected to happen according to the actuarial assumptions. Based upon the experience study results, the actuary determines whether changing the assumptions or methodology will better project benefit liabilities and asset growth. At the December 2022 Board of Investments meeting, the Board reaffirmed some existing assumptions and adopted some new valuation assumptions with the approval of the 2022 experience study report.

Assumption changes from the June 30, 2016 and June 30, 2019 experience study reports are also presented to meet GASB 67 requirements to disclose significant assumptions and other inputs to measure and report the Total Pension Liability over a 10-year period.

## **2022 Assumption Changes**

Actuarial method and assumption changes derived from the 2022 experience study were applied in preparing the June 30, 2022 valuation report. Actuarial information provided for the fiscal year ended June 30, 2023 financial statements is based on these reports unless otherwise noted.

The Board adopted changes to the following actuarial assumptions for the 2022 valuation report:

- · Modified the five-year actuarial asset smoothing method to include gain and loss offsetting.
- · Updated the rates of assumed merit salary increases and assumed service retirement to reflect a member's length of service in addition to their age.
- Updated the mortality improvement scale to reflect the most recently published Society of Actuaries mortality projection scale.
- · Designated the Supplemental Targeted Adjustment for Retirees (STAR) Reserve as a non-valuation reserve, which was previously included as a valuation reserve.

The 2022 valuation report contained some actuarial assumptions the Board reaffirmed that did not change:

- · Investment return assumption of 7.0 percent.
- · CPI assumption of 2.75 percent.
- General wage growth assumption of 3.25 percent.

## 2019 Assumption Changes

Actuarial method and assumption changes derived from the 2019 experience study were applied in preparing the June 30, 2021 valuation report. Actuarial information provided for the fiscal year ended June 30, 2022 financial statements is based on these reports unless otherwise noted.

The following actuarial assumptions were applied to the 2021 valuation report, as adopted by the Board:

- · Investment return assumption of 7.0 percent.
- · CPI assumption of 2.75 percent.

- General wage growth assumption of 3.25 percent.
- · New mortality tables based on published tables that are specific to public plans' general and safety members, with adjustments to match LACERA experience.
- MP-2014 Ultimate Projection Scale to reflect the gradual year-to-year improvement in mortality that is expected to occur in the future. This is sometimes referred to as "generational mortality." Mortality rates are based on the Pub-2010 mortality tables and include projections for expected future mortality improvement using the MP-2014 Ultimate Projection Scale.

## 2016 Assumption Changes

The Board adopted a decrease in the investment return assumption to 7.25 percent, a decrease in the CPI assumption to 2.75 percent, and a corresponding decrease in the general wage growth assumption to 3.25 percent.

An increase in life expectancies was adopted. Various rates are based on the RP-2014 Healthy and Disabled Annuitant mortality tables and include a projection for expected future mortality improvement using 100 percent of the MP-2014 Ultimate Projection Scale.

# Schedule of Investment Returns - OPEB Trust<sup>1</sup>

For the Fiscal Years Ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017
Annual Money-Weighted Rate of Return								
(Net of Investment Expense) <sup>2</sup>	11.1%	9.7%	(11.8)%	28.2%	0.5 %	6.0%	10.0%	16.0%

<sup>&</sup>lt;sup>1</sup>Trend Information: Schedule will ultimately show information for 10 years. Additional years will be displayed as they become available prospectively.

<sup>&</sup>lt;sup>2</sup>Money-Weighted Rate of Return is calculated as the internal rate of return on OPEB Trust investments, net of investment expenses.

# Administrative Expenses — Pension Plan

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Personnel Services		
Salaries and Wages	\$51,228	\$48,391
Employee Benefits	33,253	30,475
Total Personnel Services	\$84,481	\$78,866
Consultant & Professional Services		
County Services	\$374	\$447
External Audit Fees	237	432
Legal Consultants	2,446	3,712
Professional Services	969	1,216
Temporary Personnel Services	5,857	5,244
Total Consultant & Professional Services	\$9,883	\$11,051
Operating Expenses & Equipment		
Administrative Support	\$196	\$178
General Expenses	1,825	1,371
Computer Software	4,773	4,747
Disability Medical Service Fees	2,802	3,045
Educational Expenses	911	656
Equipment	1,129	1,395
Facilities Operations	7,870	7,119
Insurance	1,381	976
Printing	861	1,078
Postage	1,386	757
Telecommunications	628	559
Transportation and Travel	502	352
Total Operating Expenses & Equipment	\$24,264	\$22,233
Total Administrative Expenses	\$118,628	\$112,150

# **Schedule of Investment Expenses**

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	Pension Plan		OPEB Trust		OPEB Custodial Fund	
	2024	2023	2024	2023	2024	2023
Investment Management Fees						
Cash and Short-Term	\$352	\$269	\$31	\$22	\$7	\$8
Commodities	2,082	2,409	210	154	_	_
Global Equity	29,557	26,190	510	244	_	_
Fixed Income	89,870	46,816	1,444	1,768	113	104
Hedge Funds	116,197	139,506	0	_	_	_
Private Equity	178,052	210,556	168	_	_	_
Real Assets	39,251	26,282	373	_	_	_
Real Estate	47,712	61,942	6	130	_	_
Total Investment						
Management Fees <sup>1</sup>	\$503,073	\$513,970	\$2,742	\$2,318	\$120	\$112
Other Investment Expenses						
Fund Expenses <sup>2</sup>	\$42,491	\$56,104	\$1,481	\$-	\$-	\$-
Consultants	4,547	2,627	89	86	_	_
Custodian	3,589	3,495	139	217	30	21
Legal Counsel	1,681	1,848	310	_	_	_
Other	1,854	4,126	954	_	_	_
Total Other Investment						
Expenses	\$54,162	\$68,200	\$2,973	\$303	\$30	\$21
Total Fees & Other Investment						
Expenses	\$557,235	\$582,170	\$5,715	\$2,621	\$150	\$133

<sup>&</sup>lt;sup>1</sup>Difference in management fee expense from the Statement of Changes in Fiduciary Net Position are due to the inclusion of incentive fees and carry allocations in the schedule above. These incentive fees and carry allocations are deducted from investment income in the Statement of Changes in Fiduciary Net Position.

<sup>&</sup>lt;sup>2</sup>Includes audit, legal, tax reporting, and fund administration expenses that are charged to the investment earnings by the investment manager.

# Schedule of Payments to Consultants — Pension Plan

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	2024	2023
Actuarial		
Actuarial Valuations and Consulting Services	\$326	\$458
Audit		
External Audit Services	\$237	\$432
Legal		
Investment Counsel	\$1,681	\$1,848
Legislative Consulting	325	157
Other Legal Services	2,121	3,555
Subtotal	\$4,127	\$5,560
Management		
Management and Human Resources Consulting	\$164	\$56
Information Technology Consulting	126	80
Subtotal	\$290	\$136
Total Payments to Consultants	\$4,980	\$6,586

 $Note: For fees \ paid \ to \ investment \ professionals, \ refer \ to \ Schedule \ of \ Investment \ Management \ Fees \ in \ the \ Investment \ Section.$ 

# **Investment Section**





#### Dear LACERA Members:

I am pleased to present the Investment Section of LACERA's Annual Comprehensive Financial Report for Fiscal Year 2024. LACERA oversees two funds (the Funds) for the County of Los Angeles, the defined benefit retirement plan (the Pension Plan) and the LACERA Other Post-Employment Benefit Master Trust (the OPEB Trust). This section provides an overview of the investment performance of the Pension Plan and the OPEB Trust, along with a summary of the investment portfolio.

Fiscal year 2024 has been marked by strong performance in the capital markets despite an environment of elevated interest rates, higher cost of capital, and continued economic and geopolitical uncertainty. Global equity markets delivered

robust performance after posting positive returns in the prior fiscal year. The global economy still faces a variety of macroeconomic challenges, including high, albeit moderating, inflation in the U.S. and much of Europe; the humanitarian and economic toll of the war in Ukraine and conflicts in the Middle East; and trade tensions that appear to be escalating deglobalization trends. LACERA's Board of Investments (the Board) recognizes that, over the long-term, there will be times of strong market returns and times of market turmoil, and has constructed a well-diversified portfolio designed to be resilient and responsive in a variety of market conditions to meet LACERA's future benefit obligations.

## **Performance Summary**

The Pension Plan returned 9.1 percent during the fiscal year, while the OPEB Trust returned 11.0 percent during the same period.<sup>2</sup> The OPEB Trust's higher return during the fiscal year is primarily attributable to its larger allocation to public market investments. However, that also means that the OPEB Trust's portfolio is more sensitive to public market movements relative to the Pension Plan. The OPEB Trust began investing in private assets during the previous fiscal year, after the Board approved an 18 percent allocation to private assets for the OPEB Trust in June 2021. As the OPEB Trust increases its allocation in private assets, it is expected that the OPEB Trust's performance return profile will closer align with the Pension Plan's. LACERA aims to meet or exceed the Funds' respective benchmarks over a full market cycle and their respective actuarial expected return assumptions over the long term. As illustrated below, the Pension Plan underperformed its policy benchmark for the one-year period, but outperformed during each of the three-, seven-, and ten-year periods. The OPEB Trust outperformed its policy benchmark for all periods. Both Funds' returns are ahead of their actuarial expected returns for all periods except the three-year period.<sup>3</sup>

## **Annualized Total Returns (Net of Fees)**

Fiscal Year Ended June 30, 2024

	1 Year	3 Years	5 Years	7 Years	10 Years
Pension Plan	9.1%	5.2%	8.2%	8.1%	7.4%
Policy Benchmark	11.2%	3.6%	6.9%	7.3%	6.9%
OPEB Trust <sup>1</sup>	11.0%	2.5%	6.7%	7.0%	6.8%
Policy Benchmark	10.5%	2.1%	6.2%	6.5%	5.8%

<sup>&</sup>lt;sup>1</sup>Performance inception for the OPEB Trust is February 1, 2013.

LACERA is responsible for the administration and investment of two separate funds: the County of Los Angeles (the County) defined benefit retirement plan, whose assets provide retirement benefits for employees of the County and outside districts, and the LACERA Other Post-Employment Benefit Master Trust, whose assets are held in trust to provide post-employment healthcare benefits for retirees of the County, LACERA, and the Superior Court of California, County of Los Angeles. LACERA also oversees two custodial fund accounts used to fund the OPEB Program's operations and related healthcare premiums.

<sup>&</sup>lt;sup>2</sup>The Pension Plan and OPEB Trust returns are calculated based on a time-weighted rate of return. All returns are net of fees unless otherwise noted.

<sup>&</sup>lt;sup>3</sup>The Pension Plan's and the OPEB Trust's actuarial expected returns for the period ending June 30, 2024 are 7.0 percent and 6.0 percent, respectively.

#### **Asset Allocation**

The Board adopts separate Investment Policy Statements to guide the Pension Plan's and the OPEB Trust's investments. Each Investment Policy Statement defines a strategic asset allocation that aims to maximize long-term growth while ensuring that LACERA meets its current and future obligations. To that end, LACERA expects the Funds' strategic asset allocations to be the core driver of risk-adjusted returns over the long term.

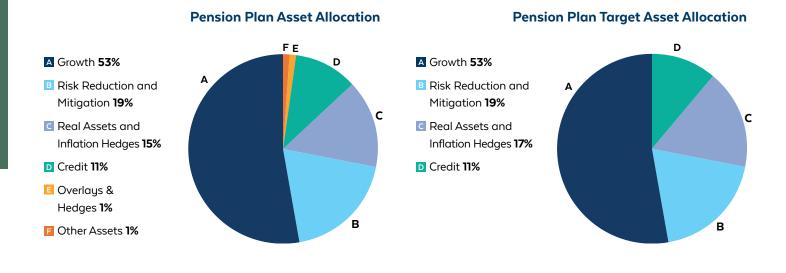
The Pension Plan's and the OPEB Trust's strategic asset allocations apportion investment dollars among functional categories and sub-asset classes based on long-term risk and return objectives and short-term liquidity needs. A table detailing the functional categories, sub-asset classes, and the role each is expected to fulfill in LACERA's investment portfolios is presented below.<sup>4</sup>

Functional Category	Sub-Asset Classes	Role in Portfolio
Growth	Global Equity Private Equity Non-Core Real Estate	Primary driver of long-term total returns
Credit	Liquid Credit Illiquid Credit	Produce current income and moderate long-term total returns with lower risk than growth assets
Real Assets and Inflation Hedges	Core Real Estate Natural Resources/Commodities Infrastructure Treasury Inflation Protected Securities	Provide income and hedge against inflation
Risk Reduction and Mitigation	Investment Grade Bonds Diversified Hedge Funds Long-term Government Bonds Cash	Provide current income and a modest level of return while reducing total portfolio risk
Overlay and Hedges	Cash Overlay Currency Hedge	Assist the Pension Plan's adherence to policy allocation targets and manage risks

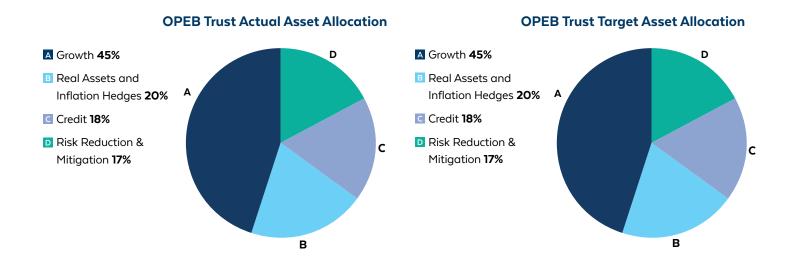
The Board reviews the strategic asset allocation for each Fund every three to five years to ensure that both portfolios are aligned with anticipated risks and opportunities. A new strategic asset allocation study for each Fund was completed during the fiscal year and implementation is in process. In establishing the new strategic asset allocations, the Board considered a number of factors including, but not limited to: the Funds' current and projected funded status, liabilities, and liquidity requirements; the long-term risk, return, and correlation expectations for individual asset categories; and an assessment of future economic conditions.

<sup>&</sup>lt;sup>4</sup>The overlay and hedges functional category only applies to the Pension Plan.

The Pension Plan's June 30, 2024 actual and target asset allocation are shown below.<sup>5</sup>



Based on its own liquidity needs and funding status, the OPEB Trust's strategic asset allocation differs from that of the Pension Plan. The OPEB Trust's fiscal year-end and target allocations are illustrated below.



During the fiscal year, both portfolios were in compliance with their functional policy target allocation ranges as of fiscal year-end.

Beyond strategic asset allocation, LACERA continues executing on its strategic initiatives across every portfolio decision, furthering its evolution from allocator to a best-in-class investor. The five distinct strategic initiatives enumerated in LACERA's strategic plan include: 1) enhance operational effectiveness, 2) optimize investment model, 3) maximize stewardship and ownership rights, 4) strengthen influence on fees and cost of capital, and 5) execute LACERA's T.I.D.E. (Towards Inclusion, Diversity, and Equity) initiative. LACERA implements a principles-based approach to investments with a dynamic investment program that provides a

<sup>5</sup>The Pension Plan's actual asset allocation has a 1 percent allocation to "Other Assets" which include receivables due to deferred sales and rebalancing activity pending settlement. The Pension Plan has an overlay and hedges composite which invests LACERA's excess cash (cash in excess of the target allocation of 1 percent of the Pension Plan's total assets) in synthetic securities that provide similar investment exposure to the Pension Plan and hedges 50 percent of the non-US developed market currency exposure in Pension Plan's global equities' portfolio. The Pension Plan's overlay and hedges composite has a 0 percent policy target weight.

robust and flexible framework to adapt and evolve to changing macro environments, technological advancements, and workforce composition. Taken together, the strategic initiatives and dynamic investment program are designed to maximize investment returns while mitigating risks, all of which inure to the benefit of our members.

## **Core Performance Drivers**

We continue to see the benefits of LACERA implementing a more resilient and diversified portfolio consistent with the Boardadopted strategic asset allocation. During the fiscal year, the Pension Plan benefited from its exposure to credit investments and real assets and inflation hedges. However, in contrast to the prior fiscal year, the Pension Plan's investments in the growth functional category did not meet the benchmark. The underperformance is largely attributable to the Pension Plan's private equity investments, which are compared to a benchmark based on public equity market returns. In short-term periods when global equity market returns are strong, private equity performance is prone to underperform relative to its benchmark given that the valuations of privately held companies are determined less frequently and may not reflect the most recent market conditions. Over a longer time horizon, the Pension Plan's private equity portfolio has outperformed its benchmark over the three- and five-year periods. The cash overlay and hedges composite continued to add value, contributing \$418 million in gains during the fiscal year, after contributing \$374 million in gains during the prior fiscal year.

## **Looking Forward**

LACERA's continued implementation of its strategic asset allocation, combined with the execution of its strategic initiatives, has enabled the Funds to weather a variety of macroeconomic environments, and deliver returns that exceed their actuarial hurdles during this period of global economic and geopolitical uncertainty. As always, we remain committed to generating long-term durable returns so that LACERA can deliver on its mission to produce, protect, and provide the promised benefit to its members.

Respectfully submitted,

Jonathan Grabel

Jonathan Grabel Chief Investment Officer

# Investment Summary — Pension Plan<sup>1</sup>

Type of Investment	Fair Value	Percent of Total Fair Value
Growth	\$41,740,916	
Global Equity	27,645,513	35.0%
Private Equity	12,956,900	16.4%
Non-Core Private Real Estate	1,138,503	1.4%
Credit	\$8,460,416	
Liquid Credit	2,077,071	2.6%
Illiquid Credit	6,383,345	8.1%
Real Assets and Inflation Hedges	\$12,207,795	
Core Private Real Estate	3,322,767	4.2%
Natural Resources	2,373,764	3.0%
Infrastructure	4,148,002	5.3%
Treasury Inflation Protected Securities (TIPS)	2,363,262	3.0%
Risk Reduction and Mitigation	\$14,696,638	
Investment Grade Bonds	5,698,475	7.2%
Diversified Hedge Funds	4,856,693	6.1%
Long-Term Government Bonds	2,990,120	3.8%
Cash	1,151,350	1.5%
Overlay and Hedges	\$671,271	
Cash Overlay	616,076	0.8%
Currency Hedges	55,195	O.1%
Other Assets	\$1,149,152	1.5%
Total Investments — Pension Plan	\$78,926,188	100.0%

<sup>&</sup>lt;sup>1</sup>Fair values presented in this schedule are based on the Investment Book of Record and differ from information presented in the Statement of Fiduciary Net Position, which is based on the Accounting Book of Record.

# Investment Summary — OPEB Master Trust<sup>1</sup>

For the Fiscal Year Ended June 30, 2024 (Dollars in Thousands)

Type of Investment	Fair Value	Percent of Total Fair Value
Growth	\$1,790,183	
Global Equity	1,771,884	44.6%
Private Equity	18,299	0.5%
Credit	\$719,574	
Liquid Credit	706,497	17.8%
Illiquid Credit	13,077	0.3%
Real Assets and Inflation Hedges	\$795,958	
Real Estate	352,953	8.9%
Natural Resources	4,731	O.1%
Commodities	147,283	3.7%
Infrastructure	11,073	0.3%
Treasury Inflation Protected Securities (TIPS)	279,918	7.1%
Risk Reduction and Mitigation	\$662,673	
Investment Grade Bonds	429,457	10.8%
Long-Term Government Bonds	174,275	4.4%
Cash	58,941	1.5%
Operational Cash <sup>2</sup>	\$8,325	N/A
Total Investments — OPEB Master Trust	\$3,976,713	100.0%

Fair values presented in this schedule are based on the Investment Book of Record and differ from information presented in the Statement of Fiduciary Net Position, which is based on the Accounting Book of Record.

# Investment Summary — OPEB Custodial Fund<sup>1</sup>

For the Fiscal Year Ended June 30, 2024 (Dollars in Thousands)

Type of Investment	Fair Value	Percent of Total Fair Value	
Cash and Cash Equivalents	\$17,398	8.3%	
Fixed Income	192,045	91.7%	
Total Investments — OPEB Custodial Fund	\$209,443	100.0%	

<sup>&</sup>lt;sup>1</sup>Fair values presented in this schedule are based on the Investment Book of Record and differ from information presented in the Statement of Fiduciary Net Position, which is based on the Accounting Book of Record.

<sup>&</sup>lt;sup>2</sup>Represents cash balances held in the Sub-Trust ownership funds.

# Investment Results Based on Fair Value<sup>1,2</sup> — Pension Plan\*

As of June 30, 2024

Annualized	(Net-of-Fees)

	0	o Food	Annuali	zed (Net-of-Fees)		
	Quarte June 30		One-Year	Three-year	Five-year	Ten-year
Growth	2.0%		12.8%	6.8%	12.2%	
Growth Policy Benchmark	3.9%		18.6%	5.6%	11.0%	
Global Equity		2.5%	19.0%	5.6%	11.0%	
Global Equity Policy Benchmark		2.4%	18.4%	4.7%	10.4%	
Private Equity - Growth		1.2%	4.3%	10.7%	16.2%	
Private Equity - Growth Custom Benchmark		8.2%	24.9%	8.4%	12.8%	
Non-Core Private Real Estate		(1.2)%	(14.0)%	3.4%	5.9%	9.7%
Opportunistic Real Estate Custom Benchmark		(2.0)%	(10.0)%	4.8%	5.2%	8.8%
Credit	4.0%		15.3%	6.0%	6.4%	
Credit Policy Benchmark	1.8%		12.1%	3.2%	4.3%	
Liquid Credit		1.2%	10.9%			
Liquid Credit Policy Benchmark		1.2%	10.0%			
Illiquid Credit		4.9%	17.1%	9.7%	11.2%	
Illiquid Credit Custom Benchmark		2.1%	13.3%	4.3%	5.4%	
Real Assets & Inflation Hedges	(0.6)%		(1.0)%	4.2%	4.5%	
Real Assets & Inflation Hedges Policy Benchmark	(0.9)%		(1.6)%	3.2%	4.6%	
Core Private Real Estate		(3.2)%	(15.4)%	2.1%	1.2%	5.1%
Core Private Real Estate Custom Benchmark		(2.6)%	(12.0)%	2.5%	2.8%	6.2%
Natural Resources & Commodities		(0.9)%	6.6%	8.5%	9.0%	0.2%
Natural Resources & Commodities Policy Benchmark		(0.3)%	6.7%	6.8%	8.4%	(0.6)%
Infrastructure		1.0%	7.1%	4.2%	6.3%	
Dow Jones Brookfield Global Infrastructure Company		(0.4)%	3.8%	2.1%	3.0%	
Treasury Inflation Protected Securities (TIPS)		0.9%	2.7%	(1.4)%	2.0%	
Bloomberg U.S. Treasury U.S. TIPS		0.8%	2.7%	(1.3)%	2.1%	
Risk Reduction & Mitigation	0.6%		2.8%	(1.6)%	1.0%	
Risk Reduction & Mitigation Policy Benchmark	0.3%		2.5%	(1.8)%	0.4%	
Investment Grade Bonds		0.2%	2.9%	(3.0)%	0.0%	1.7%
Bloomberg Barclays Aggregate Bond Index		0.1%	2.6%	(3.0)%	(0.2)%	1.3%
Diversified Hedge Funds		2.0%	7.3%	5.3%	6.6%	
Diversified Hedge Funds Custom Benchmark		2.0%	8.2%	5.6%	4.7%	
Long-Term Government Bonds		(1.6)%	(5.7)%			
Bloomberg U.S. Treasury: Long		(1.8)%	(5.6)%			
Cash		1.8%	6.1%	4.3%	3.1%	2.1%
Cash Policy Benchmark		1.4%	5.6%	3.2%	2.2%	1.6%
Total Fund	1.6%		9.1%	5.2%	8.2%	7.4%
Total Fund Policy Benchmark	2.2%		11.2%	3.6%	6.9%	6.9%

<sup>&</sup>lt;sup>1</sup>Functional asset category returns are calculated based on time-weighted rates of return, net of manager fees; Total Fund performance is calculated based on the weighted average returns of the functional asset categories, net of manager fees.

 $<sup>^2\!</sup>Some$  asset categories and their benchmarks are reported with a one- or three-month delay.

<sup>\*</sup>A complete list of custom benchmark definitions is available upon request.

Investment Results continued **Investment Section** 

# Investment Results Based on Fair Value<sup>1</sup> — OPEB Master Trust\*

As of June 30, 2024

Annualized (	Net-of-Fees

			Annualized (Net-of-Fees)				
	Quarte		One Vern	Thurs	<b></b>	T	
	June 30	, 2024	One-Year	Three-year	Five-year	Ten-year	
Growth	2.5%		18.7%	4.9%	10.6%		
Growth Policy Benchmark	3.0%		19.4%	4.7%	10.3%		
Global Equity		2.5%	18.5%			8.5%	
MSCI ACWI IMI Net		2.4%	18.4%	4.7%	10.4%	8.2%	
Private Equity <sup>2</sup>		-%					
Private Equity Policy Benchmark		-%					
Credit	0.9%		8.3%	2.7%	3.3%		
Credit Policy Benchmark	1.5%		11.1%	3.0%	3.8%		
Liquid Credit		1.0%	8.3%				
Liquid Credit Policy Benchmark		1.3%	10.2%				
Illiquid Credit <sup>2</sup>		-%					
Illiquid Credit Custom Benchmark		-%					
Real Assets & Inflation Hedges	0.6%		4.9%	(0.2)%	3.1%		
Real Assets & Inflation Hedges Policy Benchmark	(0.5)%		(O.5)%	(0.9)%	2.7%		
Commodities		2.9%	5.1%	5.7%	7.3%		
Bloomberg Commodity Index Total Return		2.9%	5.0%	5.7%	7.2%		
Treasury Inflation Protected Securities (TIPS)		0.9%	2.6%	(1.3)%	2.1%		
Bloomberg U.S. Treasury: U.S. TIPS		0.8%					
Infrastructure <sup>2</sup>		-%	2.7.70	(,	23		
Infrastructure Policy Benchmark		-%					
Natural Resources <sup>2</sup>		-%					
Natural Resources Policy Benchmark		-%					
Real Estate		(O.3)%	6.9%	(0.2)%	2.7%		
Real Estate Custom Benchmark		(0.5)%					
	(0.1)0/	(1.5)70					
Risk Reduction & Mitigation	(0.1)%		1.0%	(2.4)%	0.0%		
Risk Reduction & Mitigation Policy Benchmark	(0.3)%		0.6%	(3.0)%	(0.5)%		
Investment Grade Bonds		0.2%	2.7%	(3.0)%	(0.2)%		
Bloomberg Barclays Aggregate Bond Index		0.1%	2.6%	(3.0)%	(0.2)%		
Long-Term Government Bonds		(1.6)%	(5.5)%		(=,=,:=		
Bloomberg U.S. Treasury: Long		(1.8)%					
Cash		2.5%			2.9%	2.1%	
Cash Policy Benchmark		1.4%				1.6%	
Total OPEB Master Trust	1.4%	1770	11.0%	2.5%	6.7%	6.8%	
Total OPEB Master	1170			5/0	/0	0.070	
Trust Policy Benchmark	1.5%		10.5%	2.1%	6.2%	5.8%	

<sup>&</sup>lt;sup>1</sup>Functional asset category returns are calculated based on time-weighted rates of return, net of manager fees; Total OPEB Master Trust performance is calculated based on the weighted average returns of the asset classes, net of manager fees.

<sup>&</sup>lt;sup>2</sup>Newly funded accounts: Time-weighted performance is not available.

<sup>\*</sup>A complete list of custom benchmark definitions is available upon request.

#### Total Investment Rates of Return — Pension Plan

For the Last 10 Fiscal Years Ended June 30 (Dollars in Thousands)

Fiscal Year-End	Total Investment Portfolio Fair Value	Total Fund Time-Weighted Return (net of fees) <sup>1</sup>	Total Fund Money-Weighted Return (net of fees) <sup>2</sup>	Return on Smoothed Valuation Assets (net of fees) <sup>3</sup>	Actuarial Assumed Rate of Return <sup>4</sup>	Actuarial Funded Ratio <sup>5</sup>
2015	\$47,990,447	4.1%	4.1%	10.5%	7.50%	83.3%
2016	47,898,667	0.8%	0.7%	6.5%	7.25%	79.4%
2017	52,225,457	12.7%	12.7%	8.2%	7.25%	79.9%
2018	55,443,060	9.0%	9.0%	8.1%	7.25%	80.6%
2019	57,976,437	6.4%	5.5%	6.5%	7.00%	77.2%
2020	56,574,410	1.8%	1.4%	5.8%	7.00%	76.3%
2021	70,297,718	25.2%	25.2%	10.4%	7.00%	79.3%
2022	67,467,013	0.1%	0.6%	8.5%	7.00%	79.6%
2023	71,460,616	6.4%	6.4%	7.2%	7.00%	79.9%
2024 <sup>6</sup>	\$75,015,737	9.1%	9.1%	N/A	N/A	N/A

Total Fund — Time-Weighted Rate of Return is the aggregate increase or decrease in the value of the portfolio resulting from the net appreciation or depreciation of the principal of the fund, plus or minus the net income or loss experienced by the fund during the period. The returns are presented net of investment management fees.

<sup>&</sup>lt;sup>2</sup>Total Fund — Money-Weighted Rate of Return is a measurement of investment performance, net of investment expenses, adjusted for the changing amounts actually invested. The returns are presented net of investment management fees.

<sup>&</sup>lt;sup>3</sup>Return on Smoothed Valuation Assets consists of annual investment income in excess or shortfall of the expected rate of return on a valuation (actuarial) basis, smoothed over a specified period with a portion of the year's asset gains or losses being recognized each year beginning with the current year.

<sup>&</sup>lt;sup>4</sup>Actuarial Assumed Rate of Return is the future investment earnings of the assets, which are assumed to accrue at an annual rate, compounded annually, net of both investment and administrative expenses. The actuarial assumed rate of return is 7.0 percent, based upon the June 30, 2023 actuarial valuation report as adopted by the Board of Investments in December 2023. For fiscal year 2023-2024, interest crediting and operating tables applied the 7.0 percent actuarial assumed rate of return.

<sup>5</sup>Actuarial Funded Ratio is a measurement of the funded status of the fund calculated by dividing the valuation assets by the actuarial accrued

<sup>&</sup>lt;sup>6</sup>Actuarial Valuation report for June 30, 2024 is not yet available at financial statement publication.

**Equity Holdings Investment Section** 

# Largest Equity Holdings — Pension Plan<sup>1</sup>

As of June 30, 2024 (Dollars in Thousands)

Shares	Description	Fair Value
2,312,218	Microsoft Corporation	\$1,033,446
4,794,929	Apple Inc.	1,009,908
8,129,216	NVIDIA Corporation	1,004,283
3,562,859	Alphabet Inc.	651,049
3,043,277	Amazon.com Inc.	588,113
722,494	Meta Platforms Inc.	364,296
271,966	Eli Lilly And Company	246,232
150,515	Broadcom Inc.	241,656
1,899,457	Exxon Mobil Corporation	218,665
6,825,063	Taiwan Semiconductor Manufacturing Company Ltd.	209,614

Note: A complete list of portfolio holdings is available upon request by contacting LACERA.

# Largest Equity Holdings — OPEB Master Trust<sup>1</sup>

As of June 30, 2024 (Dollars in Thousands)

Shares	Description	Fair Value
150,107	Microsoft Corporation	\$67,091
535,929	NVIDIA Corporation	66,209
311,755	Apple Inc.	65,662
232,325	Alphabet Inc.	42,455
351,543	Prologis Inc.	39,482
197,445	Amazon.com Inc.	38,156
35,889	Equinix Inc.	27,154
225,587	Welltower Inc.	23,517
46,490	Meta Platforms Inc.	23,441
122,968	Simon Property Group Inc.	18,667

Note: A complete list of portfolio holdings is available upon request by contacting LACERA.

<sup>&</sup>lt;sup>1</sup>Reflects the global equity exposure of assets held in custody.

<sup>&</sup>lt;sup>1</sup>Reflects the global equity exposure of assets held in custody.

# Largest Fixed Income Holdings — Pension Plan<sup>1</sup>

As of June 30, 2024 (Dollars in Thousands)

Par	Description	Fair Value
1,156,689,963	United States Treasury 0.000% 20240926	\$1,142,000
124,040,099	United States Treasury 4.250% 20540215	120,039
129,169,658	United States Treasury 2.000% 20411115	89,036
90,261,150	United States Treasury 1.750% 20340115	88,301
130,206,455	United States Treasury 1.750% 20410815	86,885
90,117,171	United States Treasury 1.375% 20330715	85,668
86,148,062	United States Treasury 1.625% 20271015	85,035
90,344,524	United States Treasury 1.125% 20330115	84,062
92,590,176	United States Treasury 0.625% 20320715	83,299
80,143,965	United States Treasury 2.375% 20281015	81,580

Note: A complete list of portfolio holdings is available upon request by contacting LACERA.

# Largest Fixed Income Holdings — OPEB Master Trust<sup>1</sup>

As of June 30, 2024 (Dollars in Thousands)

Par	Description	Fair Value
11,035,296	United States Treasury 1.750% 20340115	\$10,796
10,701,596	United States Treasury 1.125% 20330115	9,957
10,466,165	United States Treasury 1.375% 20330715	9,949
10,964,977	United States Treasury 0.625% 20320715	9,865
9,649,863	United States Treasury 2.125% 20290415	9,702
9,303,000	United States Treasury 2.375% 20281015	9,470
9,420,694	United States Treasury 0.375% 20250715	9,204
10,573,418	United States Treasury 0.125% 20320115	9,159
9,148,185	United States Treasury 1.625% 20271015	9,030
9,184,172	United States Treasury 1.250% 20280415	8,893

 $Note: A \ complete \ list \ of \ portfolio \ holdings \ is \ available \ upon \ request \ by \ contacting \ LACERA.$ 

<sup>&</sup>lt;sup>1</sup>Reflects fixed income exposure of assets held in custody.

<sup>&</sup>lt;sup>1</sup>Reflects fixed income exposure of assets held in custody.

# **Schedule of Investment Management Fees**

For the Fiscal Years Ended June 30, 2024 and 2023 (Dollars in Thousands)

	Pension Plan		OPEE	OPEB Trust		OPEB Custodial Fund	
Investment Managers	2024	2023	2024	2023	2024	2023	
Cash and Short-Term	\$352	\$269	\$31	\$22	\$7	\$8	
Commodities	2,082	2,409	210	154	_	_	
Global Equity	29,557	26,190	510	244	_	_	
Fixed Income	89,870	46,816	1,444	1,768	113	104	
Hedge Funds	116,197	139,506	_	_	_	_	
Private Equity	178,052	210,556	168	_	_	_	
Real Assets	39,251	26,282	373	_	_	_	
Real Estate	47,712	61,942	6	130	_	_	
Total Investment Management Fees <sup>1</sup>	\$503,073	\$513,970	\$2,742	\$2,318	\$120	\$112	

<sup>&</sup>lt;sup>1</sup>Differences in expenses from investing activities reported in the Statement of Changes in Fiduciary Net Position are due to incentive fees, carry allocations, and operating expenses included in the above schedule. In the Statement of Changes in Fiduciary Net Position, these incentive fees, carry allocations, and operating expenses are deducted from investment income.

#### **GROWTH**

## **Global Equity**

Acadian Asset Management, LLC

BlackRock Institutional Trust Company, N.A.

Capital International, Inc.

Cevian Capital, LTD

CornerCap Investment Counsel

Frontier Capital Management Company, LLC

Global Alpha Capital Management, LTD

J.P. Morgan Investment Management, Inc.

Lazard Asset Management, LLC

Leading Edge Investment Advisors, LLC

New Alpha Asset Management, SAS

Parametric Portfolio Associates, LLC

State Street Global Advisors (SSGA)

Systematic Financial Management, LP

# Non-Core Private Real Estate

Aermont Capital Management, S.a.r.l

AEW Capital Management, LP

Angelo, Gordon & Company, LP

Bain Capital, LP

Blackstone, Inc.

Brookfield Asset Management, Inc.

CapMan, PLC

CB Richard Ellis Global Investors, LLC

CityView Management Services, LLC

Europa Capital, LLP

Heitman Capital Management, LLC

Hunt Investment Management, LLC

RREEF America, LLC

Starwood Capital Group

Stockbridge Capital Group

The Carlyle Group

**TPG Capital** 

# Private Equity<sup>1</sup>

Hamilton Lane Advisors, LLC

J.P. Morgan Investment Management, Inc.

Morgan Stanley Alternative Investments, LLC

Pathway Capital Management, LP

#### **CREDIT**

#### High Yield

Beach Point Capital Management, LP Brigade Capital Management, LLC

PineBridge Investment, LLC

#### **Bank Loans**

Bain Capital Credit, LP

Crescent Capital Group, LP

**UBS Asset Management** 

#### **Emerging Market Debt**

Aberdeen Standard Investments

Ashmore Investment Management, LTD

#### **Illiquid Credit**

Barings, LLC

Beach Point Capital Management, LP

Grosvenor Capital Management, LP

Magnetar Capital, LLC

Napier Park Global Capital

Pacific Investment Management Company, LLC (PIMCO)

Quadrant Real Estate Advisors, LLC

Silver Rock Capital Management

Stable Asset Management

Tennenbaum Capital Partners, LLC

Värde Partners

Waterfall Asset Management

#### **REAL ASSETS AND INFLATION HEDGES**

#### **Core Real Estate**

CB Richard Ellis Global Investor, LLC

CityView Management Services, LLC

Clarion Partners, LLC

Heitman Capital Management, LLC

IDR Investment Management, LLC

Invesco Advisers, Inc.

Prologis Management II, S.a.r.I

RREEF America, LLC

Stockbridge Capital Group

# Infrastructure

RREEF America, LLC

#### Infrastructure (Private)

Antin Mid Cap Fund I

Axium (CAD)

Axium North America (USD) DIF CIF III

**DIF VI Infrastructure** 

DWS Pan-European Infrastructure Fund III

Grain GCOF III

Grain Spectrum Holdings III

KKR DCIF

Macquarie Global Infrastructure Fund

Partners Group Direct Infrastructure 2020

<sup>&</sup>lt;sup>1</sup>A complete list of Private Equity Investment Managers by functional category is available upon request.

#### **Natural Resources and Commodities**

Gresham Investment Management, LLC Neuberger Berman Fixed Income, LLC RREEF America, LLC **UBS Asset Management, LLC** 

#### Natural Resources and Commodities (Private)

Appian Natural Resources Fund II LP

Ara Fund III

Cibus Enterprise II

Cibus Fund II

Energy and Minerals Group III

Hitec Vision New Energy Fund I

Hitec Vision New Energy Fund II

Orion Mine Finance Fund III

Orion Mine Finance Fund IV

Orion Mineral Royalty Funds I

Sprott Private Resource Streaming and Royalty

Annex Fund

TIAA CREF Global Agriculture

TIAA CREF Global Agriculture II

## **Treasury Inflation-Protected Securities**

BlackRock Institutional Trust Company, N.A.

#### **RISK REDUCTION AND MITIGATION**

#### **Investment Grade Bonds**

Allspring Global Investments BlackRock Institutional Trust Company, N.A. Pugh Capital Management, Inc.

Western Asset Management Company

#### **Diversified Hedge Funds**

AM Squared General Partner, LTD

Brevan Howard Capital Management

Capula Investment Management

Caxton Associates, LP

Davidson Kempner Institutional Partners, LP

Grosvenor Capital Management, LP

**HBK Capital Management** 

Hudson Bay Capital Management

Man AHL Alpha

Polar Asset Management Partners

Stable Asset Management

#### Cash

State Street Global Advisors (SSGA)

#### Mortgage Loan Servicer

Ocwen Loan Servicing, LLC

#### **Securities Lending Program**

State Street Bank & Trust Company State Street Global Advisors (SSGA)

#### Health Reserve Program

Standish Mellon Asset Management Company, LLC

#### Other Post-Employment Benefits Trust

BlackRock Institutional Trust Company, N.A. Hamilton Lane Advisors, LLC State Street Global Advisors (SSGA)

#### **OVERLAYS AND HEDGES**

BlackRock Institutional Trust Company, N.A. Parametric Portfolio Associates, LLC

# **Actuarial Section**



#### INTRODUCTION

The actuarial process at the Los Angeles County Employees Retirement Association (LACERA) is governed by provisions in the California Constitution, the County Employees Retirement Law of 1937 (CERL), and the California Public Employees' Pension Reform Act of 2013 (PEPRA). CERL requires LACERA to obtain an investigation of experience and actuarial valuation of the Pension Plan at least once every three years. It further requires the LACERA Board of Investments to transmit its recommendations for contribution rates to the Los Angeles County Board of Supervisors, the primary plan sponsor. The County Board of Supervisors adopts contribution rates in accordance with LACERA's recommendations but may make minor adjustments to comply with Memoranda of Understanding (MOUs) established between the County and employee labor unions.

LACERA engages an independent actuarial consulting firm to perform the Pension Plan valuation annually, exceeding the regulatory frequency requirements. In addition, every three years, in compliance with CERL, the consulting actuary performs an investigation of experience of retirement benefits (experience study). On a triennial basis, a separate actuarial consulting firm reviews both the annual valuation and experience study.

# Valuation Policy

The LACERA Board of Investments maintains the Retirement Benefit Funding Policy (Funding Policy). The Funding Policy was amended in February 2013 to conform to the new standards mandated in PEPRA. In December 2022, the Board of Investments adopted to exclude the Supplemental Targeted Adjustment for Retirees (STAR) Reserve balance as part of the valuation assets, as recommended by the consulting actuary in the 2022 experience study. The Board of Investments may approve future STAR COLA awards funded by the STAR Reserve balance.

The Funding Policy requires an adjustment of the employer contribution rates each year based on the actuary's annual valuation. Milliman, the Pension Plan consulting actuary, reviewed the adequacy of the plan sponsor funding policies in accordance with actuarial standards of practice (ASOP). Milliman performed the most recent actuarial valuation as of June 30, 2023 and recommended changes to the employer and employee (member) contribution rates. At its December 2023 meeting, the LACERA Board of Investments adopted Milliman's June 30, 2023 valuation report.

In addition to the annual valuations, LACERA requires its actuary to review the reasonableness of the economic and demographic actuarial assumptions every three years. This review, commonly referred to as the experience study, is accomplished by reviewing relevant forecasts and comparing actual experience to what was expected to happen according to the actuarial assumptions. Based on this review, the actuary recommends changes in the assumptions or methodology that will better project benefit liabilities and asset growth. The LACERA Board of Investments adopts, possibly with modification, the recommended actuarial methods and assumptions to be used in future valuations. At its December 2022 meeting, the LACERA Board of Investments adopted Milliman's recommendations based on the 2022 Investigation of Experience for Retirement Benefit Assumptions report. Some assumptions and methods remained unchanged from the prior experience study while others were updated, including demographic assumptions, projected salary increases, and modifications to current actuarial methods.

LACERA discloses actuarial valuation data one year in arrears compared to the financial statement reporting date, due to the nature and timing of the required process and the availability of year-end information. Since the 2024 valuation report was not yet available when LACERA prepared the 2024 financial statements, LACERA utilized the latest valuation report as of June 30, 2023.

# **Member Contributions**

Member contribution rates for contributory legacy plans (General Plans A, B, C, and D, and Safety Plans A and B) vary based on the age a member joins LACERA and the underlying actuarial assumptions and methodologies. Typically, these member contribution rates will change no more frequently than every three years. As part of the experience study or annual valuation, the Pension Plan actuary recommends adjustments to member contribution rates, if necessary, due to changes in the underlying actuarial assumptions and methodologies. Since no new assumptions were adopted effective with the June 30, 2023 valuation, there are no recommended changes to member contribution rates for the legacy plans.

PEPRA plans (General Plan G and Safety Plan C) use single-rate member contribution rates equal to one-half of the respective plan's normal cost rate, as required by PEPRA. Member contribution rates for these plans may change annually. Based on the June 30, 2023 valuation, the actuary recommended, and Board of Investments approved, new member contribution rates for all Plan G and Safety C active members, with increased rates effective July 1, 2024.

#### **Employer Contributions**

The consulting actuary reviews employer contribution rates each year and recommends changes if necessary. The members and employers are responsible for contributing a portion of the present value of pension plan benefits and expenses, which is allocated to a valuation year by the actuarial cost method, known as normal cost contributions. The portion not funded by expected member contributions is the responsibility of the employers and is their normal cost. The employers are also responsible for contributions to eliminate funding shortfalls related to liabilities accrued in the past, including changes in the economic and demographic assumptions impacting past service credit. This portion of the employer's contribution rate is known as the Unfunded Actuarial Accrued Liability (UAAL) contribution.

For the June 30, 2023 valuation, the actuary recommended new employer normal cost contribution rates for all plans and a new UAAL contribution rate, effective July 1, 2024. Based on the 2023 valuation, the aggregate employer normal cost rate decreased from 11.12 percent to 11.01 percent, and the employers' required contribution rate to finance the UAAL increased from 14.72 percent to 14.87 percent. The increase in the calculated employer contribution rate from 25.84 percent to 25.88 percent of payroll was primarily due to greater than expected salary increases. These increases were mostly offset by the rate-reducing impact of higher payroll growth than expected.

#### **Actuarial Cost Method**

The entry age actuarial cost method is used for both funding requirements and financial reporting purposes. This method was approved by LACERA in 1999, as recommended by the consulting actuary. The entry age normal method allocates costs to each future year as a level percentage of payroll, which is ideal for employers to budget for future costs.

#### **Amortization Method**

LACERA employs a layered amortization method to fund the UAAL. Under this method, the initial UAAL amount as of June 30, 2009 was amortized over a closed 30-year period. Subsequent changes in the UAAL were amortized over new closed 30-year periods. Effective with the June 30, 2019 valuation, the amortization period was decreased so all existing layers with more than 22 years remaining were re-amortized over closed 22-year periods. All new UAAL layers are amortized over a 20-year period, beginning with the date the contribution is first expected to be made.

#### **Actuarial Reviews**

The LACERA Board of Investments Actuarial Audit Policy Directive requires actuarial reviews of retirement benefit valuations and experience studies at regular intervals in the same cycle as LACERA's triennial experience study and valuation. CavMac, LACERA's reviewing actuary, performed the most recent review of Milliman's experience study and valuation reports as of June 30, 2022.

In the most recent triennial review of the experience study, CavMac concluded, "We find the proposed actuarial assumptions and methods to be reasonable. The Investigation of Experience was performed by qualified actuaries and was performed in accordance with the principles and practices prescribed by the Actuarial Standards Board." According to CavMac's most recent triennial review of Milliman's valuation report, "We find the June 30, 2022 actuarial valuation results to be reasonable and accurate, based on the assumption and methods used."

#### Other Actuarial Information

Actuarially Determined Contributions: The Schedule of Employer Contributions History — Pension Plan included in the Required Supplementary Information of the Financial Section provides 10 years of actuarially determined contributions in relation to the actual contributions provided to the Pension Plan.

Actuarial Methods and Assumptions: A detailed description of the actuarial methods and assumptions for the Pension Plan valuation used by the consulting actuary to prepare the Pension Plan (Retirement Benefits) funding valuation report is included in this Actuarial Section. The Financial Section also discusses the required Governmental Accounting Standards Board (GASB) Statement Number 67 disclosures, including actuarial methods and significant assumptions used for financial reporting. Any differences between these assumptions used for actuarial funding in this Actuarial Section and those applied for financial reporting purposes are noted.

The following additional information is included in this section:

- · Actuary's Certification Letter Pension Plan
- · Summary of Actuarial Methods and Assumptions Pension Plan
- · Schedule of Funding Progress Pension Plan
- · Active Member Valuation Data Pension Plan
- Retirees and Beneficiaries Added to and Removed from Retiree Payroll Pension Plan
- · Funded Liabilities by Type Pension Plan
- Actuarial Analysis of Financial Experience Pension Plan
- · Retirement Probability of Occurrence

A Summary of Major Pension Plan Provisions is available upon request by contacting LACERA.

See Note A — Benefit Plan Descriptions in the Financial Section for pension plan information.



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milliman com

September 15, 2024

**Board of Investments** Los Angeles County Employees Retirement Association 300 North Lake Avenue, Suite 820 Pasadena, CA 91101-4199

Dear Trustees of the Board:

The basic financial goal of LACERA is to establish contributions which fully fund the System's liabilities and which, as a percentage of payroll, remain level for each generation of active members. Annual actuarial valuations measure the progress toward this goal, as well as test the adequacy of the contribution rates.

The Funded Ratio, which is the ratio of the Valuation Reserves to the actuarial accrued liabilities, measures LACERA's funded status. The funding status based on the past three actuarial valuations is shown below:

Valuation Date	Funded Ratio
June 30, 2021	79.3%
June 30, 2022	79.6%
June 30, 2023	79.9%

It is our opinion that LACERA continues in sound financial condition as of June 30, 2023. Using the fair value of assets as of June 30, 2023, the Funded Ratio would be 80.0%. As of June 30, 2023 a net asset gain is being deferred.

LACERA's funding policy provides that employer contributions are equal to the normal cost rate, net of member contributions, plus the amortization payment of any Unfunded Actuarial Accrued Liability (UAAL) or minus the amortization of any Surplus Funding. A UAAL occurs when the Funded Ratio is less than 100%. The amortization of the UAAL uses a layered 20-year approach, under which increases or decreases in the UAAL each year are amortized over closed 20-year periods. Surplus Funding occurs when the Funded Ratio is greater than 120%. If the Funded Ratio exceeds 120% and all conditions in California Government Code Section 7522.52(b) are satisfied, then the Surplus Funding is amortized over an open 30-year period.

Based on the current funding policy, Valuation Reserves are the actuarial value of assets minus the 1% Contingency Reserve, the County Contribution Credit Reserve, the Advanced Employer Contribution Reserve, and the STAR Reserve.

<sup>&</sup>lt;sup>1</sup>A further goal is to minimize employer contributions, consistent with the requirements of Article XVI, Section 17 of the California Constitution and Section 31595 of the California Government Code.



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In preparing the June 30, 2023 funding valuation report, we relied, without audit, on information (some oral and some in writing) supplied by LACERA. This information includes, but is not limited to, statutory provisions, employee data, and financial information. In our examination of these data, we have found them to be reasonably consistent and comparable with data used for other purposes, although we have not audited the data at the source. Since the valuation results are dependent on the integrity of the data supplied, the results can be expected to differ if the underlying data is incomplete or missing. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

The valuation is also based on our understanding of LACERA's current benefit provisions and the actuarial assumptions which were reviewed and adopted by the Board of Investments. The funding assumptions were based on the triennial investigation of experience study report as of June 30, 2022, which was adopted at the December 14, 2022 Board of Investments meeting. The assumptions and methods used for financial reporting under GASB 67 are the same as the funding assumptions and methods with the following exceptions:

- 1. The discount rate is gross of administrative expenses,
- 2. The STAR COLA is treated as substantively automatic and is valued to the extent it is projected to be paid from the STAR Reserve in the future, and
- 3. The Fiduciary Net Position is equal to the fair value of assets.

Actuarial computations presented in the funding valuation report are for the purpose of determining the recommended funding amounts for LACERA consistent with our understanding of its funding requirements and goals. The liabilities are determined by using the entry age actuarial cost method. The actuarial assets are determined by using a five-year smoothed recognition method of asset gains and losses, determined as the difference of the actual fair value of assets to the expected fair value. In our opinion, the actuarial assumptions and methods are internally consistent, individually reasonable and, in combination, represent a reasonable estimate of the anticipated experience of LACERA. We have incorporated other sources of economic data in assessing the reasonableness of the assumptions. In particular, we have considered LACERA's investment policy statement and Meketa's capital market assumptions in our assessment of the investment return assumption.

The valuation results were developed using models employing standard actuarial techniques. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice. Reliance on other experts is reflected in Milliman's capital market assumptions, and in Milliman's expected return model maintained by Milliman investment consultants.

Future actuarial measurements may differ significantly from the current measurements as presented in the funding valuation report and the GASB 67 disclosure report due to factors such as: experience differing from that anticipated by the economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in the program provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.



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Milliman's work is prepared exclusively for LACERA for a specific and limited purpose. It is a complex, technical analysis that assumes a high level of knowledge concerning LACERA's operations. Milliman does not intend to benefit or create a legal duty to any third-party recipient of our work product. No third-party recipient of Milliman's work product who desires professional guidance should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

Milliman prepared the following information for the actuarial section:

- 1. Retirees and Beneficiaries added to and removed from Retiree Payroll Pension
- 2. Actuarial Analysis of Financial Experience Pension
- 3. Funded Liabilities by Type Pension
- 4. Schedule of Funding Progress Pension

In addition, for Note E - Pension Plan Liabilities of the financial section, Milliman prepared the Schedule of Net Pension Liability, and Sensitivity Analysis.

Except as noted above, LACERA staff prepared the information in Note E and the Required Supplementary Information, based on information supplied in prior funding valuation reports, our June 30, 2023 funding valuation report, and our June 30, 2024 GASB 67 disclosure report. Milliman has reviewed the information in Note E for accuracy.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the principles prescribed by the Actuarial Standards Board and the Code of Professional Conduct and Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States, published by the American Academy of Actuaries. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Sincerely,

Nick J. Collier, ASA, EA, MAAA Principal and Consulting Actuary

Vin Celli

NC/CG/wb

Principal and Consulting Actuary

# Summary of Actuarial Methods and Assumptions — Pension Plan

The table below includes a summary of actuarial methods and both demographic and economic assumptions used by LACERA's consulting actuary in performing the actuarial valuation of the Pension Plan.

Method/Assumption	Application
Overview	2022 Pension Plan Experience Study  The actuarial methods and assumptions used to determine Pension Plan liabilities are based on the results of the 2022 experience study as recommended by Milliman, the consulting actuary, and adopted by the LACERA Board of Investments.
	2023 Pension Plan Actuarial Valuation Milliman used the 2022 experience study results to prepare the annual actuarial valuation report as of June 30, 2023. LACERA used the 2023 Actuarial Valuation report to update the valuation disclosures in this Actuarial Section.
	Retirement Benefit Funding Policy In 2009, the Board of Investments approved the Retirement Benefits Funding Policy (Funding Policy). Under the Funding Policy, modifications to the asset valuation and amortization methods were adopted beginning with the June 30, 2009 actuarial valuation. The Funding Policy was amended in February 2013 to conform with the standards mandated in PEPRA. In December 2022, the Board of Investments approved an exclusion of the Supplemental Targeted Adjustment for Retirees (STAR) Reserve from valuation assets as an exception to the Funding Policy. During the next fiscal year, the Board of Investments is expected to review and update the Funding Policy.
Actuarial Cost	Entry Age Normal Under the principles of this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit (until maximum retirement age). For members who transferred between plans, entry age is based on original entry into the retirement system.
	This method was reaffirmed in the 2022 triennial experience study.
Actuarial Asset Valuation	Five-Year Asset Smoothing With Offsetting The valuation assets are valued using a five-year smoothing method based on the difference between expected and actual fair value of assets as of the valuation date. The gains and losses on fair value are recognized over a five-year period to spread out the impact of investment market performance, rather than recognizing the entire effect of market changes each year. The expected fair value is the prior year's fair value increased with the net cash flow of funds, all increased with interest during the past fiscal year at the expected investment return rate assumption.
	To the extent that there is a loss for the year and there are unrecognized gains from previous years, or to the extent that there is a gain for the year and there are unrecognized losses from previous years, the gain or loss for the year shall be used to offset unrecognized gains or losses from previous years in the order of oldest to most recent. Any remaining gain or loss for the year is recognized over a five-year period. The five-year asset smoothing method was adopted effective June 30, 2009, and the offsetting methodology was adopted effective June 30, 2022.
	STAR Reserve Assets Valuation assets exclude the statutory Contingency Reserve and the STAR Reserve. This treatment of the STAR Reserve as a non-valuation reserve was adopted effective June 30, 2022.
Amortization of Unfunded Actuarial Accrued Liability (UAAL)	20-Year Amortization As of the June 30, 2019 valuation, all existing amortization layers were set to be amortized over a maximum 22-year period and now have a period of 20 years or less. Future actuarial gains and losses are amortized over new closed 20-year periods, beginning with the date the contribution is first expected to be made. This approach is referred to as layered amortization.
	For the June 30, 2023 valuation, 15 amortization layers were used to calculate the total amortization payment beginning July 1, 2024.

M-th	Annelination
Method/Assumption  General Wage Growth and	Application  3.25 Percent Wage Growth and Various Rates
Projected Salary Increases	Projected salary increases: 3.66 percent to 12.54 percent.
	The total expected increase in salary includes both merit and the general wage increase assumption of 3.25 percent per annum. The total result is compounded rather than additive. Increases are assumed to occur in the middle of the fiscal year (i.e., January 1) and apply only to base salary. The mid-year timing reflects that salary increases occur throughout the year, or on average mid-year.
	The General Wage Growth rate was adopted beginning with the June 30, 2016 valuation. The rate was reaffirmed in the 2022 triennial experience study.
Investment Rate of Return	Annual Rate of 7.0 Percent
	Future investment earnings are assumed to accrue at an annual rate of 7 percent, compounded annually, net of both investment and administrative expenses. The same rate of return is used to discount the actuarial accrued liability. This rate was adopted beginning with the June 30, 2019 valuation.
Post-Retirement Benefit	Post-Retirement Benefit Increases of 2.75 Percent or 2.0 Percent
Increases	Annual cost-of-living adjustments (COLAs) up to 3.0 percent or 2.0 percent per year may be provided in accordance with the plan benefits provisions, These adjustments are assumed payable each year in the future but are limited to not exceed the expected increase in the Consumer Price Index (CPI) of 2.75 percent per year, with the exception of any adjustments from the COLA accumulation bank for Plan A members.
	Plan E members receive a prorated post-retirement benefit increase of 2.0 percent for service credit earned on and after June 4, 2002. The portion payable is based on a ratio of the member's years of service earned on and after June 4, 2002 to the member's total years of service. The portion of the full 2.0 percent increase not provided for may be purchased by the member. COLA adjustments for members with service credit earned prior to June 4, 2002 are based on a ratio of months of service earned on and after June 4, 2002 divided by the total months of service.
	These rates were adopted beginning with the June 30, 2016 valuation and reaffirmed in the 2022 triennial experience study.
Consumer Price Index (CPI)	Annual Rate of 2.75 Percent This rate was adopted beginning with the June 30, 2016 valuation and reaffirmed in the 2022 triennial experience study.
Rates of Separation From Employment	Various Rates and Probabilities  Various rates are dependent upon member's age, gender, years of service, and retirement plan. Each rate represents the probability that a member will separate from service at each age (or service duration) due to the particular cause. These rates of separation from active service were adopted beginning with the June 30, 2022 valuation. The Retirement Probability of Occurrence schedule included in this Actuarial Section includes a summary of probability of retirement and withdrawal for sample ages.

#### Method/Assumption

#### **Application**

#### **Expectation of Life After** $Retirement^{1,2}$

Mortality Tables for Public Employees

The same post-retirement mortality probabilities are used in the valuation for both members retired from service and their beneficiaries. Current beneficiary mortality is assumed to be the same as for healthy general members of the same sex. Future beneficiaries are assumed to be of the opposite sex and have the same mortality as general members.

#### Males:

General Members: PubG-2010 Healthy Retiree Mortality Table for Males, with MP-2021 Ultimate Projection Scale.

Safety Members: PubS-2010 Healthy Retiree Mortality Table for Males multiplied by 85 percent, with MP-2021 Ultimate Projection Scale.

#### Females:

General Members: PubG-2010 Healthy Retiree Mortality Table for Females multiplied by 110 percent, with MP-2021 Ultimate Projection Scale.

Safety Members: PubS-2010 Healthy Retiree Mortality Table for Females, with MP-2021 Ultimate Projection Scale.

The amount-weighted Pub-2010 mortality table probabilities were adopted June 30, 2019. The MP-2021 Ultimate Projection Scale for expected future mortality improvement was adopted June 30, 2022.

#### **Expectation of Life After** Disability<sup>1,2</sup>

Mortality Tables for Public Employees

#### Males:

General Members: Average of PubG-2010 Healthy Retiree Mortality Table for Males and PubG-2010 Disabled Retiree Mortality Table for Males, both projected with MP-2021 Ultimate Projection Scale.

Safety Members: PubS-2010 Healthy Retiree Mortality Table for Males, with MP-2021 Ultimate Projection Scale.

#### Females:

General Members: Average of PubG-2010 Healthy Retiree Mortality Table for Females and PubG-2010 Disabled Retiree Mortality Table for Females, both projected with MP-2021 Ultimate Projection Scale.

Safety Members: PubS-2010 Healthy Retiree Mortality Table for Females, with MP-2021 Ultimate **Projection Scale** 

The amount-weighted Pub-2010 mortality table probabilities were adopted June 30, 2019. The MP-2021 Ultimate Projection Scale for expected future mortality improvement was adopted June 30, 2022.

<sup>1</sup>The Pub-2010 mortality tables were published by the Society of Actuaries' (SOA) Retirement Plans Experience Committee (RPEC) in January 2019. The data studied includes approximately 46 million life-years of exposure and 580,000 deaths from public pension plans over the period 2008 to 2013. The Pub-2010 mortality tables include separate tables for general and safety members, and for each of those classes of members includes separate mortality tables for healthy annuitants, disabled retirees, and employees.

<sup>2</sup>The ultimate improvement rates from the SOA's Mortality Improvement Scale MP-2021 (published in October 2021) are used to adjust the Pub-2010mortality tables to account for anticipated changes in mortality rates in future years. In general, it is assumed that mortality rates will improve (implying longer lifetimes) in the future, partially due to improvements in healthcare.

#### Method/Assumption

#### **Application**

# Recent Changes and Their Financial Impact

#### 2022 Pension Plan Experience Study

An experience study was performed by the consulting actuary for the three-year period ended June 30, 2022. The LACERA Board of Investments adopted the demographic assumptions, projected salary increases, and actuarial methods recommended in that report. The investment return assumption and other economic assumptions remain unchanged. Changes to assumptions and other financial impacts are discussed below.

#### STAR Reserve

The STAR Reserve is excluded from the 2022 valuation assets. This is consistent with the treatment of STAR benefits as there is no corresponding liability for future potential STAR benefits included in the valuation. The exclusion of the STAR Reserve in the valuation assets was adopted by the Board of Investments in December 2022.

#### 2022 Assumption Changes

At the December 2022 LACERA Board of Investments meeting, the Board adopted new assumptions with the 2022 Investigation of Experience report. The adopted assumptions included updating: rates of assumed merit salary increases; assumed rates of service retirement to reflect a member's length of service in addition to their age; and the mortality improvement scale, to reflect the most recent improvement scale published by the Society of Actuaries' Retirement Plans Experience Committee (RPEC). Of these changes, the update to the service retirement assumption had the greatest single impact on the results of the valuation. All assumption changes have been reflected in the June 30, 2022 actuarial valuation.

#### Funded Ratio

As of June 30, 2023, the Funded Ratio increased from 79.6 percent to 79.9 percent, due primarily to employer contributions to amortize the Unfunded Actuarial Accrued Liability.

#### **Employer Contributions**

The total calculated employer contribution rate increased from the prior valuation by 0.04 percent (from 25.84 percent to 25.88 percent) of payroll. The increase in the employer contribution rate is primarily due to greater than expected salary increases. This increase was mostly offset by the rate-reducing impact of higher payroll growth than expected.

#### **Member Contributions**

New member contribution rates were recommended for PEPRA members, General Plan G (from 9.24 percent to 9.28 percent) and Safety Plan C (from 14.76 percent to 14.97 percent) effective July 1, 2024, an increase for both plans. PEPRA plan member rates are required to be equal to 50 percent of the gross normal cost of the respective plan. Member contribution rates for all contributory legacy plans (General Plans A, B, C, and D, and Safety Plans A and B) vary based on a member's entry age when joining LACERA and the underlying assumptions. The member contribution rates for legacy plans were not recommended to increase as of July 1, 2024.

# Schedule of Funding Progress — Pension Plan

(Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Valuation Assets (a)	Actuarial Accrued Liability (AAL)¹ (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll <sup>2</sup> (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
June 30, 2014	\$43,654,462	\$54,942,453	\$11,287,991	79.5%	\$6,672,228	169.2%
June 30, 2015	47,328,270	56,819,215	9,490,945	83.3%	6,948,738	136.6%
June 30, 2016	49,357,847	62,199,214	12,841,367	79.4%	7,279,777	176.4%
June 30, 2017	52,166,307	65,310,803	13,144,496	79.9%	7,637,032	172.1%
June 30, 2018	55,233,108	68,527,354	13,294,246	80.6%	7,957,981	167.1%
June 30, 2019	57,617,288	74,635,840	17,018,552	77.2%	8,370,050	203.3%
June 30, 2020	59,762,991	78,275,175	18,512,184	76.3%	8,724,151	212.2%
June 30, 2021	64,909,377	81,898,044	16,988,667	79.3%	9,062,051	187.5%
June 30, 2022	68,711,610	86,320,151	17,608,541	79.6%	9,100,791	193.5%
June 30, 2023	\$72,414,936	\$90,651,092	\$18,236,156	79.9%	\$9,425,690	193.5%

<sup>&</sup>lt;sup>1</sup>Calculated using the entry age normal actuarial cost method.

See Schedule of Employer Contributions History — Pension Plan included in the Required Supplementary Information of the Financial Section, which provides a 10year schedule of actuarially determined contributions in relation to the actual contributions provided to the Pension Plan.

<sup>&</sup>lt;sup>2</sup>Covered Payroll includes compensation paid to all active employees on which contributions are calculated.

# Active Member Valuation Data — Pension Plan

Valuation Date	Plan Type	Member Count	Annual Salary <sup>1</sup>	Average Annual Salary	Percentage Increase in Average Salary
June 30, 2014	General	79,943	\$5,487,670,164	\$68,645	3.24%
	Safety	12,523	1,252,867,272	100,045	1.58%
	Total	92,466	\$6,740,537,436	\$72,897	2.86%
June 30, 2015	General	81,228	\$5,706,302,532	\$70,250	2.34%
	Safety	12,446	1,299,621,108	104,421	4.37%
	Total	93,674	\$7,005,923,640	\$74,790	2.60%
June 30, 2016	General	82,916	\$5,949,587,940	\$71,754	2.14%
	Safety	12,528	1,342,684,620	107,175	2.64%
	Total	95,444	\$7,292,272,560	\$76,404	2.16%
June 30, 2017	General	84,513	\$6,290,061,336	\$74,427	3.73%
	Safety	12,698	1,388,190,600	109,324	2.01%
	Total	97,211	\$7,678,251,936	\$78,985	3.38%
June 30, 2018	General	85,703	\$6,610,313,328	\$77,130	3.63%
	Safety	12,771	1,451,457,324	113,653	3.96%
	Total	98,474	\$8,061,770,652	\$81,867	3.65%
June 30, 2019	General	86,392	\$6,815,591,124	\$78,891	2.28%
	Safety	12,794	1,540,187,040	120,384	5.92%
	Total	99,186	\$8,355,778,164	\$84,244	2.90%
June 30, 2020	General	86,930	\$7,186,102,392	\$82,665	4.78%
	Safety	13,178	1,590,549,948	120,697	0.26%
	Total	100,108	\$8,776,652,340	\$87,672	4.07%
June 30, 2021	General	85,963	\$7,437,522,936	\$86,520	4.66%
	Safety	13,138	1,650,856,932	125,655	4.11%
	Total	99,101	\$9,088,379,868	\$91,708	4.60%
June 30, 2022	General	83,689	\$7,334,839,584	\$87,644	1.30%
	Safety	12,850	1,626,909,156	126,608	0.76%
	Total	96,539	\$8,961,748,740	\$92,830	1.22%
June 30, 2023	General	84,295	\$7,842,601,440	\$93,038	6.15%
	Safety	12,610	1,683,476,580	133,503	5.45%
	Total	96,905	\$9,526,078,020	\$98,303	5.90%

<sup>&</sup>lt;sup>1</sup>Active Member Valuation Annual Salary is an annualized compensation of only those members who were active as of the actuarial valuation date. Covered Payroll includes compensation paid to all active employees on which contributions are calculated.

#### Retirees and Beneficiaries Added to and Removed From Retiree Payroll — Pension Plan (Dollars in Thousands)

	Added to Rolls Removed from Rolls Rolls at End of Year		_					
Valuation Date	Member Count	Annual Allowance <sup>1,2</sup>	Member Count	Annual Allowance <sup>1</sup>	Member Count <sup>3</sup>	Annual Allowance <sup>1</sup>	Percentage Increase in Retiree Allowance	Average Annual Allowance
June 30, 2014	3,128	\$172,743	(1,985)	(\$71,730)	59,229	\$2,712,080	3.87%	\$45.8
June 30, 2015	3,501	180,549	(2,124)	(80,028)	60,606	2,812,601	3.71%	46.4
June 30, 2016	3,479	220,632	(2,171)	(80,881)	61,914	2,952,352	4.97%	47.7
June 30, 2017	3,721	245,915	(2,311)	(89,624)	63,324	3,108,643	5.29%	49.1
June 30, 2018	3,826	276,118	(2,270)	(89,033)	64,880	3,295,728	6.02%	50.8
June 30, 2019	3,978	302,022	(2,351)	(97,840)	66,507	3,499,910	6.20%	52.6
June 30, 2020	3,930	311,206	(2,425)	(104,914)	68,012	3,706,202	5.89%	54.5
June 30, 2021	4,350	327,745	(2,865)	(132,185)	69,497	3,901,762	5.28%	56.1
June 30, 2022	4,796	378,343	(2,722)	(130,089)	71,571	4,150,016	6.36%	58.0
June 30, 2023	4,071	\$347,718	(2,634)	(\$129,276)	73,008	\$4,368,458	5.26%	\$59.8

<sup>&</sup>lt;sup>1</sup>Annual Allowance is the monthly benefit allowance annualized for those members counted as of June 30.

<sup>&</sup>lt;sup>2</sup>Includes COLAs that occurred during the fiscal year and therefore were not included in the previous years' Annual Allowance totals.

<sup>&</sup>lt;sup>3</sup>For the actuarial valuation year, Member Count includes retirees who, due to timing at year-end, are not yet included in the total retired members count disclosed in the Financial Section, see Note A — Plan Description.

# **Funded Liabilities by Type — Pension Plan** (Dollars in Millions)

	Actuarial A	ccrued Liability (A		Portion of AAL Covered by Assets			
Actuarial Valuation Date	(A) Active Member Contributions	(B) Retirees and Beneficiaries <sup>1</sup>	(C) Active Members (Employer- Financed Portion)	Actuarial Value of Valuation Assets	(A) Active	(B) Retired	(C) Employer
June 30, 2014	\$8,354	\$31,882	\$14,706	\$43,654	100%	100%	23%
June 30, 2015	8,805	32,734	15,280	47,328	100%	100%	38%
June 30, 2016	8,767	35,316	18,116	49,358	100%	100%	29%
June 30, 2017	9,482	37,077	18,752	52,166	100%	100%	30%
June 30, 2018	9,882	39,192	19,453	55,233	100%	100%	32%
June 30, 2019	10,210	42,235	22,190	57,617	100%	100%	23%
June 30, 2020	10,650	44,500	23,125	59,763	100%	100%	20%
June 30, 2021	11,115	46,774	24,009	64,909	100%	100%	29%
June 30, 2022	11,029	49,637	25,654	68,712	100%	100%	31%
June 30, 2023	\$11,930	\$52,116	\$26,605	\$72,415	100%	100%	31%

<sup>&</sup>lt;sup>1</sup>Includes vested and non-vested inactive members.

# **Actuarial Analysis of Financial Experience — Pension Plan** (Dollars in Millions)

_	Valuation as of June 30						
	2023	2022	2021	2020	2019		
Unfunded Actuarial Accrued Liability	\$17,608	\$16,989	\$18,512	\$17,018	\$13,294		
Expected Increase/(Decrease) From Prior Valuation	(108)	(76)	171	306	25		
Salary Increases Greater/(Less) Than Expected	771	(21)	484	388	486		
CPI Greater/(Less) Than Expected	_	355	(73)	43	44		
Change in Assumptions	_	1,364	_	_	2,528		
Asset Return Less/(Greater) Than Expected	(118)	(996)	(2,039)	701	477		
All Other Experience	83	(7)	(66)	56	164		
Ending Unfunded Actuarial							
Accrued Liability	\$18,236	\$17,608	\$16,989	\$18,512	\$17,018		

	Valuation as of June 30						
	2018	2017	2016	2015	2014		
Unfunded Actuarial Accrued Liability	\$13,145	\$12,841	\$9,491	\$11,288	\$13,315		
Expected Increase/(Decrease) From Prior Valuation	146	320	(102)	(54)	338		
Salary Increases Greater/(Less) Than Expected	223	277	162	79	(291)		
CPI Greater/(Less) Than Expected	45	(139)	(191)	(570)	(427)		
Change in Assumptions	_	_	2,922	_	_		
Asset Return Less/(Greater) Than Expected	(411)	(421)	496	(1,263)	(1,664)		
All Other Experience	146	267	63	11	17		
Ending Unfunded Actuarial							
Accrued Liability	\$13,294	\$13,145	\$12,841	\$9,491	\$11,288		

# **Retirement Probability of Occurrence**

# Plans A, B, and C General Members

Age	Service Retirement	Service Disability	Ordinary Disability	Service Death	Ordinary Death	Other Terminations
Male						
20	0.0000	0.0001	0.0001	N/A	0.0004	0.0050
30	0.0000	0.0001	0.0002	N/A	0.0004	0.0050
40	0.0300	0.0006	0.0002	N/A	0.0008	0.0050
50	0.0300	0.0011	0.0005	N/A	0.0018	0.0050
60	0.3000	0.0039	0.0009	N/A	0.0038	0.0050
70	0.2200	0.0045	0.0013	N/A	0.0084	0.0050
75	1.0000	0.0000	0.0000	N/A	0.0132	0.0000
Female						
20	0.0000	0.0002	0.0001	N/A	0.0002	0.0050
30	0.0000	0.0002	0.0001	N/A	0.0002	0.0050
40	0.0300	0.0005	0.0002	N/A	0.0005	0.0050
50	0.0300	0.0013	0.0005	N/A	0.0011	0.0050
60	0.3000	0.0022	0.0007	N/A	0.0024	0.0050
70	0.2200	0.0025	0.0011	N/A	0.0064	0.0050
75	1.0000	0.0000	0.0000	N/A	0.0105	0.0000

# Plans D and G General Members

	Service	Service						
	Retirement	Retirement	Service	Ordinary	Service	Ordinary	Years of	Other
Age	Plan D	Plan G	Disability	Disability	Death	Death	Service	Terminations
Male								
20	0.0000	0.0000	0.0001	0.0001	N/A	0.0004	5	0.0310
30	0.0000	0.0000	0.0001	0.0002	N/A	0.0004	10	0.0170
40	0.0150	0.0000	0.0006	0.0002	N/A	0.0008	15	0.0100
50	0.0150	0.0120	0.0011	0.0005	N/A	0.0018	20	0.0075
60	0.0700	0.0560	0.0039	0.0009	N/A	0.0038	25	0.0050
70	0.2400	0.2400	0.0045	0.0013	N/A	0.0084	30 & up	0.0000
75	1.0000	1.0000	0.0000	0.0000	N/A	0.0132		
Female								
20	0.0000	0.0000	0.0002	0.0001	N/A	0.0002	5	0.0310
30	0.0000	0.0000	0.0002	0.0001	N/A	0.0002	10	0.0170
40	0.0150	0.0000	0.0005	0.0002	N/A	0.0005	15	0.0100
50	0.0150	0.0120	0.0013	0.0005	N/A	0.0011	20	0.0075
60	0.0700	0.0560	0.0022	0.0007	N/A	0.0024	25	0.0050
70	0.2400	0.2400	0.0025	0.0011	N/A	0.0064	30 & up	0.0000
75	1.0000	1.0000	0.0000	0.0000	N/A	0.0105		

# **Plan E General Members**

Age	Service Retirement	Service Disability	Ordinary Disability	Service Death	Ordinary Death	Years of Service	Other Terminations
Male	Retirement	Disability	Disability	Death	Death	Service	Terrimodions
20	0.0000	N/A	N/A	N/A	0.0004	5	0.0310
30	0.0000	N/A	N/A	N/A	0.0004	10	0.0230
40	0.0000	N/A	N/A	N/A	0.0008	15	0.0144
50	0.0000	N/A	N/A	N/A	0.0018	20	0.0108
60	0.0400	N/A	N/A	N/A	0.0038	25	0.0100
70	0.2000	N/A	N/A	N/A	0.0084	30 & up	0.0100
75	1.0000	N/A	N/A	N/A	0.0132		
Female							
20	0.0000	N/A	N/A	N/A	0.0002	5	0.0310
30	0.0000	N/A	N/A	N/A	0.0002	10	0.0230
40	0.0000	N/A	N/A	N/A	0.0005	15	0.0144
50	0.0000	N/A	N/A	N/A	0.0011	20	0.0108
60	0.0400	N/A	N/A	N/A	0.0024	25	0.0100
70	0.2000	N/A	N/A	N/A	0.0064	30 & up	0.0100
75	1.0000	N/A	N/A	N/A	0.0105		

# Plans A, B, and C Safety Members

Age	Service Retirement Plans A-B	Service Retirement Plan C	Service Disability	Ordinary Disability	Service Death	Ordinary Death	Years of Service	Other Terminations
Male								
20	0.0000	0.0000	0.0020	0.0000	0.0001	0.0004	5	0.0113
30	0.0000	0.0000	0.0020	0.0000	0.0001	0.0004	10	0.0076
40	0.0075	0.0000	0.0028	0.0000	0.0001	0.0006	15	0.0048
50	0.0200	0.0200	0.0075	0.0000	0.0001	0.0012	20	0.0028
60	0.2100	0.2100	0.1000	0.0000	0.0001	0.0026	25	0.0020
65	1.0000	1.0000	0.0000	0.0000	0.0000	0.0041	30 & up	0.0000
Female								
20	0.0000	0.0000	0.0030	0.0000	0.0001	0.0002	5	0.0113
30	0.0000	0.0000	0.0042	0.0000	0.0001	0.0003	10	0.0076
40	0.0075	0.0000	0.0092	0.0000	0.0001	0.0005	15	0.0048
50	0.0200	0.0200	0.0180	0.0000	0.0001	0.0009	20	0.0028
60	0.2100	0.2100	0.0600	0.0000	0.0001	0.0017	25	0.0020
65	1.0000	1.0000	0.0000	0.0000	0.0000	0.0023	30 & up	0.0000

#### INTRODUCTION

The actuarial valuation of the retiree medical, dental/vision, and death benefits promised to retired Los Angeles County (County) workers who also participate in the LACERA retirement benefits plan is governed by provisions in the LACERA Other Post-Employment Benefits (OPEB) Actuarial Valuation and Audit Policy (OPEB Policy), which the LACERA Board of Retirement establishes and adopts. The OPEB Policy, which parallels the policy applicable to the retirement benefits actuarial valuation and related actuarial review process, is subject to periodic assessments to identify and incorporate necessary updates and revisions.

As required by the OPEB Policy, LACERA engages an independent actuarial consulting firm to perform the OPEB Program valuation annually, and every three years, the consulting actuary, Milliman, performs an investigation of experience (experience study). On a triennial basis, a separate consulting actuarial firm, CavMac, reviews both the annual valuation and experience study.

The OPEB actuarial valuations are performed to review program funding metrics and to satisfy financial statement reporting quidelines that apply to sponsoring employers, such as the County, and employers who fund OPEB benefit programs for their retirees, such as the Los Angeles Superior Court (Superior Court).

#### Contributions and Funding Policy

The County historically satisfied its healthcare premium subsidy obligations on a pay-as-you-go basis. LACERA bills the premiums to the County, outside districts, and members on a monthly basis. Program members are required to pay the difference between the applicable employer-paid subsidy and the actual premium cost. An administrative fee paid to LACERA covers the costs of administering the OPEB Program and is included in the monthly healthcare premium.

In June 2015, the County Board of Supervisors approved the countywide budget with a dedicated funding promise for the OPEB liability, using the multiuear approach to enhance the County's OPEB Trust balances in a consistent manner. This funding commitment provides prefunding goals and indicates that the County has placed a priority on making OPEB contributions. The County, LACERA, and Superior Court regularly prefund these obligations, depositing monies into an irrevocable OPEB trust. The plan sponsors provide updated funding projections each year including a five-year forecast. Milliman reviewed the adequacy of the plan sponsor funding policies and found them to be in compliance with Actuarial Standards of Practice (ASOP) Number 6.

# **Actuarial Cost Method**

Effective with the July 1, 2018 OPEB valuation, the actuarial cost method was changed to entry age normal. Under the principles of this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit (until maximum retirement age). For members who transferred between retirement plans, entry age is based on original entry into the retirement system. The entry age normal actuarial cost method is also used for financial reporting purposes as required by GASB.

# **OPEB Agent Plan**

The July 1, 2018 OPEB valuation marked the first valuation prepared under an agent plan structure, changing OPEB funding reporting from the cost-sharing plan structure used in OPEB valuations since July 1, 2006. At the direction of the County, to precisely allocate its own liabilities, the agent plan structure allows for projecting the unfunded actuarial accrued liability based on each individual agents' assets and investment rate of return assumptions. The investment earnings assumption for agents that are prefunding through the OPEB Trust is the expected return for the OPEB Trust. The investment earnings assumption for the agents that are not prefunding through the OPEB Trust is the County's general funds' expected return. However, OPEB specific demographic assumptions such as initial enrollment, medical plan and tier selection, spouse age difference, and reenrollment assumptions are combined for all of the agents.

The following agents and agent groupings were developed to determine the liability for the individual agents, the total OPEB Trust, and the total OPEB Program:

- Total OPEB Trust Los Angeles County, Superior Court, and LACERA
- Total OPEB Program Los Angeles County, Superior Court, LACERA, and outside districts<sup>1</sup>

The total OPEB Program agent grouping is used to disclose the aggregate amounts throughout the Actuarial Section.

South Coast Air Quality Management District (SCAQMD), Los Angeles County Office of Education (LACOE), Local Agency Formation Commission for the County of Los Angeles (LAFCO), and Little Lake Cemetery District (LLCD).

#### **Financial Reporting Standards**

In June 2015, the GASB issued Statement Numbers 74 and 75, which govern new accounting and financial reporting standards for public sector post-retirement benefit programs and the employers that sponsor them. GASB 74 applies to OPEB program administrators (LACERA) and was effective beginning for the plan fiscal year July 1, 2016.<sup>2</sup> GASB 75 is for employers (County) that sponsor OPEB programs and was effective beginning for the employer fiscal year July 1, 2017.<sup>3</sup>

The data, assumptions, program provisions, and funding goals described in the OPEB valuation report serve as a basis for preparing separate GASB 74 and 75 disclosure reports. GASB sets forth specific financial reporting requirements for LACERA and the County, which result in different computations and data—including discount rates—than the information provided in the OPEB valuation report.

Due to the July 1, 2018 transition from a cost-sharing to an agent plan, LACERA, as the plan administrator, does not disclose the OPEB Program's Net OPEB Liability (NOL) and has determined that GASB 74 disclosures were reduced. Under the agent structure reporting model, the program administrator (LACERA) provides agent-specific information, as each individual agent is required to report their portion of the NOL within their annual financial statements in accordance with GASB 75. LACERA's June 30, 2024 and 2023 financial statements contain some limited information within the Required Supplementary Information Section to support compliance with GASB 74 requirements under an agent plan structure.

# **OPEB Actuarial Projects**

The OPEB Policy requires annual OPEB valuations and for the actuary to review the reasonableness of the economic and demographic assumptions every three years. Milliman performed the latest OPEB valuation as of July 1, 2023, using the actuarial assumptions from the 2023 OPEB experience study. LACERA discloses actuarial valuation data one year in arrears compared to the financial statement reporting date due to the nature and timing of the required process and the availability of year-end information. Since the 2024 valuation report was not yet available when LACERA prepared the 2024 financial statements, LACERA utilized the latest valuation report as of June 30, 2023.

#### **Actuarial Review Results**

Actuarial reviews of the OPEB experience study and OPEB valuation are conducted based on the OPEB Policy. The OPEB Program reviewing actuary, CavMac, last performed reviews of Milliman's OPEB experience study and OPEB valuation as of July 1, 2023.

#### Other Actuarial Information

Actuarial Methods and Assumptions: A description of the actuarial methods and assumptions for the OPEB valuation used by the OPEB consulting actuary are included in this Actuarial Section.

The following additional information is included in this section:

- · Actuary's Certification Letter OPEB Program
- Summary of Actuarial Methods and Assumptions OPEB Program
- Schedule of Funding Progress OPEB Program
- Active Member Valuation Data OPEB Program
- · Retirees and Beneficiaries Added to and Removed from Benefits OPEB Program
- Funded Liabilities by Type OPEB Program
- Actuarial Analysis of Financial Experience OPEB Program

A Summary of Major OPEB Program Provisions is available upon request by contacting LACERA.

See Note N – OPEB Program in the Financial Section for details regarding the program description and benefits.

<sup>&</sup>lt;sup>2</sup>LACERA implemented GASB 74 as of June 30, 2017.

<sup>&</sup>lt;sup>3</sup>The LACERA OPEB Program participating employers implemented GASB 75 as of June 30, 2018.



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September 15, 2024

Board of Retirement Los Angeles County Employees Retirement Association 300 North Lake Avenue, Suite 820 Pasadena, CA 91101-4199

#### Dear Trustees of the Board:

Los Angeles County provides Other Postemployment Benefits (OPEB): retiree medical, dental/vision, and death/burial insurance benefits to the retired Los Angeles County (County) workers who also participate in the Los Angeles County Employees Retirement Association (LACERA) retirement benefits program. These healthcare related benefits are called the Los Angeles County OPEB Program, or the "Program". The Program currently provides these benefits on a "pay-as-you-go" basis while also prefunding into the OPEB Trust. OPEB actuarial funding valuations are performed annually.

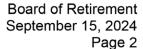
A summary of the results of the past three actuarial valuations is shown below. All dollar amounts are in billions.

Valuation Date	Actuarial Accrued Liability	Assets	Unfunded Actuarial Accrued Liability	ADC* as a Percentage of Payroll
July 1, 2021	\$21.16	\$2.31	\$18.85	16.76%
July 1, 2022	\$23.10	\$2.39	\$20.71	18.27%
July 1, 2023	\$23.46	\$3.09	\$20.37	17.10%

<sup>\*</sup> Actuarially Determined Contribution (ADC) based on GASB 74/75 terminology.

The County's Board of Supervisors affirmed their support for pre-funding its OPEB liabilities by providing specific initial appropriations to the OPEB Trust. Since the July 1, 2012 Valuation, details of a long-term funding policy have been finalized. The funding policy provides for steady increases in contributions each year with the ultimate goal of making contributions equal to the ADC. The July 1, 2014, July 1, 2016 and annual OPEB Valuations thereafter include assets invested in the OPEB Trust.

Milliman has developed certain models to estimate the values included in these valuations. The intent of the models was to estimate the assumed investment earnings, analysis of OPEB demographic assumptions, retiree health claim costs, and annual trends for retiree health benefits. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice (ASOP). The models, including all input, calculations, and output may not be appropriate for any other purpose.





The models rely on data and information as input to the models. We have relied upon certain data and information listed below for this purpose and accepted it without audit. To the extent that the data and information provided is not accurate, or is not complete, the values provided in these valuations may likewise be inaccurate or incomplete.

In preparing the July 1, 2023 OPEB funding valuation report, we relied, without audit, on information (some oral and some in writing) supplied by Los Angeles County, LACERA, and Segal (LACERA's healthcare consultant). This information includes, but is not limited to, benefit descriptions, membership data, and financial information. In our examination of these data we have found them to be reasonably consistent and comparable with data used for other purposes, although we have not audited the data at the source. Since the valuation results are dependent on the integrity of the data supplied, the results can be expected to differ if the underlying data is incomplete or missing. In some cases, where the data was incomplete, we made assumptions as noted in Table C-10 of our July 1, 2023 OPEB funding valuation report. It should be noted that if any of this information is inaccurate or incomplete, our results may be different and our calculations may need to be revised.

The valuation is also based on our understanding of the Program's current benefit provisions and the actuarial assumptions, which were reviewed and adopted by the Board of Retirement. The retirement benefit related demographic and economic assumptions were based on those developed for the June 30, 2023 valuation of the LACERA retirement benefit program, approved by LACERA's Board of Investments. Economic and relevant demographic assumptions from the 2022 retirement benefit investigation of experience, conducted by Milliman, are included in the July 1, 2023 OPEB valuation. Assumptions unique to OPEB were identified and evaluated in Milliman's 2023 OPEB investigation of experience study report as of July 1, 2023, approved by LACERA's Board of Retirement.

The OPEB Program changed from cost sharing to agent effective with the July 1, 2018 OPEB funding valuation. The OPEB demographic and trend assumptions are combined for all of LACERA's agents. The investment rate of return assumption differs by the agents that are prefunding into the OPEB Trust and the agents that are not prefunding into the OPEB Trust.

With the change from cost sharing to agent, a GASB 74 disclosure report for LACERA's financial statements is no longer required to report the OPEB Program liability in LACERA's financial statements. The employer specific information will be provided in the GASB 75 disclosure reports for employer financial reporting. The assumptions and methods used for financial reporting under GASB 75 are the same as the funding assumptions and methods used in the July 1, 2023 OPEB funding valuation report, with the following exceptions:

- 1. The GASB 75 discount rate is determined using depletion date methodology, and it changes on each measurement date.
- The GASB 75 liabilities have LACERA operational administrative expenses removed.

The actuarial computations presented in the July 1, 2023 OPEB funding valuation and the forthcoming June 30, 2025 GASB 75 disclosure reports are for purposes of fulfilling financial accounting requirements for LACERA's employers. The liabilities in the July 1, 2023 OPEB funding valuation and the GASB 75 disclosure reports are determined by using the entry age normal actuarial cost method. The assets are recognized at fair value. We consider the actuarial assumptions and methods to be internally consistent, to represent a long-term perspective, and



**Board of Retirement** September 15, 2024 Page 3

to be reasonable. We believe they also meet the parameters of Governmental Accounting Standards Board Statement No. 75 for fulfilling financial accounting requirements. Nevertheless, the emerging costs will vary from those presented in our report to the extent that actual experience differs from that projected by the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in the OPEB funding valuation report and the GASB 75 disclosure report due to such factors as the following: OPEB program experience differing from that anticipated by the economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in OPEB program provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.

Milliman's work is prepared exclusively for LACERA for a specific and limited purpose. It is a complex, technical analysis that assumes a high level of knowledge concerning LACERA's operations. Milliman does not intend to benefit or create a legal duty to any third party recipient of our work product. No third party recipient of Milliman's work product who desires professional guidance should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work. Milliman prepared the following information for the Actuarial Section:

- 1. Retirees and Beneficiaries Added to and Removed from Benefits OPEB Program
- 2. Actuarial Analysis of Financial Experience OPEB Program
- 3. Funded Liabilities by Type OPEB Program
- 4. Schedule of Funding Progress OPEB Program

LACERA staff prepared the information in Note N-OPEB Program, of the Financial Section and the Required Supplementary Information, based on information supplied in prior actuarial reports, our July 1, 2023 OPEB actuarial funding valuation, and our forthcoming June 30, 2025 GASB 75 report. Milliman has reviewed the information in Note N for accuracy.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, the July 1, 2023 OPEB actuarial funding valuation is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the principles prescribed by the Actuarial Standards Board (ASB) and the Code of Professional Conduct and Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States, published by the American Academy of Actuaries. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion of the July 1, 2023 OPEB actuarial funding valuation. We have experience in performing valuations for Public OPEB programs.

Board of Retirement September 15, 2024 Page 4



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Sincerely,

Robert L. Schmidt, FSA, EA, MAAA Principal and Consulting Actuary

RLS/JOJ/wb

Janet O. Jennings, ASA, MAAA Consulting Actuary

Janet Gennings

#### Summary of Actuarial Methods and Assumptions — OPEB Program

The table below includes a summary of actuarial methods and both demographic and economic assumptions used by LACERA's consulting actuary in performing the actuarial valuation of the OPEB Program.

## Method/Assumption Application Overview 2022 Pension Plan Experience Study and 2023 OPEB Experience Study The OPEB actuarial methods and assumptions are recommended by the consulting actuary and adopted by the Board of Retirement. The actuarial assumptions used to determine the OPEB Program's liabilities are based on the results of the 2022 Pension Plan Investigation of Experience Study and a separate 2023 OPEB Program Investigation of Experience Study approved by the Board of Retirement in July 2024. Where applicable, assumptions used for the Pension Plan are carried over to the OPEB Program; however, some assumptions developed and applied are unique to the OPEB Program. Pension Plan assumptions were reviewed and changed as of June 30, 2022, as a result of the 2022 Pension Plan triennial Investigation of Experience Study approved by the Board of Investments in December 2022. The general wage increase and inflation assumptions were evaluated for the Pension Plan and applied to the OPEB Program. **OPEB** Assumptions The consulting actuary recommended an OPEB-specific investment earnings assumption, as the investment earnings for the OPEB valuation are based on the expected investment return from either the County's general assets or the OPEB Trust. OPEB Trust assets are invested according to the OPEB Trust Investment Policy Statement adopted by the Board of Investments. These OPEB-specific investment earnings assumptions were reviewed and updated in July 2024, following the 2023 OPEB Experience Study. For agents that are prefunding into LACERA's OPEB Trust, the expected return on the OPEB Trust assets is based on the asset allocation, which was last approved by the Board of Investments in April 2024. This allocation differs from that used for the Pension Plan Trust. The OPEB-specific assumptions, including healthcare plan elections, benefit tier enrollment, and retirement of vested terminated members, were reviewed and updated as a result of the 2023 OPEB Investigation of Experience Study and were applied to the OPEB valuation conducted as of July 1, 2023. See the schedule titled Active Member Valuation Data — OPEB Program for active member valuation information. **Actuarial Cost** Entry Age Normal Effective with the July 1, 2018 OPEB funding valuation, the entry age normal (EAN) actuarial cost method was applied. Under the principles of this method, the actuarial present value of the projected benefits of each member included in the valuation is allocated as a level percentage of the member's projected compensation between entry age and assumed exit (until maximum retirement age). For members who transferred between retirement benefit plans, entry age is based on original entry into the system. Unfunded Actuarial Accrued Liability (UAAL) The portion of this actuarial present value allocated to a valuation year is called the normal cost (NC). The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the Unfunded Actuarial Accrued Liability (UAAL). The UAAL is amortized as a level percentage of the projected salaries of the active members, both present and future, covered by the LACERA retirement benefits plan over a 30-year period from the valuation date. **Actuarial Asset** Fair Value Valuation Method Investment Return Annual Rate of 6.25 Percent for Prefunding Agents and 3.50 Percent for Other Agents The investment earnings assumption for agents that are prefunding through the OPEB Trust is the OPEB Trust expected return of 6.25 percent. The investment earnings assumption for agents that are not prefunding through the OPEB Trust is the County's general fund's expected return of 3.50 percent. Besides projecting the OPEB Trust's investment return, this assumption is also used to calculate the Actuarial Accrued Liability (AAL). GASB 75 Discount Rate Calculation The reporting methodology change from cost-sharing to agent plan structure began with the July 1, 2018 OPEB Valuation. The investment earnings assumption approach for this funding valuation is intended to reflect the earnings associated with each agent. The separate GASB 75 disclosure report, which provides information for employers and is different from this funding valuation, follows a prescribed discount rate calculation formula for accounting disclosures. Inflation Rate Annual Rate of 2.75 Percent

This rate was adopted beginning with the July 1, 2016 OPEB Valuation.

Method/Assumption	Application						
Amortization	30-Year Amortization Level percentage of projected salaries of the active members, both present and future, over a 30-year period. This is commonly referred to as a rolling 30-year amortization method and does not cover interest on the UAAL. This assumption was adopted beginning with the July 1, 2006 OPEB valuation.						
Healthcare Cost Trend Rates		FY 2024 to FY 2025	FY 2025 to FY 2026	Ultimate (Grading from June 30, 2024 to June 30, 2106)			
	LACERA Medical Under 65	7.60%	6.30%	4.20%			
	LACERA Medical Over 65	8.80%	7.30%	4.20%			
	Part B Premiums	11.20%	6.70%	4.10%			
	Dental/Vision	2.60%	3.00%	3.70%			
	Weighted Average Trend	8.31%	6.62%	4.16%			
Retirement	regardless of their participation in the OPEB Trust. The claim cost assumptions were updated as part of the July 1, 2023 valuation and differ by Tier 1 and Tier 2. Retiree Healthcare Benefits Program—Tier 1 is for members who were hired before July 1, 2014. Members who were hired after June 30, 2014 are in Retiree Healthcare Benefits Program—Tier 2. The tiers have different maximum employer contributions, which impacts medical plan election patterns, resulting in different claim costs. Refer to Table A-21 of the July 1, 2023 OPEB Valuation report for more details.  Minimum Retirement Ages  Members in General Plans A through D may retire at age 50 with 10 years of service, or any age with 30 years of service, or age 70 regardless of the number of years of service. General Plan G members are eligible to retire at age 52 with five years of service, or age 70 regardless of the number of years of service. Non-contributory Plan E members may retire at age 55 with 10 years of service. Members of Safety Plans A and B may retire at age 50 with 10 years of service, or any age with 20 years of service. Safety Plan C members are eligible to retire at age 50 with five years of County service.						
Expectation of Life After Retirement <sup>1,2</sup>	Mortality Tables for Public Employees  The same post-retirement mortality rates are used in the valuation for members retired from service and beneficiaries. Future beneficiaries are assumed to have the same mortality as a general member of the opposite gender. The mortality tables used are listed below. Age-based rates are illustrated in the July 1, 2023 OPEB Valuation report. These rates were adopted June 30, 2019. The new projection scale was adopted June 30, 2022.						
	Males: General Members: PubG-2010	Healthy Retiree Mortalit	ty Table for Males, with M	P-2021 Ultimate Projection Scale.			
	Safety Members: PubS-2010 Healthy Retiree Mortality Table for Males multiplied by 85 percent, with MP-2021 Ultimate Projection Scale.						
	Females: General Members: PubG-2010 Healthy Retiree Mortality Table for Females multiplied by 110 percent, with MP-2021 Ultimate Projection Scale.						
	<b>Safety Members</b> : PubS-2010 Healthy Retiree Mortality Table for Females, with MP-2021 Ultimate Projection Scale.						

<sup>&</sup>lt;sup>1</sup>The Pub-2010 mortality tables were published by the Society of Actuaries' (SOA) Retirement Plans Experience Committee (RPEC) in January 2019. The data studied includes approximately 46 million life years of exposure and 580,000 deaths from public pension plans over the period 2008 to 2013. The Pub-2010 mortality tables include separate tables for general and safety members, and for each of those classes of members includes separate mortality tables for healthy annuitants, disabled retirees, and employees.

<sup>&</sup>lt;sup>2</sup>The ultimate improvement rates from the SOA's Mortality Improvement Scale MP-2021 (published in October 2021) are used to adjust the Pub-2010 mortality tables to account for anticipated changes in mortality rates in future years. In general, it is assumed that mortality rates will improve (implying longer lifetimes) in the future due partially to improvements in healthcare.

Method/Assumption	Application
Expectation of Life After Disability <sup>1,2</sup>	Mortality Tables for Public Employees For disabled members, the mortality tables used are listed below while age-based rates are illustrated in the July 1, 2023 OPEB Valuation report. These rates were adopted June 30, 2019. The new projection scale was adopted June 30, 2022.
	Males:  General Members: Average of PubG-2010 Healthy Retiree Mortality Table for Males and PubG-2010 Disabled Retiree Mortality Table for Males, both projected with MP-2021 Ultimate Projection Scale.
	Safety Members: PubS-2010 Healthy Retiree Mortality Table for Males, with MP-2021 Ultimate Projection Scale.
	Females: General Members: Average of PubG-2010 Healthy Retiree Mortality Table for Females and PubG-2010 Disabled Retiree Mortality Table for Females, both projected with MP-2021 Ultimate Projection Scale.  Safety Members: PubS-2010 Healthy Retiree Mortality Table for Females, with MP-2021 Ultimate Projection Scale
	Sulety Members. Pub3-2010 Healting Retiree Mortality Table for Perhales, with MP-2021 Offithate Projection Scale
Retiree Medical and Dental/Vision Eligibility and Enrollment Assumptions	Various  Any retired or vested terminated members who have not elected a refund of their member pension contributions and who will receive a retirement benefit other than a refund are eligible for retiree medical and dental/vision enrollment. Refer to Tables A-14 through A-19 of the July 1, 2023 OPEB Valuation report for more details regarding the enrollment assumptions.
Other Employment Termination	Withdrawal of Contributions and Probability of Occurrence Terminating employees may withdraw their contributions immediately upon termination of employment and forfeit the right to further retirement, medical, dental/vision, and death benefits, or they may leave their contributions on deposit with LACERA. Former contributing members whose contributions are on deposit may late elect to receive a refund, return to work, or remain inactive until becoming eligible to receive a retirement benefit under either LACERA or a reciprocal retirement plan. All terminating members who are not eligible for vested benefits are assumed to withdraw their contributions immediately. All terminating members are assumed not to be rehired.
	The Probability of Occurrence schedule included in this Actuarial Section provides a summary of probability of retirement and withdrawal for sample ages. Although these assumptions were developed for the Retirement

<sup>1</sup> The Pub-2010 mortality tables were published by the Society of Actuaries' (SOA) Retirement Plans Experience Committee (RPEC) in January 2019. The data studied includes approximately 46 million life years of exposure and 580,000 deaths from public pension plans over the period 2008 to 2013. The Pub-2010 mortality tables include separate tables for general and safety members, and for each of those classes of members includes separate mortality tables for healthy annuitants, disabled retirees, and employees.

Benefits Plan, they apply to the OPEB Program participant population.

<sup>&</sup>lt;sup>2</sup>The ultimate improvement rates from the SOA's Mortality Improvement Scale MP-2021 (published in October 2021) are used to adjust the Pub-2010 mortality tables to account for anticipated changes in mortality rates in future years. In general, it is assumed that mortality rates will improve (implying longer lifetimes) in the future due partially to improvements in healthcare.

## Schedule of Funding Progress — OPEB Program

(Dollars in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Employee Payroll (c)	UAAL as a Percentage of Covered Employee Payroll [(b-a)/c]
July 1, 2014	\$483,800	\$28,546,600	\$28,062,800	1.7%	N/A	N/A
July 1, 2016	560,800	25,912,600	25,351,800	2.2%	N/A	N/A
July 1, 2017 <sup>1</sup>	742,900	26,300,800	25,557,900	2.8%	\$8,544,140	299.1%
July 1, 2018 <sup>2</sup>	941,010	21,066,800	20,125,790	4.5%	8,954,417	224.8%
July 1, 2019	1,238,480	20,752,600	19,514,120	6.0%	9,471,632	206.0%
July 1, 2020	1,492,600	21,302,700	19,810,100	7.0%	9,813,912	201.9%
July 1, 2021	2,306,800	21,157,400	18,850,600	10.9%	10,065,113	187.3%
July 1, 2022	2,394,100	23,097,800	20,703,700	10.4%	10,269,429	201.6%
July 1, 2023	\$3,091,800	\$23,459,700	\$20,367,900	13.2%	\$10,772,896	189.1%

¹The resulting July 1, 2017 OPEB valuation report was the first annual (versus biennial) valuation prepared in accordance with the Board of Retirement's OPEB Actuarial Valuation and Audit Policy Statement, to meet the plan sponsors' GASB Statement Number 75 financial statement reporting requirements.

<sup>&</sup>lt;sup>2</sup>Effective with the July 1, 2018 OPEB valuation, the actuarial cost method used to project the AAL changed from projected unit credit to entry age normal.

## Active Member Valuation Data — OPEB Program

Valuation Date	Plan Type	Member Count <sup>1</sup>	Annual Salary	Average Annual Salary	Percentage Increase in Average Salar
July 1, 2014	General	79,878	\$5,482,792,752	\$68,640	3.48%
	Safety	12,515	1,251,582,744	100,007	1.52%
	Total	92,393	\$6,734,375,496	\$72,888	3.09%
July 1, 2016	General	82,780	\$5,938,289,628	\$71,736	4.51%
	Safety	12,515	1,340,879,628	107,142	7.13%
	Total	95,295	\$7,279,169,256	\$76,386	4.80%
July 1, 2017 <sup>2</sup>	General	84,454	\$6,284,503,344	\$74,413	3.73%
	Safety	12,695	1,387,680,972	109,309	2.02%
	Total	97,149	\$7,672,184,316	\$78,973	3.39%
July 1, 2018	General	85,645	\$6,604,776,960	\$77,118	3.64%
	Safety	12,770	1,451,326,572	113,651	3.97%
	Total	98,415	\$8,056,103,532	\$81,858	3.65%
July 1, 2019	General	86,337	\$6,809,906,844	\$78,876	2.28%
	Safety	12,791	1,539,796,908	120,381	5.92%
	Total	99,128	\$8,349,703,752	\$84,232	2.90%
July 1, 2020	General	86,875	\$7,180,721,760	\$82,656	4.79%
	Safety	13,176	1,590,271,044	120,695	0.26%
	Total	100,051	\$8,770,992,804	\$87,665	4.08%
July 1, 2021	General	85,911	\$7,432,707,960	\$86,516	4.67%
	Safety	13,133	1,650,137,676	125,648	4.10%
	Total	99,044	\$9,082,845,636	\$91,705	4.61%
July 1, 2022	General	83,647	\$7,330,651,500	\$87,638	1.30%
	Safety	12,843	1,625,956,740	126,603	0.76%
	Total	96,490	\$8,956,608,240	\$92,824	1.22%
July 1, 2023	General	84,254	\$7,838,142,012	\$93,030	6.15%
	Safety	12,603	1,682,389,368	133,491	5.44%
	Total	96,857	\$9,520,531,380	\$98,295	5.89%

<sup>&</sup>lt;sup>1</sup>The OPEB Program Active Member Count differs from the Pension Plan Active Member Count. The OPEB Program includes both Medicare and non-Medicare eligible individuals and excludes Pension Plan members that are receiving retiree healthcare benefits due to a retired spouse.

<sup>&</sup>lt;sup>2</sup>The resulting OPEB valuation report was an annual (versus biennial) valuation prepared in accordance with the Board of Retirement's OPEB Actuarial Valuation and Audit Policy Statement, to meet the plan sponsors' GASB Statement Number 75 financial statement reporting requirements.

## Retirees and Beneficiaries Added to and Removed From Benefits — OPEB Program (Dollars in Thousands)

	Added	to Rolls	Removed	From Rolls	Rolls at	End of Year		
Valuation Date	Member Count	Annual Allowance <sup>1</sup>	Member Count	Annual Allowance	Member Count	Annual Allowance	Percentage Increase in Retiree Allowance	Average Annual Allowance
July 1, 2014	5,335	\$89,205	(3,369)	(\$29,925)	48,168	\$482,744	14.00%	\$10,022
July 1, 2016	5,710	103,373	(3,514)	(30,745)	50,364	555,372	15.04%	11,027
July 1, 2017 <sup>2</sup>	3,229	41,266	(1,839)	(18,052)	51,754	578,586	4.18%	11,180
July 1, 2018	3,028	61,697	(1,977)	(20,530)	52,805	619,753	7.12%	11,737
July 1, 2019	3,259	71,970	(1,996)	(22,487)	54,068	669,236	7.98%	12,378
July 1, 2020	3,216	53,933	(2,077)	(23,865)	55,207	699,304	4.49%	12,667
July 1, 2021	3,431	53,821	(2,353)	(28,386)	56,285	724,739	3.64%	12,876
July 1, 2022	3,815	42,812	(2,331)	(27,823)	57,769	739,728	2.07%	12,805
July 1, 2023	3,316	\$75,746	(2,303)	(\$28,725)	58,782	\$786,749	6.36%	\$13,384

<sup>&</sup>lt;sup>1</sup> Includes changes for continuing retirees and beneficiaries.

<sup>&</sup>lt;sup>2</sup>The resulting OPEB valuation report was the first annual valuation prepared in accordance with the Board of Retirement's OPEB Actuarial Valuation and Audit Policy Statement, to meet the plan sponsors' GASB Statement Number 75 financial statement reporting requirements.

## Funded Liabilities by Type — OPEB Program

(Dollars in Millions)

	Actuario	l Accrued Liability	(AAL) for	_	Portion of	AAL Covered b	y Assets
Actuarial Valuation Date	(A) Active Member Contributions	(B) Retirees and Beneficiaries <sup>1</sup>	(C) Active Members (Employer- Financed Portion)	Actuarial Value of Valuation Assets	(A) Active	(B) Retired	(C) Employer
July 1, 2014	\$-	\$11,791	\$16,756	\$484	N/A	4%	-%
July 1, 2016	_	11,365	14,548	561	N/A	5%	-%
July 1, 2017 <sup>2</sup>	_	11,640	14,661	743	N/A	6%	-%
July 1, 2018	_	10,108	10,959	941	N/A	9%	-%
July 1, 2019	_	10,260	10,493	1,239	N/A	12%	-%
July 1, 2020	_	10,597	10,706	1,493	N/A	14%	-%
July 1, 2021	_	10,751	10,406	2,307	N/A	21%	-%
July 1, 2022	_	11,543	11,555	2,394	N/A	21%	-%
July 1, 2023	<b>\$</b> -	\$12,083	\$11,377	\$3,092	N/A	26%	-%

<sup>&</sup>lt;sup>1</sup>Includes vested inactive members.

## Actuarial Analysis of Financial Experience — OPEB Program

(Dollars in Millions)

	Valuation as of July 1									
	2023	2022	2021	2020	2019¹	2018	2017²	2016	2014	2012
Prior Unfunded Actuarial Accrued Liability	\$20,704	\$18,851	\$19,810	\$19,514	\$20,126	\$25,558	\$25,352	\$28,063	\$26,953	\$24,031
Expected Increase/ (Decrease) from Prior Valuation	624	621	747	911	1,005	1,170	1,462	3,240	3,873	3,771
Claim Costs Greater/(Less) than Expected <sup>3</sup>	93	287	(1,202)	(1,000)	(1,589)	(1,067)	(1,213)	(2,322)	(5,471)	(3,864)
Change in Assumptions <sup>4</sup>	(919)	567	_	314	(35)	(6,936)	_	(3,385)	3,238	3,423
Asset Return Less/ (Greater) than Expected	(89)	438	(352)	76	1	(28)	(54)	78	(484)	N/A
All Other Experience⁵	(45)	(60)	(152)	(5)	6	1,429	11	(322)	(46)	(408)
Ending Unfunded Actuarial										
Accrued Liability	\$20,368	\$20,704	\$18,851	\$19,810	\$19,514	\$20,126	\$25,558	\$25,352	\$28,063	\$26,953

<sup>&</sup>lt;sup>1</sup>Beginning with the 2019 report, subsequent OPEB valuation reports exclude the excise tax.

<sup>&</sup>lt;sup>2</sup>The resulting OPEB valuation report was prepared in accordance with the Board of Retirement's OPEB Actuarial Valuation and Audit Policy Statement to meet the plan sponsors' GASB Statement Number 75 financial statement reporting requirements.

<sup>&</sup>lt;sup>2</sup>The resulting OPEB valuation report was an annual valuation prepared in accordance with the Board of Retirement's OPEB Actuarial Valuation and Audit Policy Statement to meet the plan sponsors' GASB Statement Number 75 financial statement reporting requirements.

<sup>&</sup>lt;sup>3</sup>Includes the medical care claim cost trend assumption change.

<sup>&</sup>lt;sup>4</sup>In 2016, this amount includes the impact from implementing the Tier 2 Retiree Healthcare Benefits Plan.

<sup>&</sup>lt;sup>5</sup>In 2018, this amount is primarily due to the impact of the excise tax.





#### INTRODUCTION

The objective of the Statistical Section is to provide historical perspective, context, and detail to assist in utilizing the Basic Financial Statements, Notes to the Basic Financial Statements, and Required Supplementary Information to understand and assess the status of the Pension Plan, OPEB Program and discretionary benefits administered by LACERA as of the fiscal year-end. Statistical data is maintained within the member services platform—a sophisticated and proprietary member management system in which LACERA actively maintains member-specific data, comprehensive plan membership records, and related member-specific documents. This section reports the most current membership status information for each type of member (general, safety, active, retired, etc.). The statistical information provided here is divided into Financial Trends Information and Operating Information.

Financial Trends Information is intended to assist readers in understanding how LACERA's financial position has changed over time:

- Changes in Fiduciary Net Position Pension Plan and Changes in Fiduciary Net Position OPEB Trust present additions by source, deductions by type, and the total change in Fiduciary Net Position for each year.
- Pension Benefit Expenses by Type presents retirement benefits, refunds of contributions, and lump-sum death benefits, as deductions by type of benefit (e.g., service and disability retirement from general and safety plans).

Operating Information provides contextual information about LACERA's operations and membership to assist readers in using financial statement information to comprehend and evaluate LACERA's fiscal condition:

- Active Members provides membership statistics for active vested and active non-vested members. In addition, members
  who are not considered retired are included as inactive members and defined as either vested members with deferred
  benefits or non-vested members with inactive benefits.
- Retired Members by Type of Pension Benefit and Retired Members by Type of OPEB Benefit presents benefit information for the current year by dollar level and benefit type.
- Schedule of Average Pension Benefit Payments presents the average monthly Pension Plan benefit, average final salary, and number of retired members, organized in five-year increments of credited service.
- Active Members of Participating Pension Employers presents the employers and their corresponding employees (active members) who are or may become eligible for Pension Plan benefits.
- Retired Members of Participating OPEB Employers presents the number of retired members enrolled in medical and/or dental/vision benefits.
- Employer Contribution Rates shown by employer for the Pension Plan is provided as additional information.
- Supplemental Targeted Adjustment for Retirees (STAR) Program Costs trends the Program's costs through the current calendar year-end.

## Changes in Fiduciary Net Position — Pension Plan

For the Last 10 Fiscal Years Ended June 30 (Dollars in Thousands)

	2024	2023	2022	2021	2020
Additions				'	
Employer Contributions	\$2,509,071	\$2,301,706	\$2,199,889	\$2,012,877	\$1,800,137
Member Contributions	861,042	793,244	758,632	760,994	659,296
Net Investment Income/(Loss)	6,611,984	4,856,286	(1,540,145)	15,629,915	1,445,877
Miscellaneous	5,334	5,009	4,117	2,928	2,383
Total Additions/(Declines)	\$9,987,431	\$7,956,245	\$1,422,493	\$18,406,714	\$3,907,693
Deductions					
Total Benefit Expenses <sup>1</sup>	\$4,518,138	\$4,281,363	\$4,044,567	\$3,814,262	\$3,606,340
Administrative Expenses	118,628	112,150	100,121	90,586	85,384
Miscellaneous	327	458	219	248	397
Total Deductions	\$4,637,092	\$4,393,971	\$4,144,907	\$3,905,096	\$3,692,121
Net Increase/(Decrease) in Fiduciary Net Position	\$5,350,339	\$3,562,274	(\$2,722,414)	\$14,501,618	\$215,572

	2019	2018	2017	2016	2015
Additions					
Employer Contributions	\$1,668,151	\$1,524,823	\$1,331,359	\$1,403,712	\$1,494,975
Member Contributions	635,415	591,262	526,579	498,083	441,258
Net Investment Income/(Loss)	3,175,723	4,716,640	6,129,300	80,588	1,989,358
Miscellaneous	5,958	5,613	6,370	2,781	1,695
Total Additions/(Declines)	\$5,485,247	\$6,838,338	\$7,993,608	\$1,985,164	\$3,927,286
Deductions					
Total Benefit Expenses <sup>1</sup>	\$3,407,154	\$3,203,375	\$3,029,633	\$2,889,186	\$2,768,410
Administrative Expenses	82,906	78,181	66,830	67,645	62,591
Miscellaneous	333	451	188	(11)	212
Total Deductions	\$3,490,393	\$3,282,007	\$3,096,651	\$2,956,820	\$2,831,213
Net Increase/(Decrease) in Fiduciary Net				(+	4
Position	\$1,994,854	\$3,556,331	\$4,896,957	(\$971,656)	\$1,096,073

 $<sup>\</sup>ensuremath{^{1}\!\text{See}}$  Pension Benefit Expenses by Type in this Statistical Section.

## Changes in Fiduciary Net Position — OPEB Trust

For the Last 10 Fiscal Years Ended June 30 (Dollars in Thousands)

	2024	2023	2022	2021	2020
Additions					
Employer Contributions <sup>1</sup>	\$1,316,128	\$1,196,205	1,097,284	\$1,057,366	\$907,521
Net Investment Income/(Loss)	368,411	247,488	(288,500)	452,122	6,171
Miscellaneous	_	_	_		_
Total Additions	\$1,684,539	\$1,443,693	\$808,784	\$1,509,488	\$913,692
Deductions					
Administrative Expenses	\$1,077	942	\$599	\$584	\$246
Benefit Payments <sup>1</sup>	797,431	745,013	720,910	694,665	659,295
Redemptions	_	_	_	40	_
Total Deductions	\$798,508	\$745,955	\$721,509	\$695,289	\$659,541
Net Increase in Fiduciary Net Position	\$886,031	\$697,738	\$87,275	\$814,199	\$254,151

	2019	2018	2017	2016	2015
Additions					
Employer Contributions <sup>1</sup>	\$863,452	\$706,709	\$645,381	\$615,275	\$-
Net Investment Income/(Loss)	62,116	78,746	94,505	(8,095)	4,688
Miscellaneous			2		_
Total Additions	\$925,568	\$785,455	\$739,888	\$607,180	\$4,688
eductions					
Administrative Expenses	\$234	\$190	\$374	\$192	\$153
Benefit Payments <sup>1</sup>	627,839	583,406	557,381	534,597	_
Redemptions	25	3,735	_		_
Total Deductions	\$628,098	\$587,331	\$557,755	\$534,789	\$153
Net Increase in Fiduciary Net Position	\$297,470	\$198,124	\$182,133	\$72,391	\$4,535

<sup>&</sup>lt;sup>1</sup>Beginning in 2016:

Contributions: The Trust reflects both prefunding contributions actually made to the OPEB Trust as well as additions to Fiduciary Net Position, including amounts for OPEB as the benefits come due that will not be reimbursed to the employers using OPEB program assets.

Benefit Payments: The Trust includes all benefit payments whether made through the Trust or by employers as OPEB benefits comes due (per paragraph 28a and 31 of GASB Statement Number 74).

Statistical Section Benefit Expenses

## **Pension Benefit Expenses by Type**

For the Last 10 Fiscal Years Ended June 30 (Dollars in Thousands)

	2024	2023	2022	2021	2020
Service Retiree Payroll					
General	\$2,699,607	\$2,560,490	\$2,419,417	\$2,291,480	\$2,174,355
Safety	645,670	630,916	602,547	574,362	543,901
Total	\$3,345,277	\$3,191,406	\$3,021,964	\$2,865,842	\$2,718,256
Disability Retiree Payroll					
General	\$213,683	\$205,748	\$201,231	\$195,818	\$190,386
Safety	911,139	837,446	779,078	723,948	670,237
Total	\$1,124,822	\$1,043,195	\$980,309	\$919,766	\$860,623
Total Retiree Payroll					
General	\$2,913,290	\$2,766,238	\$2,620,648	\$2,487,298	\$2,364,741
Safety	1,556,809	1,468,362	1,381,625	1,298,310	1,214,138
Total	\$4,470,099	\$4,234,600	\$4,002,273	\$3,785,608	\$3,578,879
Refunds					
General	\$38,631	\$36,968	\$32,470	\$21,622	\$22,418
Safety	5,035	6,444	5,619	2,890	2,813
Total	\$43,666	\$43,412	\$38,089	\$24,512	\$25,231
	\$4,372	\$3,351	\$4,205	\$4,142	\$2,230
Lump-Sum Death Benefits	Ψ 1,07 =				
Lump-Sum Death Benefits  Total Benefit Expenses	\$4,518,137	\$4,281,363	\$4,044,567	\$3,814,262	\$3,606,340
·	\$4,518,137	\$4,281,363			
Total Benefit Expenses			\$4,044,567 <b>2017</b>	\$3,814,262 <b>2016</b>	\$3,606,340 <b>2015</b>
·	\$4,518,137 2019	\$4,281,363 2018	2017	2016	2015
Total Benefit Expenses  Service Retiree Payroll  General	\$4,518,137 2019 \$2,060,365	\$4,281,363 2018 \$1,946,614	<b>2017</b> \$1,845,791	<b>2016</b> \$1,762,274	<b>2015</b> \$1,692,558
Total Benefit Expenses  Service Retiree Payroll	\$4,518,137 2019 \$2,060,365 507,909	\$4,281,363 2018 \$1,946,614 478,802	<b>2017</b> \$1,845,791 445,473	<b>2016</b> \$1,762,274 419,092	<b>2015</b> \$1,692,558 397,962
Total Benefit Expenses  Service Retiree Payroll  General  Safety  Total	\$4,518,137 2019 \$2,060,365	\$4,281,363 2018 \$1,946,614	<b>2017</b> \$1,845,791	<b>2016</b> \$1,762,274	<b>2015</b> \$1,692,558
Total Benefit Expenses  Service Retiree Payroll  General  Safety	\$4,518,137  2019  \$2,060,365  507,909  \$2,568,274	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416	<b>2017</b> \$1,845,791 445,473 \$2,291,264	\$1,762,274 419,092 \$2,181,366	<b>2015</b> \$1,692,558 397,962 <b>\$2,090,520</b>
Service Retiree Payroll General Safety Total Disability Retiree Payroll General	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879	\$1,845,791 445,473 \$2,291,264 \$173,550	<b>2016</b> \$1,762,274 419,092 <b>\$2,181,366</b> \$169,821	2015 \$1,692,558 397,962 \$2,090,520 \$165,543
Service Retiree Payroll General Safety Total Disability Retiree Payroll General Safety	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824	\$1,692,558 397,962 \$2,090,520 \$165,543 484,907
Total Benefit Expenses  Service Retiree Payroll General Safety Total  Disability Retiree Payroll General Safety Total	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879	\$1,845,791 445,473 \$2,291,264 \$173,550	<b>2016</b> \$1,762,274 419,092 <b>\$2,181,366</b> \$169,821	2015 \$1,692,558 397,962 \$2,090,520 \$165,543
Service Retiree Payroll General Safety Total Disability Retiree Payroll General Safety	\$4,518,137  2019  \$2,060,365 507,909  \$2,568,274  \$186,120 621,358 \$807,478	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645	\$1,692,558 \$97,962 \$2,090,520 \$165,543 484,907 \$650,450
Service Retiree Payroll General Safety Total Disability Retiree Payroll General Safety Total Total Total Total Total Retiree Payroll General	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645	\$1,692,558 397,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101
Total Benefit Expenses  Service Retiree Payroll General Safety Total  Disability Retiree Payroll General Safety Total  Total Retiree Payroll General Safety Safety Total  Total Retiree Payroll General Safety	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485 1,129,267	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493  1,053,233	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666 \$2,019,341 983,589	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645 \$1,932,095 926,916	\$1,692,558 397,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101 882,869
Service Retiree Payroll General Safety Total Disability Retiree Payroll General Safety Total Total Total Total Total Retiree Payroll General	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645	\$1,692,558 397,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101
Service Retiree Payroll General Safety Total Disability Retiree Payroll General Safety Total Total Total Total Retiree Payroll General Safety Total Refunds	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485 1,129,267 \$3,375,752	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493  1,053,233  \$3,177,726	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666 \$2,019,341 983,589 \$3,002,930	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645 \$1,932,095 926,916 \$2,859,011	\$1,692,558 \$97,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101 882,869 \$2,740,970
Service Retiree Payroll General Safety Total  Disability Retiree Payroll General Safety  Total  Total  Total  Total  Total Retiree Payroll General Safety  Total  Refunds General	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485 1,129,267 \$3,375,752	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493  1,053,233  \$3,177,726  \$20,782	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666 \$2,019,341 983,589 \$3,002,930 \$21,970	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645 \$1,932,095 926,916 \$2,859,011 \$23,470	\$1,692,558 \$97,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101 882,869 \$2,740,970
Total Benefit Expenses  Service Retiree Payroll General Safety Total  Disability Retiree Payroll General Safety Total  Total Retiree Payroll General Safety Total  Refunds General Safety Total  Refunds General Safety	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485 1,129,267 \$3,375,752  \$27,096 1,595	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493  1,053,233  \$3,177,726  \$20,782  2,439	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666 \$2,019,341 983,589 \$3,002,930 \$21,970 2,482	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645 \$1,932,095 926,916 \$2,859,011 \$23,470 3,622	\$1,692,558 \$97,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101 882,869 \$2,740,970 \$22,050 3,361
Service Retiree Payroll General Safety Total  Disability Retiree Payroll General Safety  Total  Total  Total  Total  Total Retiree Payroll General Safety  Total  Refunds General	\$4,518,137  2019  \$2,060,365 507,909 \$2,568,274  \$186,120 621,358 \$807,478  \$2,246,485 1,129,267 \$3,375,752	\$4,281,363  2018  \$1,946,614  478,802  \$2,425,416  \$177,879  574,431  \$752,310  \$2,124,493  1,053,233  \$3,177,726  \$20,782	\$1,845,791 445,473 \$2,291,264 \$173,550 538,116 \$711,666 \$2,019,341 983,589 \$3,002,930 \$21,970	\$1,762,274 419,092 \$2,181,366 \$169,821 507,824 \$677,645 \$1,932,095 926,916 \$2,859,011 \$23,470	\$1,692,558 \$97,962 \$2,090,520 \$165,543 484,907 \$650,450 \$1,858,101 882,869 \$2,740,970

#### **Active Members**

	2024	2023	2022	2021	2020
Active Vested					
General	65,479	65,414	64,875	64,622	63,647
Safety	9,948	9,974	9,921	9,812	9,875
Subtotal	75,427	75,388	74,796	74,434	73,522
Active Non-Vested					
General	20,810	18,894	18,826	21,355	23,289
Safety	2,463	2,635	2,930	3,329	3,304
Subtotal	23,273	21,529	21,756	24,684	26,593
Inactive <sup>1</sup>					
General	19,761	18,994	17,761	15,996	15,133
Safety	1,500	1,420	1,286	1,125	1,041
Subtotal	21,261	20,414	19,047	17,121	16,174
Total Active Members					
General	106,050	103,302	101,462	101,973	102,069
Safety	13,911	14,029	14,137	14,266	14,220
Total	119,961	117,331	115,599	116,239	116,289

	2019	2018	2017	2016	2015
Active Vested					
General	62,589	61,734	61,608	61,820	62,532
Safety	10,071	10,286	10,429	10,743	11,024
Subtotal	72,660	72,020	72,037	72,563	73,556
Active Non-Vested					
General	23,811	23,975	22,915	21,096	18,696
Safety	2,725	2,489	2,269	1,785	1,422
Subtotal	26,536	26,464	25,184	22,881	20,118
Inactive <sup>1</sup>					
General	15,567	7,856	7,752	7,665	7,623
Safety	610	603	589	573	563
Subtotal	16,177	8,459	8,341	8,238	8,186
Total Active Members					
General	101,967	93,565	92,275	90,581	88,851
Safety	13,406	13,378	13,287	13,101	13,009
Total	115,373	106,943	105,562	103,682	101,860

<sup>&</sup>lt;sup>1</sup>Effective with fiscal year ended June 30, 2019 and going forward. Inactive includes both vested (deferred) and non-vested (inactive) members.

Retired Members — Pension Plan Statistical Section

## **Retired Members by Type of Pension Benefit**

As of June 30, 2024

Am	nount	of		Type of Retirement <sup>1</sup>		
	onthly enefit		Number of Retired Members	Α	В	С
\$1	_	\$1,000	12,368	7,976	809	3,583
\$1,001	_	\$2,000	13,929	9,442	1,661	2,826
\$2,001	_	\$3,000	12,004	8,785	1,768	1,451
\$3,001	_	\$4,000	9,232	7,142	1,235	855
\$4,001	_	\$5,000	6,747	5,423	843	481
\$5,001	_	\$6,000	4,868	3,887	646	335
\$6,001	_	\$7,000	3,607	2,875	538	194
	>	\$7,000	12,026	8,070	3,551	405
Total			74,781	53,600	11,051	10,130

Am	ount	of	Retirement Option Selected <sup>2</sup>					
	onthly enefit	-	Unmodified	Unmodified Plus	Option 1	Option 2	Option 3	Option 4
\$1	_	\$1,000	10,350	923	84	453	124	434
\$1,001	_	\$2,000	11,719	1,294	114	332	116	354
\$2,001	_	\$3,000	10,191	1,153	89	169	81	321
\$3,001	_	\$4,000	7,811	931	58	94	50	288
\$4,001	_	\$5,000	5,552	829	37	60	41	228
\$5,001	_	\$6,000	4,024	617	26	33	17	151
\$6,001	_	\$7,000	2,869	545	17	23	11	142
	>	\$7,000	9,015	2,299	33	33	40	606
Total			61,531	8,591	458	1,197	480	2,524

<sup>&</sup>lt;sup>1</sup>Type of Retirement:

#### <sup>2</sup>Retirement Option Selected:

Unmodified: For Plans A-D and G, beneficiary receives 65 percent of the member's allowance (60 percent if the member retired before June 4, 2002); for Plan E, beneficiary receives 55 percent of member's allowance (50 percent if the member retired before June 4, 2002).

#### The following options reduce the member's monthly benefit:

Unmodified Plus: For all Plans (A-G), member's allowance is reduced to pay an increased continuing allowance to an eligible surviving spouse/partner.

Option 1: Beneficiary receives lump sum of member's unused contributions.

Option 2: Beneficiary receives 100 percent of member's reduced monthly benefit.

Option 3: Beneficiary receives 50 percent of member's reduced monthly benefit.

Option 4: Beneficiary(ies) receives percentage of member's reduced monthly benefit as designated by member.

A: Service Retiree

B: Disability Retiree

C: Beneficiary/Continuant/Survivor

## **Retired Members by Type of OPEB Benefit**

As of June 30, 2024

	Medical Benefit Premium Amounts					Takal
	\$1- \$500	\$501- \$1,000	\$1,001- \$1,500	\$1,501- \$2,000	> \$2,000	Total Member Count
Medical Plans by Plan Type						
Anthem Blue Cross I	1	-	533	21	300	855
Anthem Blue Cross II	_	-	2,400	247	2,999	5,646
Anthem Blue Cross III	_	7,655	4,635	1,174	186	13,650
Anthem Blue Cross Prudent Buyer	_	-	475	_	309	784
Cigna - HealthSpring Preferred Rx	36	20	_	7	1	64
Cigna Network Model Plan	_	-	_	226	78	304
Kaiser - California	_	-	3,461	_	2,542	6,003
Kaiser - Senior Advantage	12,241	6,460	38	2,018	4	20,761
Kaiser - Colorado	_	-	3	_	9	12
Kaiser - Georgia	_	_	0	24	4	28
Kaiser - Hawaii	_	5	_	4	5	14
Kaiser - Oregon	_	_	2	3	8	13
Kaiser - Washington	_	-	_	6	4	10
Firefighters Local 1014	_	_	552	_	1,787	2,339
SCAN Health Plan - Desert	7	_	_	_	_	7
SCAN Health Plan - California	279	99	_	_	_	378
SCAN Health Plan - Nevada	13	2	_	_	_	15
UnitedHealthcare	2	_	_	579	888	1,469
UnitedHealthcare Medicare Advantage (HMO)	2,104	1,410	_	394	105	4,013
Total Medical by Plan Type	14,683	15,651	12,099	4,703	9,229	56,365
Medical Plans by Retirement Type						
Service Retirees	11,518	12,268	8,701	3,724	5,558	41,769
Disability Retirees	824	1,458	1,938	725	3,512	8,457
Survivors	2,341	1,925	1,460	254	159	6,139
Total Medical by Retirement Type	14,683	15,651	12,099	4,703	9,229	56,365

## Dental/Vision **Benefit Premium Amounts**

	\$1 - \$500
Dental/Vision Plans by Plan Type	
CIGNA Indemnity Dental/Vision	51,201
CIGNA HMO Dental/Vision	7,323
Total Dental/Vision by Plan Type	58,524
Dental/Vision Plans by Retirement Type	
Service Retirees	43,106
Disability Retirees	8,912
Survivors	6,506
Total Dental/Vision by Retirement Type	58,524

## Schedule of Average Pension Benefit Payments

	Years of Credited Service					
Retirement Effective Dates	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
7/1/14 to 6/30/15						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,422	\$1,716	\$2,202	\$3,106	\$3,360	\$5,017
Average Monthly Final Salary	\$5,939	\$5,543	\$5,903	\$6,731	\$6,294	\$6,970
Number of Retirees	126	331	280	308	436	784
Safety Members						
Average Monthly Retirement Benefit	\$2,917	\$5,412	\$5,374	\$6,477	\$7,082	\$9,923
Average Monthly Final Salary	\$7,015	\$9,261	\$9,810	\$10,748	\$10,400	\$11,847
Number of Retirees	20	19	21	28	116	215
Survivors						
General Members						
Average Monthly Retirement Benefit	\$903	\$1,021	\$1,342	\$1,854	\$1,799	\$2,741
Average Monthly Final Salary	\$4,076	\$4,471	\$5,243	\$5,464	\$4,814	\$5,525
Number of Survivors	32	53	40	52	71	126
Safety Members						
Average Monthly Retirement Benefit	\$2,101	\$2,054	\$1,768	\$2,911	\$4,530	\$6,206
Average Monthly Final Salary	\$5,564	\$6,518	\$4,737	\$6,552	\$6,815	\$8,367
Number of Survivors	6	4	9	12	16	29
7/1/15 to 6/30/16		,	1			
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,619	\$1,809	\$2,265	\$2,893	\$3,462	\$5,163
Average Monthly Final Salary	\$6,022	\$5,607	\$6,020	\$6,414	\$6,440	\$7,372
Number of Retirees	118	331	273	274	471	837
Safety Members						
Average Monthly Retirement Benefit	\$3,134	\$3,776	\$5,743	\$6,290	\$7,540	\$10,730
Average Monthly Final Salary	\$7,077	\$9,355	\$10,057	\$10,613	\$11,062	\$12,654
Number of Retirees	24	16	27	22	109	205
Survivors						
General Members						
Average Monthly Retirement Benefit	\$929	\$752	\$957	\$1,174	\$1,745	\$2,470
Average Monthly Final Salary	\$6,444	\$4,670	\$3,996	\$4,367	\$4,825	\$5,339
Number of Survivors	30	55	50	51	69	143
Safety Members						
Average Monthly Retirement Benefit	\$1,446	\$3,207	\$3,071	\$3,053	\$4,468	\$5,611
Average Monthly Final Salary	\$5,927	\$6,777	\$6,628	\$6,941	\$6,825	\$7,529
Number of Survivors	6	6	8	9	16	33

To the East to Fiscal reals Ended same of		Years of Credited Service				
Retirement Effective Dates	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
7/1/16 to 6/30/17						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,416	\$1,858	\$2,364	\$3,425	\$3,730	\$5,149
Average Monthly Final Salary	\$5,917	\$5,860	\$6,367	\$7,202	\$6,791	\$7,441
Number of Retirees	142	338	328	209	507	856
Safety Members						
Average Monthly Retirement Benefit	\$2,987	\$3,087	\$6,412	\$6,885	\$7,888	\$11,358
Average Monthly Final Salary	\$7,651	\$8,870	\$10,320	\$11,308	\$11,362	\$13,288
Number of Retirees	24	25	50	36	153	248
Survivors						
General Members						
Average Monthly Retirement Benefit	\$833	\$786	\$1,392	\$1,577	\$1,898	\$2,942
Average Monthly Final Salary	\$5,469	\$4,190	\$4,959	\$5,059	\$5,175	\$6,105
Number of Survivors	29	52	63	41	72	136
Safety Members						
Average Monthly Retirement Benefit	\$3,522	\$4,150	\$2,131	\$3,715	\$4,316	\$6,581
Average Monthly Final Salary	\$6,792	\$7,451	\$7,234	\$6,906	\$7,400	\$8,411
Number of Survivors	3	5	9	7	16	36
7/1/17 to 6/30/18						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,639	\$1,752	\$2,482	\$3,609	\$3,907	\$5,275
Average Monthly Final Salary	\$7,147	\$5,725	\$6,223	\$7,627	\$7,071	\$7,605
Number of Retirees	99	339	323	255	470	883
Safety Members						
Average Monthly Retirement Benefit	\$3,140	\$4,015	\$5,714	\$6,482	\$8,329	\$11,650
Average Monthly Final Salary	\$7,739	\$9,039	\$10,242	\$11,266	\$11,835	\$13,559
Number of Retirees	22	21	36	32	126	241
Survivors						
General Members						
Average Monthly Retirement Benefit	\$681	\$1,112	\$1,345	\$1,503	\$2,179	\$2,888
Average Monthly Final Salary	\$4,138	\$5,668	\$5,145	\$5,071	\$5,596	\$6,179
Number of Survivors	17	50	47	38	80	133
Safety Members						
Average Monthly Retirement Benefit	\$2,815	\$3,252	\$3,528	\$3,200	\$3,603	\$5,479
Average Monthly Final Salary	\$7,817	\$7,192	\$6,670	\$6,327	\$6,905	\$7,833
Number of Survivors	7	8	5	7	18	31

	Years of Credited					
Retirement Effective Dates	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
7/1/18 to 6/30/19						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,659	\$1,578	\$3,091	\$3,613	\$3,994	\$6,007
Average Monthly Final Salary	\$6,332	\$5,585	\$7,078	\$7,481	\$7,398	\$8,630
Number of Retirees	122	337	371	313	447	938
Safety Members						
Average Monthly Retirement Benefit	\$4,251	\$4,072	\$5,960	\$8,466	\$9,038	\$12,076
Average Monthly Final Salary	\$8,564	\$9,754	\$10,348	\$12,556	\$12,737	\$14,367
Number of Retirees	25	30	36	38	137	278
Survivors						
General Members						
Average Monthly Retirement Benefit	\$1,129	\$921	\$1,243	\$1,660	\$1,894	\$2,898
Average Monthly Final Salary	\$5,507	\$5,704	\$5,510	\$5,402	\$5,204	\$5,928
Number of Survivors	38	69	80	81	111	183
Safety Members						
Average Monthly Retirement Benefit	\$801	\$2,157	\$2,885	\$2,704	\$3,208	\$6,016
Average Monthly Final Salary	\$4,148	\$6,656	\$7,462	\$5,607	\$6,217	\$8,495
Number of Survivors	4	8	14	17	29	45
7/1/19 to 6/30/20						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,529	\$1,917	\$2,998	\$3,506	\$4,414	\$5,772
Average Monthly Final Salary	\$6,503	\$6,414	\$7,197	\$7,410	\$8,151	\$8,315
Number of Retirees	121	337	332	350	400	958
Safety Members						
Average Monthly Retirement Benefit	\$2,606	\$4,498	\$6,070	\$7,800	\$9,336	\$12,485
Average Monthly Final Salary	\$7,489	\$10,058	\$11,768	\$12,329	\$13,251	\$14,963
Number of Retirees	15	24	21	38	119	320
Survivors						
General Members						
Average Monthly Retirement Benefit	\$969	\$964	\$1,171	\$1,739	\$1,961	\$2,794
Average Monthly Final Salary	\$5,282	\$4,866	\$4,956	\$5,962	\$5,469	\$6,085
Number of Survivors	31	62	69	84	101	179
Safety Members						
Average Monthly Retirement Benefit	\$3,839	\$2,467	\$3,078	\$2,973	\$4,646	\$5,847
Average Monthly Final Salary	\$5,723	\$4,966	\$6,705	\$5,977	\$7,952	\$8,081
Number of Survivors	7	9	10	16	31	63

	Years of Credited Service						
Retirement Effective Dates	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+	
7/1/20 to 6/30/21							
Retirees							
General Members							
Average Monthly Retirement Benefit	\$1,231	\$1,531	\$2,726	\$3,349	\$4,089	\$5,735	
Average Monthly Final Salary	\$7,640	\$6,281	\$7,509	\$7,453	\$7,590	\$8,508	
Number of Retirees	125	335	293	346	432	1,250	
Safety Members							
Average Monthly Retirement Benefit	\$2,235	\$3,767	\$5,041	\$6,732	\$9,337	\$12,659	
Average Monthly Final Salary	\$8,945	\$9,648	\$10,518	\$12,239	\$13,433	\$15,336	
Number of Retirees	12	24	25	67	132	313	
Survivors							
General Members							
Average Monthly Retirement Benefit	\$1,106	\$948	\$1,320	\$1,535	\$1,862	\$3,111	
Average Monthly Final Salary	\$6,340	\$5,370	\$5,211	\$5,245	\$5,155	\$6,344	
Number of Survivors	26	67	69	79	107	225	
Safety Members							
Average Monthly Retirement Benefit	\$2,606	\$2,369	\$4,302	\$2,886	\$4,557	\$5,946	
Average Monthly Final Salary	\$6,195	\$7,058	\$9,070	\$7,532	\$7,368	\$8,553	
Number of Survivors	6	7	10	13	26	56	
7/1/21 to 6/30/22							
Retirees							
General Members							
Average Monthly Retirement Benefit	\$1,120	\$1,748	\$2,599	\$3,437	\$4,397	\$6,151	
Average Monthly Final Salary	\$7,100	\$6,985	\$7,610	\$7,647	\$8,399	\$9,047	
Number of Retirees	138	322	347	497	479	1,499	
Safety Members							
Average Monthly Retirement Benefit	\$1,626	\$4,161	\$5,283	\$8,017	\$9,502	\$13,277	
Average Monthly Final Salary	\$7,145	\$9,588	\$11,387	\$13,751	\$13,856	\$15,933	
Number of Retirees	11	21	17	57	113	304	
Survivors							
General Members							
Average Monthly Retirement Benefit	\$610	\$730	\$1,506	\$1,690	\$2,014	\$3,201	
Average Monthly Final Salary	\$4,460	\$4,307	\$5,417	\$5,501	\$5,776	\$7,098	
Number of Survivors	19	49	72	75	118	218	
Safety Members							
Average Monthly Retirement Benefit	\$2,323	\$2,548	\$2,120	\$3,491	\$5,006	\$6,050	
Average Monthly Final Salary	\$8,156	\$6,962	\$4,880	\$7,107	\$8,830	\$8,644	
Number of Survivors	3	11	5	11	33	54	

	Years of Credited S					
Retirement Effective Dates	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+
7/1/22 to 6/30/23						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,116	\$1,697	\$2,595	\$3,638	\$4,388	\$6,346
Average Monthly Final Salary	\$7,546	\$6,742	\$7,390	\$8,134	\$8,337	\$9,356
Number of Retirees	138	249	346	387	400	1,129
Safety Members						
Average Monthly Retirement Benefit	\$2,442	\$3,649	\$5,267	\$8,899	\$9,693	\$13,793
Average Monthly Final Salary	\$10,258	\$10,391	\$11,683	\$14,229	\$14,410	\$16,426
Number of Retirees	10	16	31	72	109	285
Survivors						
General Members						
Average Monthly Retirement Benefit	\$852	\$1,129	\$1,089	\$1,969	\$2,270	\$3,552
Average Monthly Final Salary	\$4,681	\$5,307	\$4,793	\$6,312	\$5,955	\$7,009
Number of Survivors	19	64	72	81	88	207
Safety Members						
Average Monthly Retirement Benefit	\$3,594	\$3,827	\$2,093	\$3,201	\$4,115	\$6,127
Average Monthly Final Salary	\$6,330	\$6,760	\$8,410	\$7,238	\$7,645	\$8,762
Number of Survivors	2	5	7	14	26	62
7/1/23 to 6/30/24						
Retirees						
General Members						
Average Monthly Retirement Benefit	\$1,286	\$1,747	\$2,708	\$3,759	\$4,562	\$6,712
Average Monthly Final Salary	\$7,691	\$7,614	\$7,512	\$8,241	\$8,614	\$9,793
Number of Retirees	122	212	326	381	490	1,290
Safety Members						
Average Monthly Retirement Benefit	\$2,361	\$4,107	\$5,447	\$8,045	\$10,736	\$14,712
Average Monthly Final Salary	\$9,741	\$9,971	\$11,833	\$13,811	\$15,492	\$17,033
Number of Retirees	16	18	34	61	134	250
Survivors						
General Members						
Average Monthly Retirement Benefit	\$1,165	\$934	\$1,563	\$2,044	\$2,357	\$3,456
Average Monthly Final Salary	\$6,451	\$4,472	\$6,899	\$6,424		
Number of Survivors	24	68	69	67	92	229
Safety Members						
Average Monthly Retirement Benefit	\$2,047	\$2,012	\$2,424	\$3,068	\$4,929	\$6,184
Average Monthly Final Salary	\$6,798	\$7,953		\$7,458		
Number of Survivors	2			11		63

## **Active Members of Participating Pension Employers**

		2024		2023
County of Los Angeles	Covered Members	Percentage of Total Covered Members	Covered Members	Percentage of Total Covered Members
General Members	86,282	87.418%	84,301	86.983%
Safety Members	12,411	12.574%	12,609	13.010%
Total	98,693	99.993%	96,910	99.993%
Participating Agencies (General Membership)				
South Coast Air Quality Mgmt. District	_	-%	_	-%
Los Angeles County Office of Education	_	-%	_	-%
Little Lake Cemetery District	1	0.001%	1	0.001%
Local Agency Formation Commission for the County of Los Angeles	6	0.006%	6	0.006%
Total Participating Agencies	7	0.007%	7	0.007%
Total Active Membership <sup>1</sup>				
General Members	86,289	87.426%	84,308	86.990%
Safety Members	12,411	12.574%	12,609	13.010%
Total	98,700	100.000%	96,917	100.000%

_		2022	2021			
County of Los Angeles	Covered Members	Percentage of Total Covered Members	Covered Members	Percentage of Total Covered Members		
General Members	83,695	86.684%	85,970	86.735%		
Safety Members	12,851	13.310%	13,141	13.258%		
Total	96,546	99.994%	99,111	99.993%		
Participating Agencies (General Membership)						
South Coast Air Quality Mgmt. District	_	-%	_	-%		
Los Angeles County Office of Education	_	-%	_	-%		
Little Lake Cemetery District	1	0.001%	1	0.001%		
Local Agency Formation Commission for the County of Los Angeles	5	0.005%	6	0.006%		
Total Participating Agencies	6	0.006%	7	0.007%		
Total Active Membership <sup>1</sup>						
General Members	83,701	86.690%	85,977	86.742%		
Safety Members	12,851	13.310%	13,141	13.258%		
Total	96,552	100.000%	99,118	100.000%		

<sup>&</sup>lt;sup>1</sup>Active Membership excludes inactive members, which are vested (deferred) and non-vested (inactive) members.

		2020	2019		
County of Los Angeles	Covered Members	Percentage of Total Covered Members	Covered Members	Percentage of Total Covered Members	
General Members	86,929	86.829%	86,392	87.092%	
Safety Members	13,179	13.164%	12,796	12.900%	
Total	100,108	99.993%	99,188	99.992%	
Participating Agencies (General Membership)					
South Coast Air Quality Mgmt. District	_	-%	_	-%	
Los Angeles County Office of Education	_	-%	_	-%	
Little Lake Cemetery District	1	0.001%	1	0.001%	
Local Agency Formation Commission for the County of Los Angeles	6	0.006%	7	0.007%	
Total Participating Agencies	7	0.007%	8	0.008%	
Total Active Membership <sup>1</sup>					
General Members	86,936	86.836%	86,400	87.100%	
Safety Members	13,179	13.164%	12,796	12.900%	
Total	100,115	100.000%	99,196	100.000%	

		2018	2017		
County of Los Angeles	Covered Members	Percentage of Total Covered Members	Covered Members	Percentage of Total Covered Members	
General Members	85,701	87.020%	84,515	86.931%	
Safety Members	12,775	12.972%	12,698	13.061%	
Total	98,476	99.992%	97,213	99.992%	
Participating Agencies (General Membership)					
South Coast Air Quality Mgmt. District	_	-%	1	0.001%	
Los Angeles County Office of Education	_	-%	_	-%	
Little Lake Cemetery District	1	0.001%	1	0.001%	
Local Agency Formation Commission for the County of Los Angeles	7	0.007%	6	0.006%	
Total Participating Agencies	8	0.008%	8	0.008%	
Total Active Membership <sup>1</sup>					
General Members	85,709	87.028%	84,523	86.939%	
Safety Members	12,775	12.972%	12,698	13.061%	
Total	98,484	100.000%	97,221	100.000%	

<sup>&</sup>lt;sup>1</sup>Active Membership excludes inactive members, which are vested (deferred) and non-vested (inactive) members.

_		2016	2015		
County of Los Angeles	Covered Members	Percentage of Total Covered Members	Covered Members	Percentage of Total Covered Members	
General Members	82,907	86.865%	81,219	86.704%	
Safety Members	12,528	13.126%	12,446	13.286%	
Total	95,435	99.991%	93,665	99.990%	
Participating Agencies (General Membership)					
South Coast Air Quality Mgmt. District	1	0.001%	1	0.001%	
Los Angeles County Office of Education	_	-%	_	-%	
Little Lake Cemetery District	1	0.001%	1	0.001%	
Local Agency Formation Commission for the County of Los Angeles	7	0.007%	7	0.008%	
Total Participating Agencies	9	0.009%	9	0.010%	
Total Active Membership¹					
General Members	82,916	86.874%	81,228	86.714%	
Safety Members	12,528	13.126%	12,446	13.286%	
Total	95,444	100.000%	93,674	100.000%	

<sup>&</sup>lt;sup>1</sup>Active Membership excludes inactive members, which are vested (deferred) and non-vested (inactive) members.

## Retired Members of Participating OPEB Employers

	2024	2023	2022	2021	2020
County of Los Angeles and Participating Agencies					
Medical	56,365	55,359	54,065	52,832	52,336
Dental/Vision	58,524	57,271	55,772	54,262	53,705

	2019	2018	2017	2016	2015
County of Los Angeles and Participating Agencies					
Medical	51,216	50,052	48,812	47,653	46,567
Dental/Vision	52,499	51,225	49,890	48,671	47,486

#### **Employer Contribution Rates: County of Los Angeles**

For the Last 10 Years

	General Members					afety Mem	bers		
Effective Date <sup>1</sup>	Plan A	Plan B	Plan C	Plan D	Plan E	Plan G	Plan A	Plan B	Plan C
FY 2014-2015 <sup>2</sup>	26.99%	19.49%	19.01%	19.74%	20.95%	19.53%	35.91%	29.26%	25.29%
FY 2015-2016	25.13%	17.45%	16.90%	17.70%	18.97%	17.66%	34.64%	27.50%	23.46%
FY 2016-2017	24.11%	15.94%	15.32%	16.19%	17.49%	16.07%	32.25%	25.94%	21.93%
FY 2017-2018 <sup>2</sup>	26.06%	17.50%	16.80%	18.17%	19.57%	18.04%	34.45%	27.75%	23.73%
FY 2018-2019	26.94%	18.04%	16.85%	18.51%	19.84%	18.53%	34.11%	28.36%	23.97%
FY 2019-2020 <sup>2</sup>	27.81%	19.33%	18.33%	19.42%	20.79%	19.42%	35.32%	29.30%	24.68%
FY 2020-2021 <sup>2</sup>	29.59%	21.13%	19.72%	20.94%	22.47%	20.84%	38.10%	31.99%	26.27%
FY 2021-2022 <sup>2</sup>	31.40%	24.16%	21.39%	22.94%	24.49%	22.85%	40.12%	34.59%	28.17%
FY 2022-2023	31.11%	24.13%	21.23%	22.75%	24.30%	22.66%	39.93%	34.79%	27.91%
FY 2023-2024 <sup>2</sup>	31.52%	25.79%	22.45%	24.16%	25.74%	23.96%	42.18%	36.31%	29.48%

Contribution rates are scheduled to be effective for the fiscal year July 1 to June 30. However, Sections 31454 and 31454.7 of CERL require the County Board of Supervisors to adjust contribution rates in accordance with LACERA's recommendations no later than 90 days following the beginning of the immediately succeeding fiscal year. Adjustments must be made effective July 1, or thereafter, but not later than September 29 of each year.

## Employer Contribution Rates: Little Lake Cemetery District<sup>1</sup> and Local Agency Formation Commission for the County of Los Angeles<sup>2</sup>

For the Last 10 Years

Effective Date <sup>3</sup>	Plan D	Plan E	Plan G
FY 2014-2015 <sup>4</sup>	19.74%	20.95%	19.53%
FY 2015-2016	17.70%	18.97%	17.66%
FY 2016-2017	16.19%	17.49%	16.07%
FY 2017-2018 <sup>4</sup>	18.17%	-%	18.04%
FY 2018-2019 <sup>4</sup>	18.51%	-%	18.53%
FY 2019-2020 <sup>4</sup>	19.42%	-%	19.42%
FY 2020-2021 <sup>4</sup>	20.94%	-%	20.84%
FY 2021-2022 <sup>4</sup>	22.94%	-%	22.85%
FY 2022-2023	22.75%	-%	22.66%
FY 2023-2024	24.16%	-%	23.96%

<sup>&</sup>lt;sup>1</sup>Rates applicable to Little Lake Cemetery District are limited to Plan D.

<sup>&</sup>lt;sup>2</sup>Contribution rates were made effective with the September 16-30 payroll cycle.

<sup>&</sup>lt;sup>2</sup>Rates applicable to the Local Agency Formation Commission for the County of Los Angeles are limited to Plans D, E, and G. As of November 2016, there were no participating active members under Plan E.

<sup>&</sup>lt;sup>3</sup>Contribution rates are scheduled to be effective for the fiscal year July 1 to June 30. However, Sections 31454 and 31454.7 of CERL require the contribution rates of outside districts to be adjusted in accordance with LACERA's recommendations no later than 90 days following the beginning of the immediately succeeding fiscal year. Adjustments must be made effective July 1, or thereafter, but not later than September 29 of each year.

<sup>&</sup>lt;sup>4</sup>Contribution rates were made effective with the September monthly payroll cycle.

STAR Program Statistical Section

#### Supplemental Targeted Adjustment for Retirees (STAR) Program Costs — Pension Plan

STAR Program benefits are discretionary and require Board of Retirement approval. Retiree Cost-of-Living Adjustment (COLA) Accumulation accounts are monitored, and when the minimum balance is exceeded, retirees can become eligible for STAR Program benefits.

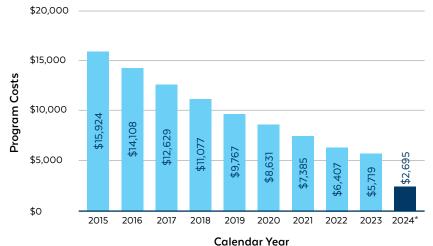
The STAR Program is administered on a calendar-year basis. Each year, LACERA's consulting actuary calculates both the annual (ad hoc) and lifetime costs, which are funded by the STAR Reserve. For ad-hoc awards, benefits are paid from the STAR Reserve directly; for the lifetime awards, funds are transferred from the STAR Reserve to the Employer Reserve to pay benefits.

The Board of Retirement has approved previous STAR Program awards on a permanent basis, increasing benefit payments for the members' lifetimes. Please refer to Note A — Benefit Plan Descriptions for additional information regarding the STAR Program.

The chart below represents the STAR Program costs for the last 10 years. The annual costs shown are STAR Program benefits paid from the Employer Reserve. For additional information related to reserve accounts, please see Note D — Pension Plan Reserves.

#### **STAR Program Costs**

For the Last 10 Calendar Years (Dollars in Thousands)



\*Represents partial year, January 1 through June 30



# L//.CERA

LOS ANGELES COUNTY EMPLOYEES RETIREMENT ASSOCIATION

2024 ANNUAL COMPREHENSIVE FINANCIAL REPORT

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